
North Carolina Child Welfare strives to ensure safe, permanent, nurturing families for children. The goal is that every child in North Carolina grows up in a safe, permanent, self-sufficient family where well-being needs of all are met.

Child Protective services are legally mandated, non-voluntary services for families that encompass services for maltreated children (abused, neglected, and/or dependent) and those who are at imminent risk of harm due to the actions of, or lack of protection by, the child’s parent or caregiver. Child Protective Services, provided by county child welfare agencies, are designed to protect children from further harm and to support and improve parental/caregiver abilities to assure a safe and nurturing home for each child.


NC CHILD WELFARE MANUAL FRAMEWORK

- **Policy**: Formal, brief statement of requirements that tie directly to federal law and NC Statute and Rules
- **Protocol**: Mandatory actions to meet policy requirements; what you must do
- **Guidance**: Practice or process guidelines, includes preferred practice and recommended practice guidance; how you should do it
Cross Function Topics provide definitions, protocol and guidance that is applicable to multiple functional areas. Providing this information in a separate section of the manual supports consistency across functional areas. Follow links within in a functional area to the appropriate cross functional topic for additional protocol and guidance.
Permanency Planning Services: Purpose

Permanency Planning Services are provided to children who must be separated from their own parents or caretakers when the parents or caretakers are unable or unwilling to provide adequate protection and care. As a result, the child enters the custody of a North Carolina county child welfare agency. The county child welfare agency has legal custody and/or placement responsibility, whether the child has been removed from their home, and regardless of the type of placement.

County child welfare custody must not be considered until reasonable efforts have been made to preserve a child’s safety, health, and well-being in their own home. County child welfare agencies are required to provide services to preserve or reunify families until parental rights have been terminated by the juvenile court.

When county child welfare custody is necessary, it is the responsibility of the child welfare agency to ensure the child remains in its custody for the shortest time possible. Permanency Planning Services require a thorough assessment of the child and family’s needs and careful planning prior to and throughout a child’s experience in county child welfare custody.

Permanency planning services must be provided to any child in the custody or placement responsibility of a county child welfare agency. Permanency planning services include but are not limited to:

- Careful planning and decision making with the family about placement, when necessary, and preparing the child, the child’s family, and the foster family for separation and placement, including developing a visitation agreement;
- Assessing children’s needs to ensure appropriate placement and services;
- Arranging and monitoring a placement appropriate to the child’s needs;
- Involving the kinship network to provide planning, placement and other support for the child and family;
- Assessing family strengths and needs to determine the appropriate plan for service;
- Developing and arranging community-based services to support the child and family;
- Collaborating with other community service providers working with the family to ensure continuity of services and to prevent duplication of services;
- Referring the child and family to needed services, including clinical treatment;
- Collaborating with educational agencies to ensure school stability for the child and that all factors relating to the child’s best interest are considered in determining the child’s educational setting, that all appropriate educational services are provided to the child, and that educational planning is in the case file;
- Providing ongoing risk assessment to determine risk to the child and to guide the case planning process;
- Working with the family to develop and implement the Family Services Agreement;
- Helping the family meet Family Services Agreement objectives by providing information, instruction, guidance and mentoring on parenting skills, and monitoring and updating the agreement with the family;
- Providing case planning and management;
- Concurrent permanency planning with the family to develop alternative options to provide a permanent home for a child should reunification fail;
- Supervising the placement to ensure the child receives proper care during placement;
- Preparing for and participating in court proceedings;
Permanency Planning Services: Purpose

- Preparing for and facilitating Child and Family Team /Permanency Planning Review meetings;
- Providing transportation for children in county child welfare agency custody when needed and not otherwise available, including visits with parents, siblings, and relatives;
- Providing LINKS services to assist older youth in learning life skills necessary to make a successful transition from foster care to living on their own;
- Ensuring placements across state lines are in compliance with the Interstate Compact on the Placement of Children;
- Recruiting and assessing relatives and other kin as potential caregivers;
- Involving foster parents in the planning and decision making for children in county child welfare agency custody;
- Preparing children for adoptive placements and maintaining life books; and
- Maintaining the permanency planning case record and thorough documentation of case activities.

Foster care can be defined as a situation in which for a period of time a child lives with and is cared for by people who are not the child’s parents. There are different forms of foster care, including but not limited to:

- Family foster homes,
- Therapeutic foster homes, and
- Residential care.

For the purpose of child welfare, foster care refers to children in the legal custody of a child welfare agency; however, a child may also be placed in foster care by their parent without involvement of a county child welfare agency.
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### POLICY

Permanency Planning Services must be provided to any child in the custody or placement responsibility of a county child welfare agency.

*Reunification with the parents or caretakers from whom the child is removed must be the primary plan unless the juvenile court determines it is inconsistent with the child’s needs for safety.*

When removal is necessary to preserve a child's safety and care, the child welfare agency must:

- provide services to preserve or reunify families until the juvenile court has determined reunification would be futile or inconsistent with the child’s need for safety and permanency within a reasonable length of time;
- ensure the child is in county child welfare custody for the shortest time possible;
- provide family centered services that are time limited and goal oriented;
- complete a thorough assessment of the child and family’s needs; and
- provide careful planning prior to and throughout a child’s placement.

Ensuring a child’s safety and working to achieve permanency must always be parallel functions.

### LEGAL BASIS

Foster care services are provided in compliance with the statutory requirements of Federal and State laws. Federal and State law is intended to provide protections for children in foster care, who need safety and permanency, and for their families to ensure that their legal rights are maintained.

*N.C.G.S. § 108A-14* states the County Director of Social Services has the responsibility and the duty to investigate reports of child abuse, neglect, and dependency; to take appropriate action to protect such children and to accept children for placement in foster homes and to supervise placements for as long as such children require foster care.”

*N.C.G.S. § 108A-48* states the Department of Health and Human Services is authorized to establish a State Foster Care Benefits Program with appropriations by the General Assembly for the purpose of providing assistance to children who are placed in foster care facilities by county departments of social services in accordance with the rules and regulations of the Social Services Commission. Such appropriations, together with county contributions for this purpose, shall be expended to provide for the costs of keeping children in foster care facilities.”

*N.C.G.S. § 7B-505.1* states that unless the court orders otherwise, when a juvenile is placed in the non-secure custody of a county department of social services, the director may arrange for, provide, or consent to any of the following:

1. Routine medical and dental care or treatment. treatment, including, but not limited to, treatment for common pediatric illnesses and injuries that require prompt intervention.
2. Emergency medical, surgical, psychiatric, psychological, or mental health care or treatment.
3. Testing and evaluation in exigent circumstances. It further states, the court may authorize the director to consent to a Child Medical Evaluation upon written findings. In addition, the director shall obtain authorization from the juvenile’s parent, guardian, or custodian to consent to all care or treatment not covered above, except that the court may authorize the director to provide consent after a hearing at which the court finds by clear and convincing evidence that the care, treatment, or evaluation requested is in the juvenile’s best interest. Care and treatment includes: prescriptions for psychotropic medications, participation in clinical trials, immunizations when it is known that the parent has a bona fide religious objection to the standard schedule of immunizations, CME’s, comprehensive clinical assessments or other mental health evaluations, surgical, medical, or dental procedures or test that require informed consent, psychiatric, psychological, or mental health care or treatment that requires informed consent. For any care or treatment
Each child placed in county child welfare agency custody must have concurrent permanency plans.

A permanency planning hearing in court must occur within twelve (12) months of a child entering care, and every six (6) months thereafter. A hearing is required for all children under the responsibility for placement and care of a county child welfare agency.

If the child is 14 years or older, the child must be consulted regarding any permanency planning arrangements.

If the care or treatment has or will be provided, the director shall make reasonable efforts to promptly notify the parent, guardian, or custodian that care or treatment will be or has been provided and give the parent or guardian frequent status reports on the juvenile's treatment and the care provided. Upon request of the juvenile's parent, guardian, or custodian, the director shall make available to the parent, guardian, or custodian any results or records, except when prohibited. Except as prohibited by federal law, the department may disclose confidential information deemed necessary for the juvenile's assessment and treatment to a health care provider serving the juvenile.

Unless the court has ordered otherwise, except as prohibited by federal law, a health care provider shall disclose confidential information about a juvenile to a director of a county department of social services with custody of the juvenile and a parent, guardian, or custodian.

N.C.G. S. § 7B-903.1 states the director of a county department of social services with custody of a juvenile shall be authorized to make decisions about matters not addressed herein that are generally made by a juvenile's custodian, including, but not limited to, educational decisions and consenting to the sharing of the juvenile's information. The court may delegate any part of this authority to the juvenile's parent, foster parent, or another individual.”; “When a juvenile is in the custody or placement responsibility of a county department of social services, the placement provider may, in accordance with G.S. 131D-10.2A, provide or withhold permission, without prior approval of the court or county department of social services, to allow a juvenile to participate in normal childhood activities. If such authorization is not in the juvenile's best interest, the court shall set out alternative parameters for approving normal childhood activities.”; “If a juvenile is removed from the home and placed in the custody or placement responsibility of a county department of social services, the director shall not allow unsupervised visitation with or return physical custody of the juvenile to the parent, guardian, custodian, or caretaker without a hearing at which the court finds that the juvenile will receive proper care and supervision in a safe home.”

Public Law 96-272, Adoption Assistance and Child Welfare Act of 1980, is one of the most significant Federal laws shaping the provision of services to children needing foster care. The requirements of this law were developed to ensure that children do not linger unnecessarily in foster care placements. It also frames many requirements for receipt of Federal Title IV-E funding.
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<td><strong>Public Law 105-89</strong>, The Adoption and Safe Families Act of 1997, expands and clarifies the intent of P.L. 96-272. This legislation establishes unequivocally that our national goals for children in the child welfare system are safety, permanency and well-being.</td>
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<td>The Fostering Connections to Success and Increasing Adoptions Act of 2008, <strong>P.L. 110-351</strong> addresses outcomes for children who have entered foster care.</td>
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**Permanency Planning Services: Required Timeframes**

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| • **Within 3 days after the day of placement** | • Face to face visit with child(ren). This contact is (in addition to any contact or interaction with the child(ren) on the day of placement)  
  • Determination of Foster Care Assistance Benefits and/or Medical Benefits Only (DSS-5120) initiated |
| • **Within 7 calendar days of placement** | o Visitation for child(ren) with parent(s) and sibling(s)  
  o Complete the following:  
    o Face-to-face contact with parent(s)  
    o Face to face contact with the placement provider (all adult caretakers) in the provider's home. **NOTE:** This face to face contact with the placement provider can occur at the same time as the face to face contact with the child(ren) within 3 days after the placement if all requirements are met.  
    o Initial physical examination  
    o Child(ren) medical exam occurs (Child Health Status completed) & Educational Stability addressed (Child Educational Status or Best Interest Determination form completed) including BID meeting (within 5 school days) prior to any school change  
    o SIS Client Entry Form (DSS-5027) completed  
    o Child Placement and Payment System Report (DSS-5094) completed |
| • **Within 14 calendar days of placement** | • Shared Parenting meeting  
  • Family Time and Contact Plan developed jointly with parent(s)  
  • Family Time and Contact Plan developed for siblings to visit each other (if in separate placements) |
| • **Within 30 calendar days of placement** | • CFT meeting to assess the strengths and needs of the family and child(ren) and develop the Family Services Agreement (DSS-5240)  
  • Develop the Transitional Living Plan for any child 14 years old or older  
  • Complete the following:  
    o Relative Notifications  
    o Comprehensive physical examination  
    o Health History Form (DSS-5207), and provide copies to the placement provider  
    o Review and update (if needed) the Child Education Status (DSS-5245)  
    o Review of the Family Assessment of Strengths and Needs (DSS-5229)  
    o Review of the Risk Assessment (DSS-5230)  
  • Begin the child(ren)'s Life Book |
| • **Within 60 calendar days of placement** | • Adjudicatory Hearing (within 60 days of the filing of the petition, unless the judge orders it be held at a later date) |
### Permanency Planning Services: Required Timeframes

| **Within 90 calendar days of placement, and every 90 days thereafter (throughout the life of the case)** | **CFT / Permanency Planning Review / Family Services Agreement Update**  
**Complete the following:**  
- Permanency Planning Review (DSS-5240)  
- Review and update the Family Services Agreement (DSS-5240);  
- Family Strengths and Needs Assessment (DSS-5229);  
- Family Reunification Assessment (DSS-5227) |
| --- | --- |
| **Every 12 months** | **Update the Education Status (DSS-5245)**  
**Update the Health History Form (DSS-5207)**  
**Complete Redetermination of Foster Care Assistance Benefits and/or Medical Assistance Only (DSS-5120A)**  
**Complete credit check for any youth 14 years old or older**  
**Photograph of the child**  
*See Planning Forms for additional required timeframes* |
| **Frequency of contacts with parent(s), child(ren), home visits, and collaterals** | **See Required Contacts Section** |
| **Documentation** | **Current within 7 days of any case activity or action** |

### Other Required Timeframes

| **Case Staffing** | **Twice a month for the first 12 months of placement, and once a month thereafter**  
**Whenever there is a change in circumstance that impacts permanency** |
| **Review Hearing and Permanency Planning Hearing** | **Review hearing held within 90 days of Disposition; subsequent review within 6 months**  
**Permanency planning hearing within 12 months of the child entering agency custody; every 6 months thereafter** |
| **Child and Family Team (CFT) Meetings** | **In addition to the timeframes noted above, a CFT must be held:**  
- Any time there is a change in the permanent plan  
- Any time there is a need to change placement  
- Any time there is a significant change in the case, including a school change  
- Any time the family requests a meeting |
| **Family Reunification Assessment (DSS-5227)**  
**Family Strengths and Needs Assessment (DSS-5229) OR Family Risk Reassessment (DSS-5226)** | **Track with required Permanency Planning Review / Family Services Agreement Updates**  
*See Decision-Making Tools Section for additional requirements* |
| **Case Closure** | **Close SIS Client Entry form (DSS-5027)**  
**Close Child Placement and Payment System Report (DSS-5094)** |
Permanency Planning Services: Required Timeframes

**Permanency Planning – Timeframes in Year 1**

**Child Welfare**

- **Within 7 days:**
  - Face to face with parents
  - Face to face with placement provider (with all placement providers) in provider’s home
  - Visitation with parents and siblings
  - Child physical exam completed
  - Educational stability addressed
  - SIS Entry Form Completed
  - CPPS Form Completed

- **Within 72 hours:**
  - Face to Face with Child(ren)
  - Eligibility Form Initiated

- **Nonsecure custody order issued & Permanency planning begins**

- **Within 7 days:**
  - Face to face with parents
  - Face to face with placement provider (with all placement providers) in provider’s home
  - Visitation with parents and siblings
  - Child physical exam completed
  - Educational stability addressed
  - SIS Entry Form Completed
  - CPPS Form Completed

- **Within 14 days:**
  - Shared parenting meeting
  - Visitation plan written (parents & siblings)

- **Court**

- **Nonsecure custody order issued**

- **Within 7 days:**
  - Nonsecure hearing

**Within 30 days**

- CFT Meeting to develop Family Services Agreement
- Transitional Living Plan (TLP) developed for youth 14-17
- Child comprehensive physical exam & health history form
- Begin child’s life book
- Relative notification
- Review Family S/N Assessment & Risk Assessment/Reassessment
- Educational Services Meeting if needed

**Within 90 days**

- Permanency Planning Review
- CFT meeting to update Family Services Agreement
- Complete S&N Assessment & Family Reunification Assessment

**ONGOING**

- **Every 90 days**
  - CFT meeting to update Family Services Agreement
  - Permanency Planning Review
  - Complete required assessment forms,
  - Update TLP

- **Every 12 months**
  - Credit checks for youth 14 & older
  - Annual Physical Well-Visit check, Health & education forms
  - Photograph of child

**COURT REPORTS**

Provide documentation pertaining to:
- Child (needs and strengths),
- Parents (needs, strengths, progress on issues),
- Placement providers

That support recommendations regarding:
- Services needed,
- Visitation, and
- Permanent plan.

**COURT HEARINGS**

Court orders dictate:
Permanent plan, services ordered for children & parent(s), visitation, placement authority, & next court hearing.

- **Within 60 days:**
  - Adjudication hearing
  - Disposition hearing (immediately following Adj. or within 30 days of Adj. hearing)

- **Within 180 days**
  - Review hearing
  (with subsequent review within 6 months)

- **Within 12 months:**
  - Permanency Planning hearing
  (may be combined with review hearing)

- **Within 180 days**
  - Review hearing
  (with subsequent review within 6 months)

**CASE CLOSURE:**
Determined by Court when the permanent plan is achieved.
CASE STAFFING / TWO LEVEL DECISION MAKING / ROLE OF SUPERVISOR

The county child welfare supervisor and assigned county child welfare worker must staff each permanency planning case:

- At least twice a month for all cases during the first 12 months of placement;
- At least once a month thereafter; and
- Whenever there is a change in circumstance that impacts safety and/or permanency of the child.

Staffing must cover but not be limited to:

- Safety, Well-Being and Permanence;
- Family's strengths and needs;
- Family's progress; and
- Review of the ongoing family and collateral contacts.

Two level decisions/reviews must occur on every permanency planning case at the following times:

- At the time of the development and required reviews of the Family Services Agreement;
- At required Permanency Planning Review (PPR) meetings;
- Whenever there is a potential placement disruption and/or placement change;
- Whenever there is a change in circumstance that impacts the safety or risk to a child(ren);
- Whenever there is a change in circumstance that impacts permanency; and
- Prior to any court review or permanency planning hearing.

Two level reviews of the OHFSA, Family Reunification Assessment, and Family Strengths & Needs must be indicated with signatures of the county child welfare worker and supervisor.

The supervisor must review every permanency planning services case file for compliance with policy and protocol.

CASE STAFFING

A change in circumstance that impacts safety and/or permanency includes, but is not limited to the following:

- A new safety threat has arisen;
- The child is an abducted or runaway child;
- There is a need for a change in placement or a placement disruption has occurred;
- The child's permanent plan has changed, or a review of the plan is needed;
- Preparation for court.

Case staffing can occur in various forms. The focus of case staffing is to ensure that the case county child welfare worker follows NC CW policy, addresses child and family needs, and monitors risk, safety, and family progress. Supervision provides coaching and support to the county child welfare worker. Achieving these goals may be accomplished through an office meeting but could also occur when a supervisor attends a home visit or other family meeting with a county child welfare worker. Participation in the case CFT/PPR Meeting by both the case worker and the supervisor could be considered as a staffing during that month.

TWO LEVEL DECISION MAKING / ROLE OF SUPERVISOR

Two level decisions for Permanency Planning cases should involve the assigned county child welfare worker and that worker's supervisor. However, there may be circumstances that require another county child welfare worker or another supervisor or a higher-level manager in the agency to participate in the decision making.

The child welfare supervisor should review every permanency planning case record at least quarterly and within two weeks of case closure.
### Permanency Planning Services: Required Forms: Planning Forms

<table>
<thead>
<tr>
<th>Relative Notification</th>
<th>Legal Basis</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Fostering Connections to Success and Increasing Adoptions Act of 2008, P.L. 110-351</strong> requires county child welfare agencies to exercise <em>due diligence</em> to notify all close adult relatives of a child (including any other adult relatives suggested by the parents) within 30 days of the child’s removal from the parent of their options to participate in the care and placement of the child.</td>
<td></td>
</tr>
<tr>
<td><strong>N.C.G.S. § 7B-505(b)</strong> requires county child welfare agencies to make diligent efforts to notify relatives and any custodial parents of the juvenile’s siblings that the juvenile is in non-secure custody and of any hearings scheduled to occur, unless the court finds such notification would be contrary to the best interest of the juvenile. County child welfare agencies are also required to make diligent efforts to notify relatives and other persons with legal custody of a sibling of the juvenile that the juvenile is in non-secure custody and of any hearings scheduled to occur, unless the court finds the notification would be contrary to the best interests of the juvenile.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
</tr>
</thead>
<tbody>
<tr>
<td>County child welfare agencies must notify all adult relatives of the child within 30 days of the child’s removal from the his/her parent(s)/caretaker(s).</td>
<td>Notification to relatives is subject to exceptions due to family circumstances such as domestic violence.</td>
</tr>
</tbody>
</table>

The following are the Relative Notification forms:

- [Relative Notification Letter](DSS-5317)
- [Relative Interest Form](DSS-5316)

For the purpose of this section, *diligent efforts* mean those efforts are reasonably likely to identify and provide notice to:

- adult relatives and kin suggested by parents;
- adult maternal and paternal, grandparents, aunts, uncles, siblings, great grandparents, nieces and nephews;
- all parents of a sibling where such parent has legal custody of such sibling; and
- relatives and other persons with legal custody of a sibling

Per federal law, individuals are considered siblings of a child even if termination or disruption of parental rights, such as death, has occurred.

#### Notification Requirements

The following must be included in relative notifications:

- Interviewing the child and the child’s parents or caretakers about the child’s relatives and their preferences for placement;
that the child has been removed from the custody of the parent;

- the options the relative has under federal, state, and local law to participate in the care and placement of the child;

- the options that may be lost by failing to respond to the notice;

- the requirements to become a family foster home;

- the services and supports that are available for children in a foster home; and

- how the relative guardians of the child may receive kinship guardianship assistance payments, if the county child welfare agency has elected to offer such payments.

County child welfare agencies may choose an alternate format to notify relatives; however, it must include the minimum criteria listed above to ensure compliance with the federal law.

Relative notification must be an ongoing process. Documentation must include the agency's ongoing efforts to locate and notify relatives.

County child welfare agencies must provide documentation at each permanency hearing of thorough efforts that utilize search technology (including social media) to find biological family members for children.

For more information on placement with relatives see Kinship Care.

- Using family decision-making meetings such as Child and Family Team (CFT) Meetings to ask participants to help identify other relatives of the child;

- Contacting identified relatives and requesting names of other relatives, divulging only information necessary to help identify additional relatives and assess their interest in accepting placement of the child or providing connections;

- Accessing internal county agency databases such as child welfare and child support; and

- Utilizing internet based search tools including social media.

The county child welfare agency should work with parents and caretakers to notify relatives and kin they have suggested, in addition to pursuing those close relatives that are mandated to receive notification.

The county child welfare agency should inform parents of the requirement to notify relatives beyond those they have identified. Parents may be able to provide necessary background and history of these relatives to assist the county child welfare agency in determining their suitability.

In situations of family domestic violence, it may not be appropriate to notify such relatives if it is deemed that it would pose a risk to the child or caretaker. If after a thorough assessment of domestic violence, the county child welfare agency deems that it is not in the child's best interest to contact a relative or kin, then the justification should be thoroughly documented in the case file.

Upon receipt of the Relative Interest Form, county child welfare workers should follow up with relatives to discuss their desires and options in becoming resources for children.

Relatives who demonstrate ambivalence should receive support from the county child welfare agency to assist them in determining their level of interest and commitment.
### Permanency Planning Services: Required Forms: Planning Forms

<table>
<thead>
<tr>
<th>Permanency Planning Review &amp; Family Services Agreement (DSS-5240)</th>
<th>Additional relatives and kin may be identified or come forward later in the case and should be afforded the same information and notification as those relatives identified earlier in the case.</th>
</tr>
</thead>
</table>

The Permanency Planning Review and Family Services Agreement form must document all recommendations made by the Permanency Planning Review Team and the Child and Family Team. It must also document the objectives and action steps that guide all of the agency’s work in providing permanency planning services at all stages of the case.

The purpose of the Permanency Planning Review & Family Services Agreement planning process is:

- To clarify with the family reasons for county child welfare agency involvement;
- To focus on the safety, permanency, and well-being needs of the child;
- To identify resources within the family that will help the child achieve a safe, permanent home;
- To involve the family in identifying areas that need improvement;
- To clarify expectations for behavioral change with all persons involved;
- To acknowledge the family’s strengths and commitment to their child; and
- To facilitate the sharing of information, and ensure the appropriateness of the permanency plan, the child(ren)’s placement, the parent(s)’ progress, and the effectiveness of agency and community services are reviewed regularly.

### Permanency Planning Review Meetings

Permanency Planning Review Meetings must be held periodically in order to review the strengths, needs, placement, and permanent plan of each child placed in the custody of a county child welfare agency. The Permanency Planning Review (DSS-5240 Parts I, II &...
Permanency Planning Services: Required Forms: Planning Forms

II) must be completed prior to each Permanency Planning Review Meeting. Recommendations made by the team must be documented on this form.

Permanency Planning Review Meetings must be held:

- within 90 days of removal of the child from the home; and
- every 90 days thereafter until permanency is achieved.

The development of the Family Services Agreement (Parts I, III, IV, & V) must include:

- Involving the entire family, including the parent(s)/caretakers, child(ren), and any other significant family member, in the process;
- Identifying goals that are both realistic and achievable;
- Using family strengths when outlining objectives and activities to attain the goals;
- Spelling out the steps necessary for success; and
- Documenting who will do what and when they will do it.

Family Services Agreements must identify the desired changes and provide documentation of the changes that have or have not occurred. The agreement must address the services to be provided or arranged, expectations of the family, agency, placement provider and community members, target dates, and expected outcomes.

Efforts must be made to involve both parents in the development of the Family Services Agreement. The Agreement must be current and relevant at all times.

Documentation must include the progress or lack of progress in meeting stated objectives and in accomplishing planned activities.

For children in the legal custody of the agency, the Family Services Agreement must:

The Family Services Agreement should reflect both the strengths and needs of the child and family identified in the Family Assessment of Strengths and Needs and the Family Reunification Assessment. The Family Services Agreement should document what must change in order for the parents to meet the needs of the child.

The county child welfare worker should immediately engage the family, both maternal and paternal, in the planning process, which is focused on correcting the conditions that caused the county child welfare agency to be involved in the family.

The information contained in a well-prepared Family Services Agreement should:

- Assure attention to critical needs in the family;
- Guide overall planning and service delivery for families and children;
- Provide structure for the involvement of all parents and relatives;
- Document objectives that parents must meet for reunification and documents behaviorally specific activities necessary to meet objectives;
- Assign responsibility for activities;
- Document the level of progress of the family toward reunification;
- Meet the requirements of Federal and State law;
Permanency Planning Services: Required Forms: Planning Forms

- Be completed within 30 days of removal of the child from the home;
- Be updated within 90 days of removal of the child from the home, and every 90 days thereafter (these updates track with required Child and Family Team / Permanency Planning Review meetings);
- Be updated within 30 days of the court’s decision to change the child’s permanent plan; and
- Be developed in consultation with any youth who has attained the age of 14 years or older.

NOTE: Time frames for reviews are the maximum period of time between reviews. If major changes occur that impact the objectives or activities, a review must be scheduled and the plan updated as soon as possible.

If an Agreement is not completed within 30 days, documentation must reflect diligent efforts made or the rationale for extra time to develop the plan. If an Agreement is not updated, documentation must reflect diligent efforts to engage the family, or the rationale for continuing the previous plan.

The Agreement must be updated at least every 90 days or when circumstances change. The development of the Family Services Agreement documents the implementation of the concurrent plans. If the plan is not updated, documentation must reflect the rationale for continuing the current plan.

The Agreement must be updated at required intervals even if reunification is no longer the primary or secondary plan.

Please refer to the Permanency Planning Review and Family Services Agreement Instructions (DSS-5240ins) for more information on how to complete this form.

See Parent Engagement & Needs Assessment for more information.

- Provide documentation necessary to draw Federal IV-E funding for agency staff;
- Provide documentation for the Court; and
- Document reasonable efforts by the agency, in preparation for termination of parental rights.

The youth may select up to two individuals, other than the placement provider and county child welfare worker, to assist and support the youth in the Family Services Agreement planning process. If the agency has good cause to believe an individual selected by the youth would not act in the best interests of the youth it may reject said individual. One of the individuals selected by the youth may be designated to serve as the youth’s advisor and as necessary advocate for application of the reasonable and prudent parent standard to the youth.

To locate a parent that is in prison, contact the NC Department of Corrections Records Office at 919-716-3200. Contact numbers and addresses for specific prisons can be found on the NC Division of Prisons website. A public tool for searching offenders is also available online through the NC Division of Public Safety website. All inmates have a case manager or county child welfare worker that can assist in contacting a prisoner.

If a parent has expressed a desire not to be involved in the child’s life, has never had any involvement in the child’s life, or who refuses any contact with the child, the county child welfare worker should engage that parent to see if there are any possible relatives that may be a resource in supporting the child.
**Permanency Planning Services: Required Forms: Planning Forms**

<table>
<thead>
<tr>
<th><strong>Family Time and Contact (Visitation) Plan</strong> (DSS-5242)</th>
<th>The Family Time and Contact (Visitation) Plan is a mutual contract between the county child welfare agency and the child’s parents, and the plan should be thoughtfully developed in partnership with the parents, while complying with court ordered visitation. For more information regarding visitation, please see Parent/Child Visitation.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Within 14 days of placement, a Family Time and Contact Plan for the parents to visit their children must be jointly developed with the child's parents and placed in the record. A signed Family Time and Contact Plan must be current at all times. If the Family Time and Contact Plan is not signed, there must be documentation as to why it is not signed. Whenever circumstances warrant a change in visitation, a new Family Time and Contact Plan must be developed with the parents within 7 days. Any unsupervised visitation must be approved by the court. The Family Time and Contact Plan must comply with current court order at all times. A Family Time and Contact Plan must be developed within 14 days for siblings to visit each other, if placed in separate placements. A signed sibling Family Time and Contact Plan must be current at all times. Whenever circumstances warrant a change in visitation, a new Family Time and Contact Plan must be developed within 7 days. The agency must review, at least quarterly, the ability to place siblings together.</td>
<td></td>
</tr>
<tr>
<td><strong>Transitional Living Plan</strong> Part A (DSS-5096a); <strong>Transitional Living Plan – 90 Day Transition Plan</strong> Part B (DSS-5096b)</td>
<td>A Transitional Living Plan is specifically designed with youth ages 14 to 17 who are in the custody of the county child welfare agency. This plan is jointly developed between the agency, youth, placement provider, youth supporters and others who are involved with the youth. It is based on the life skills assessment (see 1201. Child Placement Services, VII. Adolescent Services: NC LINKS, Section F., page 17 for information about the life skills assessment) and should directly target those areas that need to be addressed before the youth becomes an adult.</td>
</tr>
<tr>
<td><strong>Transitional Living Plan – 90 Day Transition Plan</strong> Part C (DSS-5096c)</td>
<td></td>
</tr>
<tr>
<td><strong>Transitional Living Plan – Helpful Resources</strong> Part D (DSS-5096d)</td>
<td></td>
</tr>
<tr>
<td>The Transitional Living Plan (TLP) must be:</td>
<td></td>
</tr>
<tr>
<td>• developed no more than 30 days following the youth’s 14th birthday, or within 30 days of entering custody if 14 years old or older; and</td>
<td></td>
</tr>
<tr>
<td><strong>Revision Date: 06/15/18</strong></td>
<td><strong>Return to Permanency Planning TOC</strong></td>
</tr>
</tbody>
</table>
## Permanency Planning Services: Required Forms: Planning Forms

- updated at least every 90 days thereafter.

The TLP is required by Federal law as well as state policy.

Fostering Connections Act of 2008 requires that within 90 days prior to a youth aging out of foster care custody at age 18, the agency must develop a plan with the youth to discuss their plans for emancipation from agency custody, therefore Part B of the Transitional Living Plan – 90 Day Transition Plan for Youth in Foster Care (DSS-5096b) – must be developed with the youth that includes the required elements mandated by federal law.

Part D of the Transitional Living Plan – Helpful Resources for Young Adults (DSS-5096d) must be provided to all youth exiting foster care upon their 18th birthday.

### Decision-Making Tools

- **Family Reunification Assessment** (DSS-5227)
- **Family Assessment of Strengths and Needs** (DSS-5229)
- **Family Risk Reassessment** (DSS-5226)

NOTE: When a child enters the custody of a child welfare agency, the Family Assessment of Strengths and Needs and Family Risk Assessment/Risk Reassessment must be reviewed within 30 days by the assigned permanency planning worker.

#### FAMILY REUNIFICATION ASSESSMENT

The Family Reunification Assessment must be completed when the agency holds legal custody, and the child has been placed outside of the home with a goal of reunification.

The form must be completed at the following intervals:

- At the time of required scheduled Permanency Planning Review Meetings;

The 90 Day Transition Plan should be personalized at the direction of the youth, be as detailed as he or she chooses, and include specific options regarding how to access housing, health insurance, education, local opportunities for mentoring services and continuing services, sexual health, services and resources to ensure the youth is informed and prepared to make healthy living decisions about their lives.

While the Transitional Living Plan is developed to address independent living needs of the youth while in care, the 90 Day Transition Plan for Youth in Foster Care is considered an extension of the Transitional Living Plan as it provides details and resources for the youth after he or she exits care.

The Transitional Living Plan – Helpful Resources for Young Adults should include contact information for resources within the youth’s community. Information from the youth regarding their plans upon exiting care as well as contact information should also be obtained.

Before the development of the Family Services Agreement, it is important to review the most recent Family Strengths and Needs Assessment and Family Risk Assessment/Risk Reassessment completed by the Assessor or In-Home Services worker. This will help to inform the development of the plan.

#### FAMILY REUNIFICATION ASSESSMENT

The Family Reunification Assessment consists of the Family Risk Reassessment, Visitation Plan Evaluation, Reunification Safety Assessment and the Recommendation Summary.

The Family Reunification Risk Reassessment (Part A) results and the Visitation Plan Evaluation (Part B) results indicate if a child(ren) is able to return home, or if a new recommendation regarding another permanent plan should be made to the court.
Permanency Planning Services: Required Forms: Planning Forms

The Family Reunification Assessment must be completed until parental rights have been terminated or until the children are placed in the home with their biological parents, at which time the Family Risk Reassessment would be completed in its place.

NOTE: When a child has been placed back in the home for a trial home visit, the Family Risk Reassessment is completed in place of the Family Reunification Assessment.

FAMILY ASSESSMENT OF STRENGTHS AND NEEDS
The Family Assessment of Strengths and Needs must be completed when the agency holds legal custody and the child remains in the home, or the child is placed outside of the home.

The form must be completed at the following intervals:
- At the time of required scheduled Permanency Planning Review Meetings; and
- When a child is placed back in the home for a trial home visit, the Family Assessment of Strengths and Needs must be completed within 30 days of recommending legal custody be returned to the parent(s)/caretaker(s).

The Family Assessment of Strengths and Needs must be completed until parental rights are terminated or until case closure.

FAMILY RISK REASSESSMENT
The Family Risk Reassessment must be completed when the agency holds legal custody and the child has not been removed from the home. The Family Risk Reassessment must be completed at the time of scheduled Permanency Planning Review Meetings.

It is also required when a child has been removed, but is placed back in the home for a trial home visit. When a child is placed back in the home for a trial home visit, the Family Risk Reassessment must be completed:
- at the time of the Permanency Planning Review Meetings, and
- If families have effectively reduced risk to low or moderate and have achieved at least Moderate compliance with visitation, a reunification safety assessment is conducted, and results are used to determine if the home environment is safe.

The permanency plan guidelines and recommendation sections should guide decisions to return a child(ren) home, to continue with current/concurrent planning, or proceed with a new recommendation for a new permanent plan goal for the next court hearing.

FAMILY ASSESSMENT OF STRENGTHS AND NEEDS
A Family Assessment of Strengths and Needs should be completed with each parent that wants to be involved in the child’s life. This includes completing the Family Assessment of Strengths and Needs with a parent that has had limited contact/involvement with their child. Their needs should be addressed within the Out-of-Home Family Services Agreement either on the same one or on a separate agreement. If a parent expresses they do not wish to be involved in the planning of their child, it is important to ask what it would take for them to become involved. Documentation should reflect the discussion with the parent.

FAMILY RISK REASSESSMENT
The Risk Reassessment should be used to guide decision making following the provision of services to clients. While the initial assessment projects a risk level prior to agency service provision, the reassessment takes into account the provision of services. The reassessment of each family provides an efficient mechanism to assess changes in family risk due to the provision of services. At reassessment, a family may be continued for services or the case may be closed.
• within 30 days of recommending legal custody be returned to the parent(s)/caretaker(s).

NOTE: If a Permanency Planning Review Meeting is not held within 30 days prior to a court hearing, the child welfare agency must prepare the case for court by updating the required decision-making forms, as needed, or document there are no changes.

OTHER CHILDREN IN THE HOME
As a part of the risk assessment, county child welfare workers must remember the other children that may remain in the parents' home. Frequently, these children have service needs of their own. In many cases, once the "identified child" has been removed, the other children in the home are at greater risk. Thus, the county child welfare worker must continually assess the risk of harm to the remaining children and to incorporate their needs into the Family Services Agreement as necessary. Documentation of these ongoing services and risk assessment must be incorporated into the court report.

For more information, please see Risk and Use of Assessment Tools.

Child Health Summary Components
The following are the Child Health Summary Components that must be completed at the required intervals:

• Health Summary Form – Initial (DSS-5206);
• Health History Form (DSS-5207);
• Health Summary Form – Comprehensive (DSS-5208); and
• Health Summary Form – Well Visit (DSS-5209)

The Child Health Summary Components document current, critical health information about the child. These components must be maintained in the record. A copy of each of the forms, as well as updates to the forms, must be provided to each placement provider and physician that cares for the child.

The Health Summary Form – Initial (DSS-5206):

The American Academy of Pediatrics (AAP) and Child Welfare League of America (CWLA) published standards for healthcare for children and youth in foster care. These standards are designed to help professionals from all disciplines understand the complexity of health problems and the quality of care issues in foster care.

Children and youth in foster care should be seen by a medical provider early to:

• assess for presence of acute and chronic illness;
• assess for signs of acute or severe mental health problems;
• monitor and/or adjust any medications;

Note: Whenever possible, the foster child’s connections and relationships with health care professionals should be maintained. This is especially true if the child has a previously established medical home. If the child comes into care without these
### Permanency Planning Services: Required Forms: Planning Forms

- completed by the medical provider at the 7-day physical examination

The Health History Form (DSS-5207):
- completed by the county child welfare worker within 30 days of a child’s initial placement;
- updated every 12 months (in conjunction with the Permanency Planning Review & Family Services Review 12 month update); and
- updated whenever medical circumstances change.

Documentation must reflect dates the revisions were made and the information was given to the placement providers.

Please refer to [Health History Form Instructions](DSS-5207ins) for additional information.

The Health Summary Form – Comprehensive (DSS-5208):
- completed by the medical provider at the 30-day comprehensive medical appointment

The Health Summary Form – Well Visit (DSS-5209):
- completed by the medical provider at each well visit
- follow up appointments must occur as recommended by the medical provider

Children in **the custody of a child welfare agency** must undergo a physical examination at least every 12 months, or more frequently as recommended by the medical provider.

Within 30 days of entry into foster care, children must have the following comprehensive evaluations scheduled:
- A mental health evaluation, with ongoing monitoring and assessment as needed;
- A developmental health evaluation if under the age of 6, with ongoing monitoring and assessment as needed;
- An educational evaluation if over the age of 5;
- A dental evaluation (NOTE: if known, this should be based on the last time the child had a dental evaluation)

connections, a medical home for the child should be established and maintained.

All known medical records of the child should be requested as soon as possible.

Copies of health records should be given to the parent/custodian when permanency is achieved.

The Health History Form (DSS-5207) should be an ongoing effort from the time custody is taken to a week prior to the 30 day comprehensive medical visit.
### Permanency Planning Services: Required Forms: Planning Forms

<table>
<thead>
<tr>
<th>Requirement</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>If, after assessing the child, one or more of the above evaluations</td>
<td>If the child ages out of foster care at age 18 or otherwise</td>
</tr>
<tr>
<td>are determined to be not needed, documentation as to why must be</td>
<td>emancipates from custody, the agency must provide the youth with</td>
</tr>
<tr>
<td>provided.</td>
<td>copies of his/her health records, including all completed Health</td>
</tr>
<tr>
<td></td>
<td>Status Components, at the point of discharge.</td>
</tr>
<tr>
<td>Child Education Status Form (DSS-5245)</td>
<td></td>
</tr>
<tr>
<td>Best Interest Determination Form (DSS-5137)</td>
<td></td>
</tr>
<tr>
<td>The Child Education Status documents current education information about</td>
<td>Copies of school records should be given to the parent/custodian</td>
</tr>
<tr>
<td>the child. It is maintained in the record and a copy must be provided to</td>
<td>when permanency is achieved.</td>
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<tr>
<td>each placement provider that cares for the child.</td>
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</tr>
<tr>
<td>The Child Education Status Form or Best Interest Determinition Form must</td>
<td>For more information regarding education stability, please see</td>
</tr>
<tr>
<td>be completed for all children:</td>
<td>ESSA requirements.</td>
</tr>
<tr>
<td>• within 7 days of a child’s initial placement and subsequent</td>
<td></td>
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<tr>
<td>placements.</td>
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<tr>
<td>The Child Education Status Form must be updated:</td>
<td></td>
</tr>
<tr>
<td>• every 12 months (in conjunction with the Permanency Planning Review</td>
<td></td>
</tr>
<tr>
<td>&amp; Family Services Review 12 month update), and</td>
<td></td>
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<tr>
<td>• anytime there is a change in schools or when other</td>
<td></td>
</tr>
<tr>
<td>circumstances change.</td>
<td></td>
</tr>
<tr>
<td>A Best Interest Determination (BID) Meeting must be held within 7</td>
<td></td>
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<tr>
<td>days of the child’s initial placement and subsequent placements</td>
<td></td>
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<tr>
<td>(within 5 school days).</td>
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<tr>
<td>NOTE: If the child's initial or subsequent placement occurs during</td>
<td></td>
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<tr>
<td>a holiday or summer break, a BID meeting must occur within 5</td>
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<tr>
<td>days of school resuming.</td>
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<tr>
<td>If the child is not school age, any developmental needs must be</td>
<td></td>
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<tr>
<td>documented on the Child Education Status Form.</td>
<td></td>
</tr>
</tbody>
</table>
Documentation must reflect dates the revisions were made and the information was given to the placement providers.

If the child ages out of foster care at age 18 or otherwise emancipates from custody, the agency must provide copies of his/her school records at the point of discharge.

Please see the [Best Interest Determination Form Instructions](DSS-5137ins) and [Child Education Status Form Instructions](DSS-5137ins) for additional information.

### Monthly Permanency Planning Contact Record (DSS-5295)

Monthly face-to-face contacts with children in county child welfare agency custody must be documented on the Permanency Planning Contact Record.

- The majority (4 out of 6) of the monthly visits must occur in the place where the child lives.
- Time must be spent speaking privately with the child; and
- Observations of interactions between the child and foster/kinship parents must be made.

Supervisors must review and sign the completed Monthly Permanency Planning Contact Record.

Monthly face-to-face contacts must be documented on the Monthly Permanency Planning Contact Record until the child has achieved permanency. The form must continue to be completed when a child has been returned home, but the county child welfare agency retains custody.

Discussion and attention during monthly face-to-face contacts should be on safety and well-being for children in county child welfare agency custody and placement providers. Each item on this tool should be assessed thoroughly, however, exactly how each item is addressed or assessed should be decided by the worker on a case-by-case basis.

Although speaking with the child privately is a requirement, when and how this is done should be decided by the worker on a case-by-case basis.

Any concerns or needs identified during the monthly contact and documented on the Monthly Permanency Planning Contact Record should be addressed during monthly staffing between the child welfare worker and supervisor.

After the Monthly Permanency Planning Contact Record has been signed by the supervisor, the worker should distribute copies of the form to relevant members of the team serving the child, including the agency’s licensing worker, county child welfare agency worker, and the foster/kinship parents caring for the child.
### Protocol – What you must do

<table>
<thead>
<tr>
<th>Guidance – How you should do it</th>
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</thead>
<tbody>
<tr>
<td><strong>ELIGIBILITY/PAYMENT/REPORTING FORMS</strong></td>
</tr>
</tbody>
</table>
| *Child Placement and Payment System Report* (DSS-5094)  
*Child Placement and Payment Report Continuation Page* (DSS-5094c) |
| All data on the Child Placement and Payment System Report must be completed for all children in a county child welfare agency’s custody/placement responsibility, regardless of the child’s living arrangement within 7 calendar days of the child entering county child welfare agency custody. |
| In addition, the form must be completed on children from other states who are placed in the county under an Interstate Compact Agreement. |
| The Child Placement and Payment System Report must be maintained and updated as required and when there are any changes related to any field. |
| Entries on this form are critical for accurate payments to foster placements. Data is collected from other fields that are used for statistical analysis. |
| Every effort to report accurate information on the Child Placement and Payment System Report should be made. Data from this report is used for the Children’s Services Outcomes Reports for counties, and for the Report on Experiences of Children Entering Child Welfare Custody in NC. Data from county child welfare agencies is being scrutinized in identifying strengths in the child welfare system and areas for program improvement. The accuracy of data is critical in this analysis. Data is provided on request to the NC General Assembly, county commissioners, county managers, media, public officials, etc. |
| For more information on completing this form, please see the *Child Placement and Payment Manual*. |

---

### SIS Client Eligibility Form (DSS-5027)

<table>
<thead>
<tr>
<th>Guidance – How you should do it</th>
</tr>
</thead>
<tbody>
<tr>
<td>The Services Information System Client Entry Form must be completed within 7 calendar days of the child entering county child welfare agency custody, and updated as required and when there are any changes related to any field. All fields are important and are used for statistical analysis.</td>
</tr>
</tbody>
</table>
| The SIS Client Eligibility Form must be used to:  
  - transmit authorization to service providers to claim reimbursement for services provided;  
  - open a service client information record in the Services Information System; and |
| Prior to completing the SIS Client Eligibility Form, agencies should search to see if the child already exists in the system so the information is not duplicated creating two different client identifications. |
### Permanency Planning Services: Required Forms: Eligibility/Payment/Reporting Forms

<table>
<thead>
<tr>
<th>Required Forms</th>
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</thead>
<tbody>
<tr>
<td>• update service client information in the Services Information System</td>
</tr>
</tbody>
</table>

#### Determination of Foster Care Assistance Benefits and/or Medical Assistance Only (DSS-5120)

The Determination of Foster Care Assistance Benefits and/or Medical Assistance Only form is the required form used for gathering the information which will assist in eligibility determination for children, under the age of 18, entering county child welfare agency custody.

The form must be initiated by the county child welfare worker within 72 hours of the child entering county child welfare agency custody, and then submitted to the Income Maintenance Case Worker, for a determination regarding AFDC need. The actual determination of IV-E eligibility must be made based on the combination of circumstances around removal, the AFDC eligibility and the contents of the court orders or Voluntary Placement Agreement.

The Redetermination of Foster Care Assistance Benefits and/or Medical Assistance Only form must be completed in order to document ongoing eligibility for minors in county child welfare agency custody. Eligibility for IV-E must be determined every 12 months. At a minimum, redeterminations of IV-E eligibility must be completed before the end of the 12th month.
## Protocol – what you must do

### DOMESTIC VIOLENCE AND PERMANENCY PLANNING

Assessment for the presence of domestic violence and its impact on the safety of children must occur throughout Permanency Planning Services.

Careful consideration must be given to cases involving domestic violence when:

- Developing the Family Services Agreement;
- Developing and implementing the Family Time and Contact Plan;
- Scheduling and holding combined Child and Family Team (CFT) Meetings and Permanency Planning Review (PPR) meetings;
- Planning Shared Parenting meetings; and
- Assessing the family for reunification.

For more information, please see [Domestic Violence](#).
**Permanency Planning Services: Placement Decision Making: Maintaining One Single, Stable Placement**

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>CHOOSING THE BEST PLACEMENT RESOURCE</strong></td>
<td><strong>PREVENTING PLACEMENT DISRUPTION</strong></td>
</tr>
<tr>
<td>Placement Preparation and Follow-Up</td>
<td>The county child welfare agency should have a plan to manage placement disruption. Documenting the disruptions in both the child’s record and the foster parent’s record can provide valuable information as to what kinds of behaviors a particular foster parent cannot handle. This analysis can guide future placement decisions, as well as identify training needs of the foster parents.</td>
</tr>
</tbody>
</table>

**PREVENTING PLACEMENT DISRUPTION**
Placement disruptions must be documented in both the child’s record and in the foster parent’s record.

When a CPS report involves an allegation against a placement provider and the child is placed in the home at the time of the report, the child must only be removed from the home prior to the case decision if a safety threat to the child exists. If the child remains in the home, the county child welfare agency must develop and monitor a Safety Plan that ensures safety until the case decision is made.

**ONE OF THE BEST TOOLS TO MANAGE PLACEMENT DISRUPTION IS TO PLAN FOR PLACEMENT SUPPORTS SUCH AS REGULAR AND CONSISTENT RESpite CARE. The county child welfare worker should have sufficient contact with the placement provider to know when conditions exist that could lead to disruptions. INTENSIVE FAMILY PRESERVATION SERVICES, as available, are also a resource for preventing placement disruptions.**

**PLACEMENT WITH SIBLINGS**

**Legal Basis**
The **Fostering Connections to Success and Increasing Adoptions Act of 2008, P.L. 110-351** requires that agencies make reasonable efforts to place siblings removed from their home in the same foster care, adoptive or guardianship placement, unless it is contrary to the safety or well-being of any of the siblings to do so.

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – what you should do</th>
</tr>
</thead>
<tbody>
<tr>
<td>Siblings must be placed together, whenever possible, unless contrary to the child’s well-being or safety.</td>
<td>NOTE: siblings refer to full or half-siblings, including any relinquished or removed at birth, as well as step-siblings.</td>
</tr>
</tbody>
</table>

There are times when it is not in the child’s best interest to be placed with siblings because of each child’s developmental, treatment, and/or safety needs. In some situations, for example, children may be endangered by unsupervised contact with their more aggressive or sexually active sibling.

County child welfare workers must document the basis for the decision not to place siblings together.

To be separated from siblings adds to the impact of loss and trauma. When siblings are able to remain together in an out-of-home placement, there can be a greater sense of continuity of family. Frequently older children will have had some responsibilities for caring for younger siblings when in their own home, and they may feel worried and protective regarding these siblings if separated from them. Likewise, the
Ongoing efforts to place siblings together must be made and documented in the case record at least quarterly.

Whenever a placement disruption occurs, county child welfare agencies must make diligent efforts to place/keep siblings together.

When siblings are not able to be placed together, county child welfare agencies must arrange and provide frequent supervised or unsupervised visitation and ongoing contact for the siblings in order to maintain their connection to one another. See Sibling Visitation for additional information.

PLACEMENT OPTIONS

Legal Basis

A juvenile may be placed in a temporary residential placement in:

- A licensed foster home or a home otherwise authorized by law to provide such care; or
- A facility operated by a county child welfare agency; or
- Any other home or facility, including a relative’s home approved by the court and designated in the order.

The statute further states, in placing a juvenile in non-secure custody, the court shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that placement with the relative would be contrary to the best interests of the juvenile. If the court does not place the juvenile with a relative, the court may consider whether non-relative kin or other persons with legal custody of a sibling of the juvenile are willing and able to provide proper care and supervision of the juvenile in a safe home. The court may order the department to notify the juvenile’s State-recognized tribe of the need for non-secure custody for the purpose of locating relatives or non-relative kin for placement. The court may order

Definition of Kinship

Kinship is the self-defined relationship between two or more people and is based on biological, legal, and/or strong family-like ties. Most people have loosely structured kinship networks that are available in times of difficulty.

When children cannot be assured safety in their own homes, the best alternative resource can often be found within the extended family and other kin.

Informal kinship care arrangements are commonplace in times of shared crisis for many families. Such arrangements are most effective when other members of the family and community resources provide emotional and tangible support to the care provider.

A kinship care placement can be a licensed or unlicensed home of a relative or non-relative kin.
Permanency Planning Services: Placement Decision Making: Maintaining One Single, Stable Placement

<table>
<thead>
<tr>
<th>Placement of the juvenile with non-relative kin if the court finds the placement is in the juvenile's best interest.</th>
<th>N.C.G.S. § 7B-101(15a) defines non-relative kin as an individual who has a substantial relationship with the child.</th>
</tr>
</thead>
</table>

**Protocol – What you must do**

**KINSHIP CARE (RELATIVE AND NON-RELATIVE KIN)**

County child welfare agencies must strive to strengthen and preserve the family. Parents must be given a reasonable opportunity to identify and come together with their kinship network to plan for and provide safety, care, nurture, and supervision for the child.

The county child welfare agency must assess the suggested resource to ensure the child will receive appropriate care and must give preference to an adult relative or other kin when determining placement, provided that:

- The placement is assessed by the county child welfare agency to be in the best interest of the child in terms of both safety and nurture; and
- The prospective kinship care provider and the living situation are assessed and determined to meet relevant standards.

The agency must address available and appropriate relatives in each court report, and whether a relative is willing and able to provide proper care and supervision for the child. If the home is assessed to be appropriate, placement must be approved by the court and designated in the court order.

Potential kinship care providers must be informed of:

- the option to become a licensed foster parent, and receive monthly foster care board payments;
- available agency resources, such as Child-Only Work First funds, Child Only Medicaid, childcare, and food and nutrition services benefits;
- any available community resources for free or low-cost clothing or furniture, minor home repairs, or other such incidental needs that may unnecessarily prohibit their approval to provide care for children; and
- child specific needs and agency expectations, including a child-specific alternative discipline plan.

**Guidance – How you should do it**

Whether licensed as a foster home or not, kinship care providers should be valued and treated as partners with the birth family and the county child welfare agency. This includes notifying relatives providing care for a child of any court review or hearing to be held about the child and of their opportunity to be heard in court.

County child welfare workers should use family-centered practice tools, such as Child and Family Team (CFT) meetings. CFT meetings provide a model for engaging the kinship network at the earliest stages of agency involvement.

Families, along with the kinship network, should be fully involved in the decision-making process from the point of initiation of services so that the resources and wisdom of the family and its culture can be tapped. The family’s understanding incorporates a historical perspective of the problems faced by the family, as well as the efforts to remedy those problems. They are in a position to confront the problems and to help provide realistic supports needed to help the child and their family of origin move toward healing.

The county child welfare agency should engage with the members of the kinship network and share responsibility for planning. This model helps the family, the relatives, and other kin to take ownership of the family's needs, to bring their own resources to address those needs, to reduce the
# Permanency Planning Services: Placement Decision Making: Maintaining One Single, Stable Placement

For more information, please see [Kinship Providers Protocol and Guidance](#).

## KINSHIP CARE ASSESSMENT: LINCENSURE AND APPROVAL

A thorough assessment must be conducted to evaluate the suitability of the placement, for any potential kinship care provider. The following forms must be completed when assessing potential kinship placements:

- **Initial Safety Provider Assessment** (DSS-5203)
  - completed prior to placement

- **Kinship Care Comprehensive Assessment** (DSS-5204)
  - completed within 30 days of the child entering custody if the child is already placed out of the home; or within 30 days of the child’s placement in the home of the kinship provider (if placed after entering custody).

Refer to the [Instructions for Provider Assessments](#) (DSS-5204ins) for additional information.

The status of kinship care assessments must be included in documentation and the court report.

When necessary and appropriate to the needs of the child, the county child welfare agency must make efforts to provide or procure reasonable assistance to help relatives and kin meet assessment and/or licensing standards so they can provide care for the child.

If the kinship care provider wishes to be licensed as a foster parent, the county child welfare agency must determine whether the family meets state licensing requirements; thus, enabling them to receive foster care board payments, Medicaid, and other benefits.

Note: If a placement is determined to be suitable for the care and nurturing of the child, but the home cannot meet all foster care licensing requirements, the county child welfare agency may submit justification for a waiver to the licensing authority. In North Carolina, the likelihood of child placement outside the kinship network, and to provide a system of oversight to the family’s progress in the resolution of the issues.

Kinship care providers should be assessed for their interest and ability to adopt the child or to assume guardianship or legal custody in the event reunification does not occur.

Assessments of potential kinship placements should be based on an understanding of the kinship family’s culture and community, child rearing approaches, and family dynamics, and should focus on the ability of the family to meet the immediate and ongoing needs of the child.

If the child is placed with a non-licensed relative or non-relative kin, services should be provided to assure the kinship care provider has the best chance of meeting the child’s needs for physical and emotional security.

Kinship care providers may need agency supportive services. Some services that are frequently requested by kinship care providers are:

- Relative or “grandparent” support groups open to all kinship care providers regardless of age;
- Assistance navigating the social services system to get approved for food and nutrition services benefits, Work First funds, Medicaid or state supported insurance coverage for the child, child support, or childcare services; and
- Information and referral services to connect with informal and formal services providers in the local community.
many licensure requirements may be considered for waiver if approval is in the best interest of the child(ren); if the health, safety and protection of the child is assured, and if the county child welfare agency recommends the waiver(s) be granted.

Whether or not the home is licensed as a foster home, county child welfare workers must meet minimum requirements regarding contacts with the child and placement provider to assure the basic physical and emotional needs of the child are being met and the kinship care provider is receiving adequate informal and formal support to meet those needs.

OTHER PLACEMENT RESOURCES
If a relative or non-relative kin cannot be identified as an appropriate placement resource for the child, a licensed foster care placement must be chosen for the child that ensures the child is placed in the least restrictive, most family-like setting available that best meets the needs of the child.

Licensed foster care placement resources must be carefully evaluated and prepared prior to placement to help assure the child will remain in that placement until reunification or another permanent home is achieved.

Licensed Foster Care Placement Resources include:

- A foster family home or group home supervised by the county child welfare agency and licensed by the NC Department of Health and Human Services;
- A child-caring institution which is licensed or approved by the NC Department of Health and Human Services and is in compliance with Title VI of the Civil Rights Act;
- A foster care facility under the auspices of a licensed or approved private childcare or child placing agency. Such foster care facilities must be licensed by the NC Department of Health and Human Services and be in compliance with Title VI of the Civil Rights Act;
- A foster care facility licensed by the NC Department of Health and Human Services as a public or private group home and is in compliance with Title VI of the Civil Rights Act;

If there are no relatives or non-relative kin who are willing and/or able to care for the child long-term, the foster family should be considered the first alternative for permanent placement through adoption.
### Permanency Planning Services: Placement Decision Making: Maintaining One Single, Stable Placement

- A foster care facility located in another state. The child’s placement must have been approved and in compliance with the [Interstate Compact on the Placement of Children (ICPC)](https://www.childwelfare.gov/about/interstate-compacts/). The other state must agree to supervise the child and the facility must be in compliance with Title VI of the Civil Rights Act and must be licensed or approved by that state;
- A therapeutic home that is a residential facility primarily located in a private residence that provides professionally trained parent substitutes and is licensed by the NC Department of Health and Human Services (NC DHHS);
- A licensed residential treatment facility that provides a structured living environment for children and adolescents who are primarily mentally ill and who may also be multi-handicapped and for whom removal from the home is essential to procure appropriate treatment;
- A licensed residential therapeutic camp that is a residential treatment facility provided in a camping environment which is designed to help individuals develop behavior control, coping skills, self-esteem, and interpersonal skills; or
- A school or institution operated by the NC DHHS
MULTIETHNIC PLACEMENT ACT OF 1994 AND AMMENDMENT (MEPA-IEP)

INDIAN CHILD WELFARE ACT OF 1978

MEXICAN HERITAGE
Protocol – What must be done | Guidance – How you should do it
---|---
**PREPARING PARENTS AND CHILDREN** |  
**PREPARING PLACEMENT PROVIDERS** |  

Legal Basis

**REASONABLE AND PRUDENT PARENT STANDARD**

**N.C.G.S. § 131D-10.2A** states the Reasonable and Prudent Parent Standard is the standard characterized by careful and sensible parental decisions that are reasonably intended to maintain the health, safety, and best interests of the child while at the same time encouraging the emotional and developmental growth of the child that a caregiver shall use when determining whether to allow a child in foster care under the responsibility of the State to participate in extracurricular, enrichment, cultural, and social activities.

In this context, “placement provider” means a foster parent, relative, or non-relative kin with whom a child in the custody or placement responsibility of a county child welfare agency has been placed, or a designated official for a child care institution in which a child in the custody or placement responsibility of a county child welfare agency has been placed.

**Protocol – What you must do**

The county child welfare agency must use the reasonable and prudent parent standard when determining whether to allow a child in county child welfare agency custody to participate in extracurricular, enrichment, and social activities.

- This means activities or items that are generally accepted as suitable for children of the same chronological age or level of maturity or that are determined to be developmentally-appropriate for a child, based on the development of cognitive, emotional, physical and behavioral capacities that are typical for age or age group; and in the case of a specific child, activities or items that are suitable for the child based on the developmental stages attained by the child with respect to the cognitive, emotional, physical and behavioral capacities of the child.

Normal childhood activities include, but are not limited to, extracurricular, enrichment, and social activities, and may include overnight activities outside the direct supervision of the caregiver for a period of over 24 hours and up to 72 hours.

**Guidance – How you should do it**

Placement providers should be adequately prepared for the placement of the child by being informed of the specific needs of the child. Preparation should be continued after placement of the child, and includes knowledge and skills relating to the reasonable and prudent parent standard for the participation of the child in age or developmentally-appropriate activities, including:

- knowledge and skills relating to the developmental stages of the cognitive, emotional, physical, and behavioral capacities of a child, and
- applying the standard to decisions such as whether to allow the child to engage in social, extracurricular, enrichment, cultural and social activities, including sports, field trips and overnight activities lasting one or more days and involving the signing of permission slips and arranging transportation for the child to and from extracurricular enrichment and social activities.

**Reasonable and Prudent Parent Activities Guide**
County child welfare agencies must verbally inform and provide placement providers with written policy addressing the following issues regarding discipline:

- Corporal punishment is prohibited;
- Child discipline must be appropriate to the child’s chronological age, intelligence, emotional make-up, and experience;
- No cruel, severe, or unusual punishment must be allowed; and
- Deprivation of a meal for punishment, isolation for more than one hour, verbal abuse, humiliation, or threats about the child or family will not be tolerated.

**Applying the Reasonable and Prudent Parent Standard**
### Permanency Planning Services: Out of Home Placement Services: Required Contacts

<table>
<thead>
<tr>
<th>Protocol – what you must do</th>
<th>Guidance – how you should do it</th>
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</thead>
<tbody>
<tr>
<td><strong>REQUIRED CONTACTS</strong></td>
<td>During the early stages of placement, the child should have close contact with the county child welfare worker, until a relationship with the placement provider is established. Children removed from their homes need special attention and frequent contacts at the time of placement in county child welfare agency custody, as well as any time a move from one placement to another is made.</td>
</tr>
<tr>
<td>Every <strong>purposeful</strong> contact with a family member and/or placement provider must include:</td>
<td>The placement provider and the child should know as early as possible when the next face-to-face contact with the county child welfare worker will be, and when the first visit for the child with the birth parents and/or siblings will be.</td>
</tr>
</tbody>
</table>
| • An assessment of child safety, risk of maltreatment, and well-being; and | **INITIAL CONTACT WITH PARENTS (_FOLLOWING PLACEMENT)**  

A face-to-face contact with the child must occur **within 3 days after the day of placement** following initial out-of-home placement and any subsequent placements (any time there is a change in placement).  

- The visit can take place in the home of the placement provider, at school, or in the community.  
- Prompt contact following placement provides reassurance to the child and the placement provider. It also allows the county child welfare worker to answer any early questions about the care of the child.  
- This contact with a child(ren) is in addition to any contact or interaction with the child(ren) on the day of placement.  

**DOCUMENTATION OF DILIGENT EFFORTS** must be provided if the 3-day contact does not occur.  

**INITIAL CONTACT WITH PARENTS (FOLLOWING PLACEMENT)**  

Contact must be made with all parents or caretakers within 7 days of initial placement.  

**DOCUMENTATION OF DILIGENT EFFORTS** must be provided if the 7-day contact does not occur.  

**ABSENT PARENTS (See also Parent Engagement & Needs Assessment)**  

Documentation regarding absent parents and relatives should be reviewed and supplemented. The court will ask about the whereabouts of absent and/or non-residential parents, including legal and biological fathers, at the 7-day non-secure custody hearing, as well as at subsequent hearings. Available information should have been recorded during the child protective assessment phase, but unknown or unsearched information should be updated. The Child Support Enforcement Unit and the Internet White Pages are two useful sources to locate the addresses of missing persons.
### INITIAL CONTACT WITH PLACEMENT PROVIDER (FOLLOWING INITIAL PLACEMENT OR PLACEMENT CHANGE)
Face-to-face contact with the placement providers (all adult caretakers in the home) in the provider’s home within 7 days.

NOTE: The 7-day contact with the placement provider is in addition to any contact or interaction with the placement provider on the day of placement.

### ONGOING CONTACTS
Out of Home Placement Services must include at a minimum:

#### CHILD:
- Face-to-face contact with the child at least monthly
- The majority (4 out of every 6) of these visits must be held in the child’s residence.
- The county child welfare worker must have more frequent contact when indicated by the child’s needs.
- The county child welfare worker must spend time meeting with the child alone.
- The contact must be documented on the Monthly Permanency Planning Contact Record.

#### PARENT:
- Face-to-face contact with all parents or caretakers at least monthly, if reunification is the primary permanent plan;
  - The majority (4 out of every 6) of these contacts must be held in the parent’s residence.
  - If the parent is not residing in the home in which the child will return if reunification occurs, the above requirement must still be met.
- Contact at least monthly, if reunification is the secondary permanent plan.

#### CHILD:
When meeting with each child, the county child welfare worker should use interviewing strategies and techniques appropriate to the child’s developmental level. Workers should use their professional judgment in deciding how to interview a child.

#### PARENT:
If reunification is neither the primary nor secondary permanent plan, the county child welfare worker should maintain contact with the parent(s), at least monthly, until termination of parental rights.

A quality visit with a parent consist of one-on-one contact to discuss all the aspects of the case. This contact should not be made in a group setting, or in the presence of the child. A review of the Family Services Agreement with the parent should occur at each contact.
**Permanency Planning Services: Out of Home Placement Services: Required Contacts**

**NOTE:** If the TPR is on appeal, the above requirements remain in effect.

**PLACEMENT PROVIDER (LICENSED OR KINSHIP):**
- Face-to-face contact with all placement providers (including both spouses and any other adult caretakers, who reside in the home) at least monthly.
  - 4 out of 6 of these visits must occur in the home of the placement provider.
- At least once per quarter, the county child welfare agency worker must assess the home of the placement provider to ensure safety.
  - This must include a tour of the entire home and other buildings on the property.

**NOTE:** If a child is placed in a group home or residential placement, a face-to-face contact must occur with the caregiver(s) that is present at the time of the visit.

**COLLATERALS:**
- Contact with at least two persons significant to a child’s case, other than the placement providers, such as family members who reside outside of the home, relative or non-relative kin, service providers, or others who have information regarding the family, at least once a month.
- The agency must have more frequent contact with collaterals when indicated by the child’s needs.
- Diligent efforts made and/or rationale for the delay must be documented if the minimum requirements for ongoing contacts are not met.

**GUARDIAN AD LITEM:**
- Contact with the child’s guardian ad litem at least monthly.

**PLACEMENT PROVIDER:**
- All members of the home, including adult and minor children of the placement provider should be seen at least quarterly. This will allow the county child welfare worker to observe interactions between all family members and address any concerns more timely.
- County child welfare permanency planning workers and licensing workers should coordinate and conduct quarterly visits with licensed foster parents together whenever possible.
- If the child is placed through a private child placing agency, the county child welfare worker should make every effort to coordinate and conduct home visits with the private agency worker whenever possible.

**COLLATERALS:**
- **Collateral Contacts / Service Collaboration**

  Significant persons to the case include service providers, such as; mental health therapists or case managers, school staff, childcare staff, Work First workers, or other professionals working with the family.

  The GAL can only be considered a collateral when they provide information regarding the family that the social worker had not previously known.

  There should be an effort to speak to a variety of collaterals from month to month and over the life of the case in order to gather multiple perspectives and as much information as possible related to the family.

  Service collaboration is a vital part of providing comprehensive, family-centered services to families. The focus of service collaboration between agencies is a comprehensive, coordinated
### OTHER REQUIRED CONTACTS WHEN REUNIFICATION IS THE PRIMARY PLAN

When reunification is the primary plan, county child welfare agencies must make contact with all adult household members residing in the home in which the child will return if reunification is achieved, at least 30 days prior to the child’s return home. Background checks on all adult household members must also be conducted prior to the child’s return home.

Community response to address child safety and risk. This may be especially valuable on cases that involve domestic violence.

### Households

Household members include, but are not limited to, relatives, romantic partners, family friends, roommates, and any other adult residing in the home.
Permanency Planning Services: Out of Home Placement Services: Ongoing Placement Services

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
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<tbody>
<tr>
<td>The first thirty days of permanency planning are critical in the child's transition and to the family's engagement in the change process. Assessment and planning are the activities that lay the foundation for the future work with the family and are important tasks in the initial placement process. Assessment and planning should involve collaborative efforts by all the parties involved with the family. The county child welfare worker should obtain as much information about the child and family as soon as possible so appropriate resources may be chosen and so the county child welfare worker can help the placement provider meet the child's needs.</td>
<td></td>
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<tr>
<td><strong>REQUIRED SERVICES FOR CHILDREN</strong></td>
<td></td>
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<tr>
<td>For children who are placed in out-of-home placement, county child welfare agencies must provide the following services:</td>
<td></td>
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<tr>
<td>• evaluate and supervise the placement of children to ensure they are receiving proper care;</td>
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</tr>
<tr>
<td>• make, at a minimum, monthly visits with children in foster care placement;</td>
<td></td>
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<tr>
<td>• ensure visitation occurs for children and parents to visit each other;</td>
<td></td>
</tr>
<tr>
<td>• ensure visitation occurs for siblings to visit each other, if placed in separate placements;</td>
<td></td>
</tr>
<tr>
<td>• ensure the child's well-being needs are met, including emotional and developmental needs;</td>
<td></td>
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<tr>
<td>• engage children in the planning process of the case, including participation in CFT meetings, Permanency Planning Review meetings, and developing Family Services Agreements;</td>
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<tr>
<td>• assist children in mitigating the feelings of grief and loss that result from removal from the home;</td>
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<tr>
<td>• ensure children receive all needed evaluations, educational services, medical care and psychological treatment services through referral to other agencies and providers;</td>
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<tr>
<td>• encourage participation in activities that are age and developmentally-appropriate;</td>
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<tr>
<td>• youth 12 and older must be provided a copy of the Understanding Foster Care – A Handbook for Youth (DSS-1516);</td>
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</tr>
<tr>
<td>Special attention should be given to changes affecting the relationship between the worker and the child/youth, such as changes in frequency of contact, vacation, transfer, or termination of contact through the worker leaving the agency. Changes of the county child welfare worker may bring up the child or youth’s fears of separation and abandonment. These fears can lead to disturbances in behavior and subsequent consequences in their relationships with placement providers, teachers, friends, and others.</td>
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<tr>
<td>Children need and deserve adequate preparation for changes in service delivery and need to understand why changes are taking place. The child's participation in team planning can help reduce the anxiety both the child and family experiences when individual county child welfare workers leave the agency.</td>
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<tr>
<td>Children, should be given an opportunity to discuss openly their feelings about a placement. This exchange should occur prior to a placement and during the placement. Often the county child welfare worker is the only person the child feels he/she can talk to.</td>
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<tr>
<td>Children under the age of 12 should be provided a copy of the Understanding Foster Care – A Handbook for Youth (DSS-1516), if developmentally-appropriate.</td>
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</tbody>
</table>
### Permanency Planning Services: Out of Home Placement Services: Ongoing Placement Services

- youth 14 and older must have a credit report run annually, from each of the three credit reporting bureaus (Equifax, Transunion and Experian);
- develop a Transitional Living Plan with youth ages 14 and older and provide services to help them transition to successful adulthood;
- assess youth ages 16 and 17 to determine their needs for services to prepare them for making the transition from foster care to independent living;
- explain the child’s rights while in foster care placement, and
- create and maintain a life book for each child in foster care.

### AUTHORIZATION FOR HEALTHCARE SERVICES

Unless the court orders otherwise, county child welfare agencies have the authority to arrange for, provide or consent to the following:

- routine medical and dental care and treatment, including, but not limited to, treatment for common pediatric illnesses and injuries that require prompt intervention;
- emergency medical, surgical, psychiatric, psychological, or mental health care or treatment; and
- testing and evaluation in exigent circumstances.

Counties must obtain authorization to consent from the parent/caretaker for the following:

- prescriptions for psychotropic medications;
- participation in clinical trials;
- immunizations when it is known that the parent has a bonified religious objection to the standard schedule of immunizations;
- child medical evaluations not otherwise authorized by the court;
- surgical, medical, or dental procedures or tests that require informed consent; and
- psychiatric, psychological or mental health care or treatment that requires informed consent.
NOTE: The court may authorize the director to provide consent after a hearing at which the court finds by clear and convincing evidence that the care, treatment, or evaluation requested is in the juvenile’s best interest.

For more information regarding authorization for consent, please refer to General Authorization for Treatment and Medication (DSS-1812) and General Authorization for Treatment and Medication Instructions (DSS-1812ins).

ONGOING NEEDS ASSESSMENT
Physical, dental, developmental, psychological, and/or educational assessments must be scheduled, when needed, within one week from the identification of the need.

LIFEBOOKS
County child welfare agencies must create and maintain a lifebook for each child in out-of-home placement.

The child’s lifebook must be initiated within 30 days of the child entering custody, and updated on an ongoing basis.

The following are items that must be in each child’s lifebook:
- A copy of a certified birth certificate (or date and time of birth, location of birth, and weight and length at birth)
- Schools/daycare centers the child has attended
- Medical information, including immunizations, diseases, and allergies
- Medical history of birth family
- Pictures of the child at various ages
- Names and pictures of siblings
- Pictures of birth parents

LIFEBOOKS
Lifebooks should be updated at least every 90 days, and whenever a significant event occurs, including but not limited to a change in placement or school, graduation, birth of a sibling, and changes to the child’s medical history.

A Lifebook is a tool and a process. It can be applied as a therapeutic tool by assisting the child to cope with their emotions which are a result of the child’s experiences. It can also be beneficial for the child’s therapist to assist in processing exposure to traumatic events. The collecting, recording and processing of the child’s feelings enlightens the “how” and “why” of what has happened. Life books should be used by county child welfare workers as a tool to assist the child to grieve over losses, celebrate successes, begin to heal in preparation for building trust and attachments in foster care, and to prepare for reunification or adoptive placement if reunification is not possible.

Building the life book is a process that involves the continuous collaborative efforts of the child, county child welfare worker, birth parent(s) and foster/adoptive parents. It allows everyone to focus on the child’s current, historical and memorable events and their effects on their life.
Creating a lifebook is a process that continues for the duration of the child’s journey to permanency. The lifebook is one page, one picture, and one story at a time. It can start in the present moment and proceed forward with future events. Early in the work with the child and family, the county child welfare worker should begin building the child’s life book by taking and procuring photographs of the child, birth family and foster placement. Gradually, prior history should be collected from the birth parents (such as pictures and stories) regarding the child to be placed in the life book. Involving the birth parents demonstrates what the child had prior to being placed in an out of home placement as valuable, and imperative to maintain a part of their life. Children will continue to need physical documentation of their histories throughout their time in county child welfare agency custody. It is important to allow the child to personalize their life book by allowing the child to design and capture their story and/or memories that connects to the pictures in the book. The creation of the pages of the life book can be either digital or traditional or a combination of the two formats. The traditional life book can be a three-ring photo album or an expandable scrapbook. Additional items to be placed in the life book should include, but are not limited to:

- The child’s family tree (genogram, dates and locations of parents’ births, physical description of parents, educational/employment experiences of parents, special health information about parents, statements of reason for placement away from parents, number of siblings of parents, and number/ages of other children of the parents)
- Names and pictures of social workers and agencies involved with the child and family
- Names and addresses of foster families or other placement providers, if appropriate
- Letters and/or mementos from parents/relatives or significant others
### Permanency Planning Services: Out of Home Placement Services: Ongoing Placement Services

- Pictures (birthparents' home, friends, foster family, pets, schools, special occasions such as birthdays, graduation, Christmas, vacation, awards, etc.)
- Drawings by the child (include any comments by the child regarding drawings or feelings)
- Achievements of child (school, church, athletics, hobbies, activities, developmental milestones)
- Report cards (comments of teach, samples of school work)
- Stories from foster parents / social workers
- Anecdotes (a funny occasion, a scary time, an important experience, jokes)
- Friends’ comments about the child
- Health and medical information (process of dealing with loss, separation and attachment, past abuse, therapists’ names, frequency and duration of therapy, therapy goals, correspondences)

### REQUIRED SERVICES FOR PARENTS

Parents of children in county child welfare agency custody retain many of their rights, including the right to visit their child, unless the court has ordered that visitation is not allowed.

County child welfare agencies must ensure parents:
- are provided a copy of the Understanding Foster Care – A Handbook for Parents (DSS-5201)
- have the information to which they are entitled, including a copy of the Family Services Agreement and Family Time and Contact Plan;
- have information regarding their child’s circumstances, adjustment in placement, and in school;
- are involved in making decisions regarding their child’s placement, whenever possible;
- are included in the development of the Family Services Agreement;
- are invited to participate in every Permanency Planning Review of their child’s case, and are provided adequate notice of meetings;

Services should be supportive of the parents and the parents should be made aware of the behavioral changes expected as a result of the service.

Risk factors identified during the risk assessment process should be clearly discussed with the parents and extended family. It should be stated clearly to the parents from the beginning that, although reunification is the desired outcome (in cases where reunification is the primary permanency plan), a concurrent permanency plan will also be developed. The parents need to know that the goal is to achieve permanency for their child within one year and that it is in their control to determine whether their child’s permanent home will be with them or in another permanent placement.

The family should be informed of the CFT process to develop the Family Services Agreement. The county child welfare worker should assure the parents that they will be treated as partners and full participants in the planning for their child, whenever possible. Parents also have the right to know
Permanency Planning Services: Out of Home Placement Services: Ongoing Placement Services

- are notified of their right to attend judicial review hearings and of their right to be represented by counsel; and
- are offered services that are appropriate to the needs of the individual and designed to best address the behavior or condition that necessitated the removal of their child.

### PROCEDURAL NOTICE TO PARENTS OF A PLAN TO CHANGE PLACEMENT

Parents must be given written notice of any intended change in the placement of their child. The exceptions to the advance notice are:

- the child’s health or well-being would be endangered by delaying the action; or
- the child would be endangered if prior notice were given.

To comply with the above requirement, the agency must complete the following forms:

- **Notice to Parent Regarding a Proposed Change in the Placement of the Child** (DSS-5189I)
  - This form must be completed by the agency when the decision is made to move the child.
  - This notice specifies the parent has 10 days within which to advise the agency of his/her desire to discuss with the county child welfare worker or the Permanency Planning Review team the plan for the proposed change.
  - If the parent does not agree with the decision of the county child welfare worker or the Permanency Planning Review team, he/she has the right to request the agency file with the Court a motion for review. Pending the hearing on the motion for review, the agency may move the child as planned; however, the court review will determine if the child should continue in the new placement.
  - If the parents of the child are not living together, each parent must be given this notice.

honestly what the agency will do if they do not follow through with the activities and objectives of the Family Services Agreement.

All parents of the child have the same rights and should be involved in case planning for their child. Therefore, it is the duty of the county child welfare worker to make diligent efforts at the time of placement (if not accomplished before) to locate parents, including legal and biological fathers.

Even after legal custody has been removed, parents continue to have the right to information about their child’s living situation and condition as long as reunification is the plan. The parents should be told appropriate details about the placement. When appropriate, the parents should have the opportunity to meet the foster care provider or to see pictures of the home and family where their child will be living.
### Notice to Parent Regarding a Change in Placement of the Child (DSS-5189II)

- This form must be completed by the agency when a child has been moved without prior notice to the parent.
- This notice specifies the parent has 10 days within which to advise the agency of his/her desire to discuss concerns about the change with the county child welfare worker or the Permanency Planning Review team. If the parent does not agree with the decision of the county child welfare worker or the Permanency Planning Review team, he/she has the right to request the agency file with the Court a motion for review. The court review will determine if the child should continue in the new placement.
- If the parents of the child are not living together, each parent must be given this notice.

For more information, please see Parent Engagement & Needs Assessment

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### REQUIRED SERVICES FOR PLACEMENT PROVIDERS

All children who are in the custody and placement responsibility of a county child welfare agency must be in a placement licensed by the state, or in a relative or non-relative kinship care placement specifically approved by the court. This includes placement with unlicensed relatives.

County child welfare agencies must provide the following services to all placement providers:

- Provide the placement provider with information about the child’s medical needs, medication, any special conditions, and instructions for care prior to or at the time of placement;
- Monitor the level of care offered in the placement to ensure the child’s needs are being met;
- Provide consistent and ongoing support to the placement provider and facilitate the resolution of problems that occur while the child is placed in their home;
- Child-specific training and respite care, as needed;

Placement providers need agency support and the support of one another. The agency should help placement providers to meet by providing space and arranging childcare for meetings on a regular basis. The agency should participate in these meetings so placement providers’ concerns are communicated to the agency.

Placement providers should be valued as partners with the county child welfare agency and family in providing for the best interests of the child. Relatives, non-relative kin, and foster parents who are actively involved in the planning for the child are better prepared to provide a stable placement and often become the best permanency option for children if reunification is unsuccessful.

Good foster parents are valuable assets to every aspect of child welfare services. They are resources for birth families learning to parent appropriately. They are resources for adoptive families learning to care for the child whose
Permanency Planning Services: Out of Home Placement Services: Ongoing Placement Services

- referrals to community resources, as needed;
- education and information regarding **shared parenting**;
- education and information regarding the **Reasonable and Prudent Parent Standard**;
- work cooperatively with the placement provider in helping the child to overcome the trauma of placement; and
- engage in discussions that are supportive of the placement provider/agency relationship.

**RESPONSIBILITIES OF THE LICENSING WORKER**

The licensing worker must:

- Make a minimum of quarterly visits with the foster parents (including both spouses and caretakers, if two are in the home), and at least half of these visits must be in the foster home.

For more information, please see [Placement Preparation and Follow-Up](#).

| interests they share, or they themselves may become adoptive parents. They have the best access to teach children skills as they learn to be self-sufficient. |
| Placement providers often hold more credibility as trainers for other placement providers and new county child welfare workers than do professional trainers. Placement providers give their time, their energy, their creativity, their love, and their own resources to care for children in custody and placement responsibility of county child welfare agencies. |
| When a child is placed out of his/her home, information about the child's medical needs, medication, any special conditions, and instructions for care should be given to the placement provider prior to or at the time of placement. |
| The licensing worker and permanency planning worker should conduct quarterly visits with foster parents together whenever possible. |

**ONGOING RISK ASSESSMENT**
Permanency Planning Services: Out of Home Placement Services: Educational Stability

<table>
<thead>
<tr>
<th>Policy</th>
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<tr>
<td>SCHOOL ATTENDANCE</td>
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</table>

County child welfare agencies must ensure that every child in foster care who has attained the minimum age for compulsory school attendance under state law must be enrolled as a full-time elementary or secondary school student or has completed secondary school.

“Elementary or secondary school student” is defined to include a child that is:

- enrolled in an institution which provides elementary or secondary education in compliance with state law;
- instructed in elementary or secondary education at home in accordance with state law on home schools;
- in an independent study program in elementary or secondary education that is administered by the local school or school district and is in accordance with state law; or
- incapable of attending school on a full-time basis due to the medical condition of the child, which incapability is supported by regularly updated information in the child’s case plan.

<table>
<thead>
<tr>
<th>EVERY STUDENT SUCCEEDS ACT</th>
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<tr>
<td>Legal Basis</td>
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The Every Student Succeeds Act (ESSA) (P.L.114-95) reauthorized the 1965 Elementary and Secondary Education Act (ESEA) and includes new provisions that promote educational stability for children in foster care.

Effective December 10, 2016, these provisions complement those in the Fostering Connections Act and require state educational agencies and local educational agencies to work with child welfare agencies to ensure the educational stability of children in foster care. In particular 42 U.S.C. 671 (a)(30) and 42 U.S.C. 675(1)(G) require both county child welfare agencies and local education agencies collaborate to ensure school changes are minimized, and children in care who do change schools are promptly enrolled. With ESSA “awaiting foster care placement” was removed from the McKinney Vento Act definition of homeless.

ESSA requires assurances that children enroll or remain in their school of origin unless a determination is made that it is not in their best interest. That determination must be based on all factors relating to the child’s best interest including consideration of the appropriateness of the current educational setting and the proximity to the school in which the child is enrolled at the time of the foster care placement. For child welfare county agencies, this requires:

N.C.G.S. §7B-903.1 states that when a child is in the custody of the county child welfare agency, the county director may arrange for, provide, or consent to decisions about matters that are generally made by a juvenile’s custodian, including, but not limited to, educational decisions and consenting to the sharing of the juvenile’s educational information, without obtaining parental consent.
County child welfare agencies are entitled to all educational records of a child in non-secure custody through the Uninterrupted Scholars Act (P.L. 112-278).

Each child’s privacy and confidentiality are ensured by the Federal Educational Records Privacy Act (FERPA) (20 U.S.C § 1232g; 34 CFR Part 99) and the confidentiality of information provisions in the Individuals with Disabilities Education Act (IDEA) (20 U.S.C. §§ 1400-1444).

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
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<tbody>
<tr>
<td>Every child in the custody of a North Carolina county child welfare agency must have a plan for educational stability. The plan must address:</td>
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<tr>
<td>• School stability;</td>
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<tr>
<td>o A child must remain in their school of origin upon entering the custody of a county child welfare agency or experiencing a placement change, and/or</td>
<td></td>
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<tr>
<td>o A Best Interest Determination meeting must occur before a child changes schools.</td>
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<tr>
<td>• School enrollment must be completed in a timely manner;</td>
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<tr>
<td>• Educational needs and services;</td>
<td></td>
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<tr>
<td>o A child’s ongoing educational needs must be reviewed at least every 90 days and documented on the Permanency Planning Review/Family Services Agreement (DSS-5240); and</td>
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<tr>
<td>o Services to address a child’s educational needs must be provided in a timely manner.</td>
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<tr>
<td>• Documentation regarding educational stability must be maintained in every case file.</td>
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Every child welfare agency must monitor and ensure educational stability for the children in its legal custody.

ESSA requires county child welfare agencies must provide assurances that:

- the child’s placement decisions by child welfare agencies consider the appropriateness of the current education setting and the proximity to the school in which the child was enrolled at the time of the placement;

- the county child welfare agency has coordinated with appropriate local educational agencies to ensure the child remains in the school in which the child is enrolled at the time of placement; and
Permanency Planning Services: Out of Home Placement Services: Educational Stability

- If remaining in the school is not in the child’s best interest, the child welfare agency and the local educational agencies provide immediate and appropriate enrollment in a new school, with all the educational records of the child provided to the school.

Additional requirements with ESSA include each county child welfare agency must:

- Designate a point of contact and notify the school district(s), in writing, that the county child welfare agency has designated an agency point of contact and request the school district(s) designate a corresponding point of contact;

- Develop and implement clear, written procedures to maintain children in agency custody in their current school when in their best interest, and if a determination is made that it is not in the child’s best interest to remain in the current school, the county child welfare agency will notify the new school so the child will be immediately enrolled, even if all records normally required for enrollment are not available;

- Document efforts to maintain the child in their current school or if not feasible, document why a change of school was in the child’s best interest;

- Develop and implement clear, written procedures for educational stability that are addressed in each child’s case plan; and

- Collaborate with local school agencies regarding funding for any additional cost of the school transportation for children in agency custody.

CHILD AND FAMILY TEAM (CFT) MEETING AND BEST INTEREST DETERMINATION (BID)

When it is determined a child must enter the custody of a county child welfare agency, or a child currently in the custody of a county child welfare agency requires a placement change outside of the child’s current school district, the county child welfare agency must schedule a CFT meeting. The following decisions impact educational stability:

- The decision regarding the child’s placement; and
- The Best Interest Determination (BID) regarding the school the child will attend.

Once the decision is made regarding placement for the child, the BID will determine what school the child will attend. Educational professionals must participate in this decision. If the outcome of a CFT is that a child must enter the custody of a county child welfare agency or a placement change...
is required, and the BID did not occur during the CFT, the child must remain in their current school until the BID is held.

The outcome of the BID must be documented on the Best Interest Determination Form (DSS-5137). For additional information, please see Best Interest Determination Form Instructions (DSS-5137ins)

School Notification
When the outcome of the BID is that the child will remain in the same school OR if a BID meeting was not held prior to the child’s placement, the Foster Care Notification of Placement (Change) form (DSS-5133) is provided to the current school by either the child welfare agency or the placement provider within one school day of the BID meeting, or within one school day of the child’s placement, if a BID meeting was not held prior to placement. This ensures:
- The school’s records are updated;
- The county child welfare agency obtains the child’s educational records;
- The school determines the mode of transportation for the child; and
- If a BID did not occur prior to the placement, a BID meeting occurs within five school days.

If the outcome of the BID is that the child will enroll in a new school, the Foster Care Immediate Enrollment form (DSS-5135) is provided to the new school by either the child welfare agency or the placement provider within one school day. This ensures:
- The child is immediately enrolled;
- The school’s records are updated;
- The county child welfare agency obtains the child’s educational records;
- The school determines the mode of transportation for the child; and
- An Educational Services (ES) meeting is scheduled by the county child welfare agency within one month (or 20 school days).

When there is a placement change or school change, the county child welfare agency must arrange for transportation until school transportation can be provided for the child to and from the placement and their school (at a minimum until the BID meeting has occurred).

NOTE: The Best Interest Determination Meeting can be waived only upon the child welfare agency Director’s approval. Please see the Best Interest Determination Meeting Override form.
### Legal Basis

**N.C.G.S. 7B-905.1** states if the juvenile is placed or continued in the custody or placement responsibility of a county department of social services, the court may order the director to arrange, facilitate, and supervise a visitation plan expressly approved or ordered by the court. The plan shall indicate the minimum frequency and length of visits and whether the visits shall be supervised.

### Protocol – What you must do

<table>
<thead>
<tr>
<th>Developing the Family Time and Contact (Visitation) Plan</th>
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<tr>
<td>The <a href="https://example.com/DSS-5242">Family Time and Contact (Visitation) Plan</a> (DSS-5242) must:</td>
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<tr>
<td>• state, for each child, the type, level of supervision, frequency, duration, and location of visits</td>
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<tr>
<td>• be current at all times;</td>
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<tr>
<td>• revised as often as necessary; and</td>
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<tr>
<td>• signed by all parties.</td>
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**NOTE:** The Family Time and Contact Plan must be signed by the parents. If the parents refuse to sign, the county child welfare worker must document their refusal on the form.

Separate Family Time and Contact Plans must be developed for each parent, if they are not visiting the child together, and for siblings, if placed separately.

Any instance in which there are circumstances that necessitate a change in the Family Time and Contact Plan, the parents must be notified and a new plan developed with them within 7 days.

In addition to the above requirements, the Family Time and Contact Plan must address the following critical elements:

- Attendees/Participants approved by the child welfare agency to attend the visits;
- Transportation arrangements for the parents and the child;

### Guidance – How you should do it

Family Time and Contact Plans should be addressed in every court hearing and reflected in every court order, particularly when unsupervised visits are considered.

Often, parent attorneys advise parents not to sign anything. In that case, the parents’ attorney should be involved in developing the Family Time and Contact Plans.

Visitation between parents and their children is a right and a responsibility retained by parents. It has been demonstrated that children who have frequent, meaningful visits with their parents are more likely to return home. Visits provide a good indicator of the possibility of reunification, and they provide the court and other agencies with documentation of the parent's progress.

Frequent and meaningful visitation between parent/child should occur because:

- Visits maintain and improve the parent/child relationship;
- Visits enable children to see their parents realistically and rationally and can help to calm separation fears;
- Visitation is often the only means of maintaining, improving, or developing the child’s relationship with his/her parents;
- Visits provide the opportunity for parents to improve their parenting skills and to demonstrate their ability to care for their child; and
• Individuals, other than the parents, with whom the child may visit;
• Whether visits will be supervised or monitored, and by whom; and
• Whether other kinds of contacts are appropriate such as telephone calls, emails or letters, skype, or social media, and if monitoring of them is needed.

Parents must also be informed of the following regarding visitation:
• Anticipated changes in the visiting arrangements as the case progresses;
• Advance request for visits other than those regularly scheduled;
• Explanation of possible consequences if the parties do not carry out their responsibilities; and,

Unsupervised visitation between the parent(s) or caretaker and child must not occur without prior court approval.

• Visits provide the county child welfare worker the opportunity to observe and to evaluate the parent-child relationship.

Visits can be a motivator for parents who are making progress on the objectives of their Family Services Agreement. When county child welfare workers have observed parent’s progress, they can ask the Court to review the Family Time and Contact Plan and revise it to allow more frequent visits, longer visits, or unsupervised visits, as appropriate.

Children need visits to:
• Keep a connection to their family;
• Mitigate their grief;
• Have their worth reaffirmed;
• Have the assurance that their parents “exist”; and
• Re-establish and strengthen a relationship with their parents.

Parents Need Visits To:
• Remain attached to their children;
• Stay motivated to work for reunification;
• Practice what they have learned in treatment and improve their parenting skills;
• Understand the unique needs of their children;
• Mitigate their grief;
• Re-establish and strengthen a relationship with their child; and
• Demonstrate their attachment and parenting abilities.

During the development of the Family Time and Contact (Visitation) Plan, parents should be made aware of the child welfare agency’s expectations around bringing extended family members and friends to the parent/child visitation. Visits should be focused on the connection between a parent(s) and their child(ren). The court and/or Family Time and Contact Plan should indicate who (in addition to the parent(s)) can participate in visits, including the frequency and length of time.
## CONDUCTING VISITATION

County child welfare workers must observe and document the following during visits:

- Who participated in the visit;
- How long the visit lasted;
- How the parent(s) greeted the child(ren);
- What the child(ren)’s response was;
- How the parent(s) and child(ren) interacted;
- What activities took place / how the time was spent;
- Whether the parent(s) set limits or disciplined the child(ren);
- Whether the parent(s) was attentive to the child(ren)’s needs;
- Whether the parent(s) and child(ren) displayed affection;
- How the child(ren) behaved;
- Whether it was necessary for the child welfare worker to intervene at any point;
- How the parent(s) and child(ren) separated;
- What happened after the visit; and
- Whether the worker provided coaching or modeling for the parent(s).

## RESTRICTION OF FAMILY TIME AND CONTACT (VISITATION)

Family Time and Contact Plans are required, and parent/child visitation must continue until the court orders termination of visitation, or termination of parental rights.

Before visits can be limited or terminated, the agency must:

- Identify specific parental behaviors which are upsetting to the child;
- Demonstrate the child’s difficulties are not a child’s normal anxiety response to parent-child visits, and they have destructive effects;

## CONDUCTING VISITATION

County child welfare workers should use parent/child visitation to:

- Assess parents’ ability to respond to their children’s needs;
- Prepare the child and parent for reunification;
- Assist parents to understand the child’s needs and behaviors;
- Guide and observe parents’ responses to child’s behaviors;
- Observe parents’ relationship with their child;
- Observe changes in parents’ behavior over time;
- Observe child’s reactions and responses to parents; and
- Document all the above and thus provide evidence to support the permanent plan.

The physical separation that is created by foster care placements does not eliminate the attachment between the parent and the child. Separations will have a marked effect on both the child and the parents. The emotions created by separation and the grieving that results may be difficult and will be intensified during and after visits. Thus, parental behavior during visits may be unpredictable and disturbed and may have damaging effects on the child. When problems and negative reactions occur, they should be handled first by clarifying why the problems are occurring and what can be done about them. If this does not lessen the problems, limiting different aspects of the Family Time and Contact Plan should be tried before considering terminating visits completely.

Visitation should occur frequently and in a positive, natural setting. County child welfare workers should be creative in implementing visitation to assure frequent and positive visitation. Limiting visits to what is convenient for the agency limits the agency’s knowledge of the parent’s ability and limits the parent’s opportunity to learn and demonstrate how to care for their children. County child welfare workers should think creatively about visitation to make visitation a real tool for assessing families and for mitigating the grief and loss experience of children who have been removed from their homes.

Strategies for creative visitation include:

- Ask the foster parents. Visits in the foster home allow the parent to observe a positive approach to child care; allow the
- Demonstrate reasonable efforts have been made to explain to parents the implications of not working to improve visits;
- Support the decision through consultation with medical, psychiatric, or other appropriate professionals;
- Petition for a court order limiting visitation, even if parents agree with this plan.

Visitation must not cease or be withheld based on a parent’s substance use or a positive drug screen alone. There must be other factors supporting the agency’s recommendation to cease visitation.

NOTE: County child welfare agencies must continue to have contact with the parent(s) even if visitation has been ceased, unless there has been a completion of termination of parental rights.

| Demonstrate reasonable efforts have been made to explain to parents the implications of not working to improve visits; | child to see all those who care for him/her as allies; and begin the building of a potential permanent resource for the future. This promotes a sense of partnership between the foster parents and birth parents. |
| Support the decision through consultation with medical, psychiatric, or other appropriate professionals; | Think about school and day care. Most children would welcome lunch with their parents and most schools not only allow it but encourage this. Day care providers may also cooperate with encouragement. The parent can learn about this most important aspect of their child’s life, and meet the teacher or day care provider. |
| Petition for a court order limiting visitation, even if parents agree with this plan. | Include the parents at the doctor or dentist appointments. This provides the parent with the opportunity to take the responsibility for medical concerns when possible and keeps the parent informed. It can also reassure the child who may be fearful. |

- Take the visits outside the agency. Parks, playgrounds, fast-food restaurants, and other places allow for visits that more closely resemble normal parent child interaction.
- Recruit volunteers and make them visitation specialists. Transportation and the need for supervision should not limit the opportunity for visits. Volunteers may also become role models and mentors.
**Permanency Planning Services: Out of Home Placement Services: Sibling Visitation**

<table>
<thead>
<tr>
<th>Legal Basis</th>
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<tbody>
<tr>
<td>The <a href="https://www.congress.gov/bill/110th-congress/house-bill/4598">Fostering Connections to Success and Increasing Adoptions Act of 2008, P.L. 110-351</a> requires that agencies make reasonable efforts to facilitate visitation or ongoing contacts with those that cannot be placed together, unless it is contrary to the safety or well-being of any of the siblings to do so.</td>
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<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – how you should do it</th>
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<tbody>
<tr>
<td>Siblings who are not placed in the same placement together must have frequent and ongoing visitation, unless it is contrary to the siblings’ well-being or safety.</td>
<td>Preserving connections between siblings is critical for children who have been removed from their family.</td>
</tr>
<tr>
<td>Sibling visitation includes visits between the child and any sibling, including biological and/or step-siblings with whom they have a significant bond, and whom they are not currently placed with. This also includes adult siblings of the child.</td>
<td>Sibling bonds are among the strongest bonds humans ever experience. They are emotionally powerful, and critically important not only in childhood but over the course of a lifetime. Sibling relationships can provide a significant source of continuity, which allows children to maintain a positive sense of identity as well as knowledge of their family history. It also keeps them connected with their cultural background.</td>
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<tr>
<td>When siblings are placed separately, placement providers should be encouraged to plan for and host sibling visits and activities.</td>
<td>When appropriate, county child welfare workers should ensure that siblings are informed of significant life events that occur within their family, including but not limited to, the death of an immediate family member, the birth of a sibling, and/or significant changes regarding a sibling, such as changes in placement, hospitalizations, or changes in the permanent plan.</td>
</tr>
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</table>
Legal Basis

The Preventing Sex Trafficking and Strengthening Families Act (P.L. 113-183) requires agencies to identify, document, and determine appropriate services for any child or youth in the placement, care, or supervision of a county child welfare agency who is at-risk of becoming a sex trafficking victim or who is a sex trafficking victim. Agencies must report immediately (no later than 24 hours) to law enforcement children or youth who the agency identifies as being a sex trafficking victim. Agencies must also have protocols in place to locate children missing from foster care, determine the factors that lead to the child’s being absent from foster care, and determine the child’s experiences while absent from foster care, including whether the child is a sex trafficking victim. Agencies must report immediately (no later than 24 hours) to law enforcement any missing or abducted children for entry into the National Crime Information Center (NCIC) database, and to the National Center for Missing and Exploited Children.

Each local child welfare agency must follow the policy below for reporting, locating, and returning children missing, runaway, or abducted from foster care.

Definitions

Abduction of Children – Per N.C.G.S. § 14-41 any person who, without legal justification or defense, abducts or induces any minor child who is at least four years younger than the person, to leave any person, agency, or institution lawfully entitled to the child’s custody, placement, or care.

High Risk Child – The missing child’s safety is severely compromised for one or more of the following reasons:

- The child is believed to be or has been abducted;
- The child is believed to be in the company of adults who could endanger their safety;
- The child is younger than 13 years of age and/or is believed to be out of the zone of safety for their age or developmental stage;
- The child has one or more health conditions that, if not treated daily, will place the child at severe risk;
- The child is drug dependent, including prescribed medication and/or illegal substances, and the dependency is life-threatening;
- The child has severe emotional problems that, if not treated, will place the child at severe risk;
- The child has a developmental disability that impairs the child’s ability to care for him/herself;
- The child is pregnant and/or parenting and the infant/child is believed to be with him or her;
- The child is missing more than 24 hours before being reported to law enforcement;
- The child is believed to be in a life-threatening situation;
- The child’s absence is inconsistent with their established patterns of behavior and the deviation is not readily explained;
- The child is known or believed to be a victim of human trafficking (sex trafficking, labor trafficking, or both); and/or,
- Other circumstances involved in the disappearance that would cause a reasonable person to conclude that the child should be considered “at imminent risk”
Permanency Planning Services: Out of Home Placement Services: Agency Plan for Abducted and Runaway Children

| Kidnapping – Per N.C.G.S. § 14-39 | any person who shall unlawfully confine, restrain, or remove from one place to another, any other person 16 years of age or over without the consent of such person, or any other person under the age of 16 years without the consent of a parent or legal custodian of such person. |
| Missing Child – Per N.C.G.S. § 143B-1011, a juvenile as defined in N.C.G.S § 7B-101 whose location has not been determined, who has been reported as missing to a law enforcement agency, and whose parent’s, spouse’s, guardian’s or legal custodian’s temporary or permanent residence is in North Carolina or is believed to be in North Carolina. |
| Missing Foster Child – A child who has either left voluntarily (ran away) or involuntarily (abduction, kidnapped, or lost), and cannot be accounted for by the agency responsible for their care and placement. |
| Runaway – A child who has voluntarily left their placement provider or home and whose whereabouts are either unknown by the child’s parent, guardian, custodian, caretaker, foster parent or county child welfare worker or whose whereabouts are unknown by the child’s parent, guardian, custodian, caretaker, foster parent or county child welfare worker but whom maintains periodic contact with the county child welfare worker or others. |

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
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<tbody>
<tr>
<td>REPORTING REQUIREMENTS</td>
<td>Factors that should be assessed to determine a child or youth’s risk of running away include, but are not limited to:</td>
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<tr>
<td>County child welfare workers and their supervisors must notify the individuals, agencies and organizations described below upon learning that a child is missing. Immediate notification to law enforcement is critical.</td>
<td>Factors that should be assessed to determine the child’s risk of being abducted by a parent of family member include, but are not limited to:</td>
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<tr>
<td>Placement providers, including foster parents, relative and non-relative kin, and staff of residential facilities must immediately report any missing child or youth to:</td>
<td>- Family members have threatened abduction (or there has been a prior incidence of abduction);</td>
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<td>- A local law enforcement agency; and</td>
<td>- Limited ties to the area or have family/social support in another community;</td>
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<tr>
<td>- The child welfare agency</td>
<td>- History of mental illness;</td>
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<td>The placement provider must obtain the number of the missing person report from the law enforcement officer taking the report and provide the report number to the county child welfare worker.</td>
<td>- Feel alienated from the legal system;</td>
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<tr>
<td>REQUIREMENTS FOR COUNTY CHILD WELFARE WORKERS</td>
<td>- History of child abuse/neglect;</td>
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<td>- History of alcohol/substance abuse;</td>
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<td>- History of unlawful behavior and/or arrests;</td>
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<td>- Do not accept relevant court orders;</td>
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<td>- Exhibit a desire to retaliate;</td>
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</table>
When a county child welfare agency learns a child or youth for whom the agency is legally responsible is missing, the agency must:

- Provide immediate verbal notification to the appropriate law enforcement agency, and follow-up by sending a subsequent written notification within 48 hours; NOTE: A copy of the law enforcement report must be obtained for the case file.
- Provide immediate verbal notification to the child’s family (if the child is not believed to have been abducted by family members) and GAL and discuss collaborative efforts that all parties can take to locate the child;
- Provide immediate notification (no later than 24 hours) to the National Center for Missing and Exploited Children (NCMEC) at 1-800-843-5678. The county child welfare worker must provide NCMEC with the missing person’s report number from the law enforcement report and current photograph of the missing child;
- File a motion with the court within 10 to 14 business days after the child was known to be missing to inform of the child or youth’s status and efforts being made towards locating the child or youth; and
- Document notification to the appropriate parties (law enforcement, parents and caretakers, NCMEC, GAL, and the court) and the agency’s continuing efforts to locate the child or youth and collaborate with law enforcement, GALs, family members, NCMEC, and other appropriate persons.

These tasks must be completed within 24 hours of the time of notification.

Information that must be shared with law enforcement includes:

- History of short-term employment or unemployment; and
- Stability of relationship with the other parent.

NCMEC will fax the county child welfare worker a questionnaire which includes an Information Release and Verification Form requiring the guardian’s signature. The county child welfare worker may sign the form in lieu of the guardian, but must cross out the word “guardian” and write “caseworker”. This form is to be completed and faxed back to NCMEC.

Upon receipt of the release of information and the child’s photograph, NCMEC will publish the child’s photograph on its website and distribute posters of the child both locally and nationally. The child’s name and identifying information will be published with his/her photograph, but the child/youth will not be identified as a foster child in the legal custody or under the placement responsibility of the county child welfare agency. Providing information to NCMEC, including the child’s photograph, DOES NOT violate North Carolina confidentiality laws and rules.

It is important to inform law enforcement about any circumstances that could severely compromise the safety of a child or youth who is missing. These circumstances include anything that would fall in the definition of a high risk child.

- The child has a developmental disability that impairs the child’s ability to care for him/herself;
- The child is pregnant and/or parenting and the infant/child is believed to be with him/her;
- The child is missing more than 24 hours before being reported to law enforcement;
- The child is believed to be in a life-threatening situation;
### Permanency Planning Services: Out of Home Placement Services: Agency Plan for Abducted and Runaway Children

- The child or youth’s full name, aliases and nicknames, age and date of birth, social security number, driver’s license number (if applicable), and other biographical information;
- A description of the child or youth (i.e. height, weight, hair color, eye color, skin color, braces, clothes worn, book bag, shoes, contact lenses or glasses, dentures, gold or silver teeth, any impairments [physical, hearing, speech, vision], moles, scars, body piercings, tattoos) and recent photographs;
- Physical or psychological conditions, developmental delays, or any condition that may affect the ability of the child or youth to respond to environmental dangers;
- Other factors of endangerment, such as young age, hazardous location, medical needs, disability, etcetera;
- Medication and/or history of suspected substance use/abuse;
- A copy of the most recent court order granting legal custody of the child or youth and other relevant facts about the child or youth’s custody status;
- Type of missing episode (if known), including runaway, family abduction, non-family abduction, or other;
- When, where, and with whom the child or youth was last seen;
- Possible method of travel (i.e. car, bicycle, public transportation, or on foot);
- Names and addresses of friends, relatives, present and former placement providers, including child care facilities/staff, and acquaintances;
- Locations the child or youth is known to frequent;
- Suspected destinations and accomplices; and
- Prior disappearances and outcomes.

If a child or youth is identified as “high risk,” this must be communicated to law enforcement.

- The child’s absence is inconsistent with their established patterns of behavior and the deviation is not readily explained;
- The child is known or believed to be a victim of human trafficking (sex trafficking, labor trafficking, or both); and/or
- Other circumstances involved in the disappearance that would cause a reasonable person to conclude that the child should be considered “at imminent risk.”
## REQUIREMENTS FOR SUPERVISORS
Upon notification that a child or youth is missing, the supervisor must:

- Within 24 hours, confirm the worker has completed all of the required reports and contact as described above;
- Assist the worker in developing and implementing a plan that contains specific strategies to locate the missing child or youth and assure the child and youth's safety as quickly as possible. The plan must be documented in the case file, and must include daily and weekly activities to locate the child. The plan must be revised, as needed, to ensure progress is made toward locating the child and establishing safety; and,
- After initial reporting requirements are completed, the supervisor must meet with the worker on a weekly basis (if the child is high-risk, the worker should provide daily progress reports to the supervisor) to:
  - Review the ongoing strategies and efforts to determine the child or youth’s whereabouts;
  - Review contact with law enforcement and others;
  - Determine what additional steps may be taken to assist in finding the child;
  - Develop a placement plan for when the child is located; and,
  - Confirm the worker completes appropriate changes to the Child Placement and Payment Record.

All supervisory meetings must be documented in the case record.

## SEARCHING FOR MISSING CHILDREN AND YOUTH

Any time a child or youth is missing, regardless of whether the child has run away, was abducted, or is otherwise absent from care, the following steps must be followed in order to facilitate locating the child or youth:

When a child is located, careful consideration should be given to their ongoing placement. When deciding whether to return the child or youth to their last placement he/she was in before being reported as runaway or missing, the county child welfare
**Permanency Planning Services: Out of Home Placement Services: Agency Plan for Abducted and Runaway Children**

- Develop a plan with specific strategies to locate the child;
- County child welfare workers and supervisors meet, at a minimum, on a weekly basis to locate the child. If the child is high-risk, the worker should provide daily progress reports to the supervisor regarding efforts to locate the child or youth; and
- In consultation with the supervisor, workers should review and/or revise the plan, as needed, to ensure progress is made toward locating the child and establishing safety.

In addition to the steps described above, specialized interventions must be considered, depending on whether the child has been abducted, is missing, or is missing with periodic contacts with the worker.

**Abducted Children and Youth:** If the child has been abducted or is believed to have been abducted, the agency’s efforts to locate the child must focus on the abductor and the agency must work closely with law enforcement on location efforts. In addition, workers for children who have been abducted must do the following on a weekly basis:

- Contact law enforcement to both provide and obtain any new information regarding the alleged/suspected abductor;
- Contact the assigned NCMEC case manager; and
- Contact relatives, previous caregivers, friends of the child or any other individuals in the child’s family or social support network to obtain new information on the suspected/alleged abductor and the child or youth.

**Missing Children and Youth:** When a child’s whereabouts are unknown and/or the circumstances of the child’s disappearance are unknown, the worker must make a sustained effort to locate the child by contacting the following individuals, agencies, or organizations each week:

- A relative with whom the child is comfortable and has a relationship;
- A former caregiver or another adult with whom the child has formed a relationship and with whom the child expresses a desire to be placed;
- An independent transitional living arrangement, if appropriate; or,
- Reunification with the child’s parent(s).

Any or all of these placement options must meet certain requirements, depending on the placement type, including any necessary approval by the court.
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- Local police, sheriff’s office, or other law enforcement agency working to locate the child or youth;
- Local emergency shelters and homeless youth programs;
- Most recent caregiver and any other caregivers with whom the child or youth is known to have had a close or long-term relationship;
- Relatives, including the child’s parents and siblings;
- Neighbors and landlord of the child’s last known address;
- Close friends and classmates of the child, including any known boyfriends, girlfriends, or anyone else in the community with whom the child may have developed a significant relationship;
- Teachers, counselors, and other school personnel from the school the child last attended if there is knowledge that the child had close relationships with persons at the school;
- Employees of the county child welfare agency, or placement provider who may have knowledge of the possible location of the child or youth;
- Probation offices, when appropriate; and
- County juvenile or adult detention centers.

Missing Children and Youth with Periodic Contacts: The county child welfare worker must make every effort to return the child to an authorized placement. In addition to completing contacts listed above, the following information must also be sought from the missing child or youth:

- The child’s location at the time of the contacts;
- Any information about where he/she is staying or for any period;
- Any information about the individuals that may be with the missing child/youth;
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- Information about the health and safety of the child/youth (if parenting, also inquire about the health and safety of the infant or child);
- Whether he/she is attending school and where;
- Whether he/she is employed and where; and
- Any contact he/she has made with family members, friends, probation and parole agents, and etcetera.

Guidance – How you should do it

PREVENTING CHILDREN AND YOUTH FROM RUNNING AWAY

Prevention efforts on the part of county child welfare agencies should include, at a minimum, the following activities:

- Maintaining administrative oversight of its program and practice to ensure agency compliance with laws and policies concerning case contacts, reviews and hearings;
- Maintaining photographs of foster children in the case record;
- Designing the work schedules of staff to be sufficiently flexible to meet the child’s needs;
- Strictly enforce requirements regarding the frequency of direct contact with foster children;
- Assuring supervisory review and staffing of all permanency planning cases on a regular schedule;
- Recruiting and supporting foster homes in communities from which foster children come into care;
- Training foster parents regarding the dynamics of human trafficking cases and the specific needs of children and youth who have been trafficked;
- Educating individual foster parents and placement providers regarding the specific needs of the child or youth for whom they are providing care;
- Utilizing the child or youth’s Permanency Planning Review (PPR) meetings to facilitate community service provision and collaboration to meet individual needs; and
- Maintaining close communication with foster parents, group home staff, and Guardians ad Litem (GALs) to assure that information is shared on a timely basis;

In addition to these agency-level runaway prevention efforts, county child welfare agencies should engage in individualized, case-by-case runaway prevention strategies. This is particularly important if the agency identifies that a child or youth is at risk of running away from their placement or have a history of running away from their placements or previous caregivers (including their biological families).

The following are runaway prevention strategies that can be utilized with all children and youth in county child welfare agency custody and can be tailored for the specific needs of the individual:
• Increase protective factors by ensuring foster parents and care providers are implementing the reasonable and prudent parent standard and that children and youth have regular opportunities to engage in age or developmentally-appropriate activities;
• County child welfare workers should provide a continuous relationship with children and youth in county child welfare agency custody through case planning, case management and frequent visits;
• County child welfare workers should assist children and youth in their personal, social, and emotional development while they are in foster care, in continuing relationships with members of their own family and other persons; and in addressing problems they face because of placement;
• County child welfare workers should provide referrals to counseling or other services for children and youth, as needed; and
• The frequency and intensity of contact should be determined by the individual needs of the child, but no less than monthly face-to-face contact. More frequent contacts with children and youth should be considered if there is a history of prior runaway events or if the child or youth would be at high-risk if they were to leave placement.
<table>
<thead>
<tr>
<th>Policy</th>
<th>Legal Basis</th>
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<tbody>
<tr>
<td>Foster parents must engage in shared parenting by:</td>
<td>North Carolina Administrative Code 70 E.1104 requires that foster parents shall develop partnerships with the children and their parents or guardians, help children maintain and develop relationships that will keep them connected to their pasts, and help children placed in the home build on positive self-concept and positive family, cultural, and racial identity.</td>
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### Protocol – What you must do

Within 14 days of a child being placed out of the home by a county child welfare agency, a shared parenting meeting between the parent(s) and the placement provider must occur.

County child welfare agencies must require shared parenting in all cases where a child is placed out of the home. This includes placement in:

- Licensed foster homes (therapeutic and family foster care);
- Relative and Non-Relative Kinship placements;
- Group home placements; and
- Any other placement in which the county child welfare agency has legal custody of a child and the child is separated from their parent or caretaker.

Foster parents, whether licensed by a private agency or a county child welfare agency, must participate in shared parenting, as this is taught within the Trauma-Informed Partnering for Safety and Permanence Model Approach to Partnerships in Parenting- (TIPS-MAPP) training. The 10-week training curriculum is used as a tool in the

The initial shared parenting meeting should be held as soon as possible after the child enters county child welfare agency custody, but no later than 14 days.

Shared parenting and shared parenting meetings can be an intimidating process for both foster and birth parents. Much like Child and Family Team meetings, preparation is the key for shared parenting to succeed. This requires advanced planning by county child welfare workers so all parties understand the purpose of the meeting is to discuss the care of the child, not “the case.” The meeting is not to assign blame. It is first and foremost about creating the best possible transition for the child.

Sharing parental responsibilities can be enjoyable activities such as working on the child’s life book together, exchanging pictures, reading with the child, et cetera. They can also plan a joint fun activity that is specifically catered to the child.

When deciding when and where the shared parenting meeting should be held, the county child welfare worker should:

- Take into consideration the work schedules of the foster and birth parents as well as children’s schedules, especially if there is a need for child care while the adults discuss parenting issues; and
mutual assessment of prospective foster and adoptive parents in their ability to successfully provide trauma-informed care for children in county child welfare agency custody.

Before the shared parenting meeting, the county child welfare worker must:

- Be aware that they do not impose their own biases about a birth parent’s previous decisions;
- Model positive communication about the birth parent to the foster parent and about the foster parent to the birth parent;
- Brief the foster parents about any birth parent fears or needs and help the foster parents understand these needs;
- Be prepared to discuss how the needs and interests of the child will be recognized during the shared parenting meeting;
- Plan for if the birth parent may be visiting with the child;
- Make visitation arrangements when the child is visiting with the birth parent before or after the meeting; and
- Encourage the foster parents to engage the birth parents about a positive attribute they see in the child.

The county child welfare worker must prepare the foster parents and birth parents to exchange information essential to shared parental responsibilities between foster and birth parents including:

- medical information;
- school progress;
- sleeping habits;
- eating habits;
- response to discipline; and
- Ask the foster and birth parents where they would like to meet. A meeting site that is a neutral location and allows for privacy is important. The following can be options:
  - A neighborhood recreation center or social center;
  - The library; or
  - A child’s therapist office are good options instead of the agency office.

County child welfare workers should initially focus on items that might seem simple but can be very important such as:

- asking for a picture of the family to have for the child; and
- discussing the child’s favorite foods, toys, clothes, activities, likes, and dislikes.

Both the birth parents and foster parents should be encouraged to talk openly. County child welfare workers should assist foster and birth parents in managing conflict by:

- recognizing the fears of all parties;
- focusing on the strengths;
- looking beyond behaviors to identify needs; and
- developing interventions to meet needs.

County child welfare workers should also assist foster and birth parents in understanding cultural or family differences such as:

- cultivating a mutual understanding and appreciation of religious beliefs and practices;
- openly discussing differences in family rituals such as meal times or where they eat;
- appearance preferences like haircuts, earrings, make up, etcetera; and
- other family experiences.

It is important to convey the benefits of aligning around parenting and discipline practices to ensure consistency for the child. For example, the foster and birth parents might discuss what discipline practices have
Permanency Planning Services: Shared Parenting

- any of the children’s strengths and needs.

County child welfare agencies must explore opportunities to (as long as the court ordered visitation/contact plan allows):

- encourage the placement provider to host sibling visits;
- allow the birth parent to call the placement provider’s home; and
- allow the placement provider to participate in the parent/child visitation.

INVolVING ABSENT/NON-RESIDENTIAL PARENTS
Both parents must be engaged and have the right to be involved in shared parenting and the shared parenting meeting. The county child welfare worker must engage both parents in the planning process for the child.

INVolVING RELATIVES
County child welfare agencies must decide whether to include relatives in shared parenting meetings by considering the following:

- Pay close attention to the dynamics between the birth parent and their relative. What is their relationship like and is it healthy toward the development of the partnership between the birth parent and foster parent?
- Consider whether the information the relative would provide is critical to the daily care of the child;

been effective and can be continued or the foster parent may recommend a practice that has been effective with other youth. The child receives consistent structure during visits, when transitioning from one home to the other, and the foster and birth parents are supported in their combined efforts.

If allowable, placement providers should be encouraged to invite birth parents to attend school and medical appointments. If the birth parent is unable to attend an appointment, the placement provider should provide progress reports to the birth parent on how their child is performing in school, home, updates on any medical information, and other activities.

The exchange of information not only helps the placement provider, it helps the birth parent remain connected to the routine of the child’s care.

The placement provider can be a wonderful resource for the birth parent as they can model what others might assume parents know how to do such as play with the child, encourage positive responses in their child, or how to care for their physical and medical needs.

Clear boundaries and ground rules for the contact should be discussed and set with input from the birth family, the foster family, and the county child welfare agency. As it is developed, the Family Time and Contact Plan can be utilized to help with this discussion/plan to:

- address personal and emotional safety issues for the child, birth family, and foster family; and
- discuss ground rules regarding phone calls, visitation, and transportation.

After there is an approved Family Time and Contact Plan that is flexible in allowing the placement provider to convene visits/contacts, at times, the county child welfare agency worker should be involved with observing contact between the birth parent and child. The county child welfare worker is able to personally provide positive feedback on how their relationship is developing.
child and whether the information is needed to meet the needs of the child and/or provide support to the biological parents.

- Consider the long-term goal of developing a partnership between the foster and birth parents. Would consistently involving the relative in each shared parenting meeting deter from building a partnership between the foster and birth parents or is the relative an excellent mentor and support that would help develop a continued partnership beyond reunification?

- Is the relative able to provide needed information for the care of the child in another way other than being involved in the shared parenting meeting?

- Consider a discussion with the family that may give the relative other opportunities to be a part of the child’s life/planning such as involvement in child and family team meetings.

- Be careful not to alienate the birth parent or relative. Make sure all feel heard.

CONFIDENTIALITY
It is recognized that placement providers have a need to know medical conditions that a child may have in order to best care for them. Re-disclosure of the information is prohibited without consent of the child, parent or guardian.

County child welfare workers must:

- Avoid sharing information about the birth parents to the placement providers or about placement providers to the birth parents if it is not information that is pertinent to the child’s care.

- Inform birth parents and placement providers of the expectation that information that is shared within a shared parenting meeting remains confidential. Eventually, birth parents and A parent that has been referred to as absent or non-residential may have more information than the county child welfare agency may have thought they were able to share in regards to the child’s development. Working to develop an early partnership that includes the absent parent may provide an excellent foundation for them to not only become more involved in their child’s life, but also may be a permanent placement option, and/or a long-term support.

The county child welfare worker should:

- Ask the question: How can the county child welfare agency obtain the absent parent’s involvement?

- If the birth mother and father have a tenuous relationship, consider facilitating separate meetings between each birth parent with the placement provider.

- If one birth parent is unable to travel a long distance for a meeting, consider facilitating a phone conference call or web meeting in order to begin developing a relationship between the birth parent and placement provider.

Though custody of a child may have been removed from the biological parents, the parents may have had tremendous support from other relatives in raising their child. For example, a grandmother that has been the primary caretaker for the child the past 6 months may have some information that is essential for the care of the child. The biological parents may want the relative provider to be a part of a shared parenting meeting.

SAFETY
The safety of the participants should always be considered when planning to begin shared parenting meetings. The county child welfare worker should be aware if there has been a history of domestic violence between birth parents as well as if a birth parent has any history of violence towards others. It would not be appropriate to facilitate or encourage any shared parenting meetings together if there are any court orders including those imposed by probation and parole that do not allow contact between the birth parents. However, it is possible that separate meetings could take place with the placement providers and each individual birth parent at separate times. Document any safety
| placement providers may come to build a good relationship and choose to share personal information with each other. | concerns. Consider what special arrangements can be made to help everyone feel safe and comfortable such as: |
| Discuss any questions with your supervisor as well as seek out agency policy around specific situations for the sharing of information. |  |
|  | • Choose a safe location; |
|  | • Create specific ground rules and expectations ahead of time together with all participants that are catered to the specific needs; |
|  | • If the meeting cannot be held safely, do not hold the meeting; and |
|  | • Choose other avenues such as a phone conference call to facilitate the meeting. |
Permanency Planning Services: Permanency Planning: Permanency Options

<table>
<thead>
<tr>
<th>Policy</th>
<th>Legal Basis</th>
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</thead>
<tbody>
<tr>
<td>Permanency planning promotes a permanent living situation:</td>
<td>N.C.G.S. § 7B-906.2 (b) states at any permanency planning hearing, the</td>
</tr>
<tr>
<td>• for every child entering the foster care system;</td>
<td>court shall adopt concurrent permanent plans and shall identify the primary</td>
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<tr>
<td>• with an adult with whom the child has a continuous, reciprocal</td>
<td>and secondary plan. Reunification shall remain a primary or secondary plan</td>
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<tr>
<td>• within a minimum amount of time.</td>
<td>unless the court made findings under G.S. 7B-901(c) or makes written</td>
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<tr>
<td>The county child welfare agency must be committed to a</td>
<td>findings that reunification efforts clearly would be unsuccessful or would</td>
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<tr>
<td>permanent resolution of the child’s foster care status. Permanent</td>
<td>be inconsistent with the juvenile’s health or safety. The court shall order</td>
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<tr>
<td>resolutions include:</td>
<td>the county department of social services to make efforts toward finalizing</td>
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<tr>
<td>• Reunification;</td>
<td>the primary and concurrent permanent plans and may specify efforts that are</td>
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<tr>
<td>• Guardianship;</td>
<td>reasonable to timely achieve permanence for the juvenile.</td>
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<tr>
<td>• Custody;</td>
<td>PL 113-183 requires agencies to provide documentation at each</td>
</tr>
<tr>
<td>• Another Planned Permanent Living Arrangement (APPLA);</td>
<td>permanency hearing of the “intensive, ongoing, and, as of the date of the</td>
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<tr>
<td>• Reinstatement of Parental Rights (RPR); or</td>
<td>hearing, unsuccessful efforts made by the county child welfare agency to</td>
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<tr>
<td>• Adoption</td>
<td>return the child or secure a placement with a fit and willing relative</td>
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<tr>
<td>For children and youth in the custody and placement responsibility</td>
<td>(including adult siblings), a legal guardian, or an adoptive parent,</td>
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<tr>
<td>of the county child welfare agency, permanence occurs when he or she</td>
<td>including through efforts that utilize search technology (including social</td>
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<td>has a lasting, nurturing, legally secure relationship with at least</td>
<td>media) to find biological family members for children”.</td>
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<td>one adult that is characterized by mutual commitment. A “legally</td>
<td>According to N.C.G.S. § 7B-101 (18), reasonable efforts are defined as the</td>
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<tr>
<td>secure placement” is defined as a placement in which the direct</td>
<td>diligent use of preventive or reunification services by a department of</td>
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<tr>
<td>caretaker has the legal authority to make parental decisions on</td>
<td>social services when a juvenile’s remaining at home or returning home is</td>
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<tr>
<td>behalf of the child. Permanency planning is the basis for all</td>
<td>consistent with achieving a safe, permanent home for the juvenile within a</td>
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<tr>
<td>casework activity and decision-making. The concepts that guide</td>
<td>reasonable period of time. If a court of competent jurisdiction determines</td>
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<tr>
<td>permanency planning are the following:</td>
<td>that the juvenile is not to be returned home, then reasonable efforts mean</td>
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<tr>
<td>• When children must be removed from their parents, reunification</td>
<td>the diligent and timely use of permanency planning services by a department</td>
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<td>should occur as soon as possible when concerns that precipitated the</td>
<td>of social services to develop and implement a permanent plan for the</td>
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<tr>
<td>child’s removal have been alleviated, and parents can demonstrate</td>
<td>juvenile.</td>
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<td>their ability to provide a minimum sufficient level of care and ensure</td>
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<td>safety.</td>
<td>According to N.C.G.S. § 7B-101 (18b), reunification is defined as</td>
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<tr>
<td>• When reunification is not possible, efforts made to achieve the</td>
<td>placement of the juvenile in the home of either parent or placement of the</td>
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<tr>
<td>least detrimental concurrent plan for the child must be made.</td>
<td>juvenile in the home of a guardian or custodian from whose home the child</td>
</tr>
<tr>
<td>• County child welfare agencies must make concerted efforts to</td>
<td>was removed by court order.</td>
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<tr>
<td>assist parents when reunification is the primary or secondary plan.</td>
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- County child welfare agencies must explore and develop concurrent permanent plans that can be implemented, even when reunification is the primary plan.
- Goal oriented casework ensures all activities are focused on achieving permanency.
- Placement of the child for adoption provides the most permanent alternative when reunification is not possible. Adoption by a relative, other kin, or foster family should always be considered as a secondary permanent plan. If neither reunification nor adoption is possible, custody or guardianship to relatives, kin, or foster parents provides another permanency option.
- County child welfare agencies must make concerted efforts to achieve permanence for the child in a timely manner. The following timeframes must be met for the corresponding permanent plans:
  - Reunification: 12 months
  - Guardianship/Custody: 18 months
  - Adoption 24 months

**N.C.G.S. § 7B-903.1(c)** states if a juvenile is removed from the home and placed in the custody or placement responsibility of a county department of social services, the director shall not allow unsupervised visitation with or return physical custody of the juvenile to the parent, guardian, custodian, or caretaker without a hearing at which the court finds that the juvenile will receive proper care and supervision in a safe home. NCGS § 7B-903.1(c) further states that before a county child welfare agency may recommend return of physical custody of the juvenile to the parent, guardian, custodian, or caretaker from whom the juvenile was removed, the agency must first observe that parent, guardian, custodian, or caretaker with the juvenile for at least two visits that support a recommendation to return physical custody. Each observation visit shall consist of an observation of not less than one hour with the juvenile, and each observation visit shall be conducted at least seven days apart.

**N.C.G.S. § 7B-600** states that guardianship assigns legal authority for the guardian to act on behalf of the child without further child welfare agency involvement, but with continued supervision of the court. The authority of the guardian continues until the court terminates the guardianship or until the child is 18 years of age or is emancipated by the court. A guardian may resign from the position of guardian, but his/her authority cannot be removed unless the guardian is determined by the court to be unfit.

**N.C.G.S. § 7B-912(c)** states if the court finds the juvenile is 16 or 17 years old, the county child welfare agency has made diligent efforts to place the juvenile, however the court has found compelling reasons exist that it is not in the best interest of the juvenile to be placed permanently with a parent or relative in a guardianship or adoptive placement, and Another Planned Permanent Living Arrangement is the best permanency plan for the juvenile, the court shall approve APPLA, as defined by P.L. 113-183, as the juvenile's primary permanent plan.

Reinstatement of Parental Rights (RPR) became a permanency option when **N.C.G.S. § 7B-1114** went into effect October 1, 2011. Circumstances that would allow this permanency option are very
### Permanency Planning Services: Permanency Planning: Permanency Options

<table>
<thead>
<tr>
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<th>Guidance – How you should do it</th>
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</thead>
<tbody>
<tr>
<td>Child welfare agencies must never cease efforts to obtain permanency for children and youth in its custody or placement responsibility, regardless of age or behaviors.</td>
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<tr>
<td>Both in-State and out-of-State options must be considered when making reasonable efforts to place the child in accordance with the permanency plan.</td>
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#### REUNIFICATION

Reunification must occur as soon as possible when concerns that precipitated the child’s removal have been alleviated, and parents can demonstrate their ability to provide a minimum sufficient level of care and ensure safety.

This must be assessed by observing and supervising contact between the child and parent(s) or caretaker, planning and preparation with the family, and consultation of decision making tools.

The agency must work with the parents to help them gain capacity to provide care for their children, and ensure their safety.

Reunification must remain a primary or secondary plan until the court makes written findings that such efforts would be futile or inconsistent with the juvenile’s need for a safe, permanent home within a reasonable period of time. Whether reunification is the primary or secondary plan, efforts to reunify the family must not cease until the above findings have been made by the court.

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narrow. Only the youth, the county child welfare agency, or the youth’s guardian ad litem attorney advocate may file a motion to reinstate parental rights. When the court enters an order to reinstate a former parent’s rights, these rights include custody, control, and support of the youth.

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### Permanency Planning Services: Permanency Planning: Permanency Options

Reasonable efforts to reunify the child with the parent(s) or caretaker must be demonstrated and documented to the court.

A child who has been removed from the custody of a parent(s) or caretaker must not be returned for any period without judicial review and findings of fact to show the child will receive proper care and supervision as observed during a trial home visit.

Note: A supervised visit does not fall within the meaning of the term “return” if a county child welfare worker is present always.

**RYLAN’S LAW/CPS OBSERVATION**

Before a county child welfare agency can recommend physical custody of a child be returned to the parent(s) or caretaker in which the child was removed, the agency must first observe the parent(s) or caretaker and child together for a minimum of two visits. Each visit must:

- be at least one hour in duration; and
- be held at least seven (7) days apart.

Observations during these required visits must be documented and provided to the court, and must support a recommendation to return physical custody to the removal parent, guardian, custodian, or caretaker.

Note: The court maintains the right to return the child against agency recommendations if it so determines.

### Protocol – What you must do

**GUARDIANSHIP**

When reunification efforts are determined to be contrary to the health, safety or best interest of a child who is in the legal custody or placement authority of the county child welfare agency, the county must assess relative or kinship placements as a permanency option, including both maternal and paternal relatives. If the family is willing to provide a permanent home for the child but is not willing to adopt, then legal guardianship must be offered to the family as alternatives. Guardianship must only be considered

### Guidance – How you should do it

**GUARDIANSHIP**

Juvenile court guardianship does not confer authority over the disposition of a child’s estate or management of his assets. If the child has an estate or receives income such as through Social Security Administration (SSA), and there is no representative available, a separate court action should be initiated to establish guardianship of the estate.
when reunification and adoption are ruled out as permanency options.

The legal authority of the guardian includes:

- the care, custody and control of the juvenile;
- the authority to arrange placement for the juvenile;
- the right to represent the juvenile in legal actions before the court;
- the right to consent to actions on the part of the juvenile including marriage, enlisting in the armed forces, and enrollment in school; and
- the right to consent to remedial, psychological, medical or surgical treatment for the juvenile.

North Carolina law requires the court to consider whether an appropriate placement with a relative is available. If the court finds that a relative is willing and able to provide proper care and supervision in a “safe home,” the court must order placement of the child with the relative.

When the primary or secondary permanency plan is guardianship, the county child welfare agency must:

- Conduct and demonstrate diligent efforts to locate a suitable person who is willing to assume guardianship of the child.
- Assess the suitability of the home for guardianship placement and make a recommendation of their findings.
- Assist the prospective guardian through the court process and help him/her understand the responsibilities of guardianship.
- Make the guardian aware of resources that may be available to the family should they later decide to adopt the child.
- If the youth is between 14 and 17 years of age, make the guardian aware of the youth’s Guardianship Assistance eligibility, and the requirements of the program.

Guardianship can be awarded to a relative or any other person deemed suitable by the Court. Persons other than relatives to consider include foster parents or adults who have a kinship bond with the child, even if they are not related by blood.

Prior to recommending guardianship be awarded to a specific person(s), including relatives, fictive kin, and foster parents, the county child welfare agency should assess the potential guardian by completing the Comprehensive Provider Assessment (DSS-5204). See also Instructions for Provider Assessments (DSS-5204ins).
• Remain available to provide follow-up services to the guardian on an as-needed basis for six months, in order to ensure the stability and health of the placement.

Efforts to achieve a permanent plan of guardianship must be documented in the case record and the court report.

If the agency is unsuccessful in locating a person willing to assume guardianship of the child within one year of the court ordering a plan of guardianship, the permanent plan must be changed unless the agency is able to justify to the court why the plan should remain “guardianship”. Justification includes the agency’s progress toward locating a suitable person willing to assume legal responsibility for the child.

GUARDIANSHIP ASSISTANCE PROGRAM

The purpose of the Guardianship Assistance Program (GAP) is to make funds available for the financial support of youth who are determined to be:

- in a permanent family setting;
- eligible for legal guardianship, and
- otherwise unlikely to obtain permanency.

For a child to be eligible for GAP, the following requirements must be met:

- The child has been removed from his or her home pursuant to a voluntary placement agreement, or as a result of a judicial order, and the child in in the placement responsibility of a North Carolina county child welfare agency;
- The Court has determined that reunification and adoption are not appropriate permanency options for the child;
- The child is eligible for foster care maintenance payments and has been placed in the licensed home of the prospective legal guardian for a minimum of 6 consecutive months;
- If a person accepts guardianship of a child who was in county child welfare agency custody and later adopts that child, he or she may be able to receive adoption assistance payments on behalf of the child until the child is 18 years of age, or 21 years of age if the adoption is finalized when the child is 16 or 17 years old.

GUARDIANSHIP ASSISTANCE PROGRAM

Subsidized guardianship allows children and youth to maintain their family and community roots when they can no longer live with their parents and adoption is not an appropriate permanent plan.

In the event of the death or incapacity of the legal guardian, the eligibility of a child for guardianship assistance is not affected by reason of the replacement of the guardian with a successor guardian named in the Guardianship Assistance Agreement. Is it not a requirement for a successor guardian to be named, but doing so allows for the continuation of benefits with only a short suspension while the child welfare agency assists the successor guardian in obtaining legal guardianship and completing the necessary paperwork and safety checks. The conversation about successor guardianship should begin as early as possible to allow the prospective guardian an opportunity to consider options and discuss the implications with the named individual.

County child welfare agencies should inform relatives and fictive kin early on in the case of their option to become licensed foster parents, and available funding for licensed providers. They have the right to know and understand their options as it pertains to the care they are providing to children in foster care. If the family is already
### Permanency Planning: Permanency Options

- The child is at least 14 years of age, but not yet 18 years of age; or the child is not yet 14 years of age but is being placed in a legal guardianship arrangement with a sibling who meets the age requirement;
- The child demonstrates a strong attachment to the prospective legal guardian and has been consulted regarding the guardianship arrangement;
- The prospective legal guardian has a strong commitment to permanently care for the child; and,
- The prospective legal guardian has entered into a guardianship assistance agreement with the county child welfare agency who holds custody of the child prior to the order granting legal guardianship.

For a child or youth whose permanent plan is guardianship, and eligible for guardianship assistance payments, county child welfare agencies must include in the case plan a description of the following:

- The steps the agency has taken to determine that it is not appropriate for the child to be returned home or adopted;
- The reasons for any separation of siblings during placement;
- The reasons why a permanent placement with a fit and willing kinship provider through legal guardianship is in the child’s best interest;
- The ways in which the child meets the eligibility requirements for a guardianship assistance payment;
- The efforts the agency has made to discuss adoption by the child’s placement provider, and documentation of the reasons why adoption is not being pursued; and,
- The efforts made by the agency to discuss with the child’s parent or parents the guardianship arrangement, or the reasons why the efforts were not made.

The following forms must be completed prior to legal guardianship being awarded:

- **Guardianship Assistance Checklist** (DSS-1813)
### Permanency Planning Services: Permanency Planning: Permanency Options

- **Guardianship Assistance Agreement** (DSS-1810)

  For more information on GAP, please see Guardianship Assistance Program.

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<tr>
<td><strong>CUSTODY</strong></td>
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Legal custody is an acceptable permanency option, although it does not have the same level of security or permanency as adoption or guardianship. Custody can be challenged before the court, and terminated any time there is a change in circumstances, regardless of the fitness of the custodian.

When the primary or secondary permanency plan is custody, the county child welfare agency must:

- Conduct and demonstrate **diligent efforts** to locate a suitable person who is willing to assume custody of the child.
- Provide information to the potential custodian about more permanent and legally secure options, including adoption and legal guardianship.
- Assess the suitability of the home for custodial placement and must make a recommendation of their findings.
- Evaluate and discuss any potential conflicts the custodian may have with the birth parent(s).

Efforts to achieve a permanent plan of custody must be documented in the case record and the court report.

If the agency is unsuccessful in locating a person willing to assume custody of the child within one year of the court ordering a primary permanent plan of custody, the permanent plan must be changed unless the agency can justify to the court why the plan should remain “custody”. Justification includes the agency’s progress toward locating a suitable person willing to assume legal responsibility for the child.

Legal custody is not well defined in law; however, it typically implies responsibility for the oversight of a child’s care, protection, training and personal relationships. Custody has most of the same advantages and disadvantages as guardianship. The specific rights and responsibilities of a custodian, however, are defined by the court order rather than being fully defined in law. The rights of a custodian can be as extensive as those of a guardian, or limited.

Just as with guardianship, custody can be awarded to a relative or any other person deemed suitable by the Court. Foster parents or adults who have a kinship bond with the child, even if they are not related by blood, should be considered as possible custodians.

Legal custody does not confer authority over the disposition of a child’s estate or management of his assets. If the child has an estate or receives income such as through Social Security Administration (SSA), and there is no such representative available, separate court action should be initiated to establish guardianship of the estate.

Prior to recommending custody be awarded to a specific person(s), the county child welfare agency should assess the potential custodian by completing the **Comprehensive Provider Assessment** (DSS-5204). See also Instructions for Kinship Care Assessments (DSS-5204ins).

For more information, see **Kinship Care**.
**Protocol – What you must do** | **Guidance – How you should do it**
--- | ---
**ANOTHER PLANNED PERMANENT LIVING ARRANGEMENT (APPLA):**

APPLA is a permanent living arrangement for a youth age 16 or 17:

- who resides in a family setting which has been maintained for at least the previous six concurrent months; and
- in which the youth and caregiver have made a mutual commitment of emotional support; and
- the youth has been integrated into the family; and
- the youth and caregiver are requesting that the placement be made permanent; and
- other permanency options, including adoption, guardianship, and custody have been determined to be inappropriate for the situation due to the youth’s long-term needs.

APPLA must be initially approved by the court and the Permanency Planning Review/Child and Family Team prior to the change in the permanency plan and reviewed by the court at least every 6 months.

The youth must actively participate in court decisions regarding APPLA either through direct testimony or written depositions to ensure the youth’s preferences are heard and respected.

The county child welfare agency must retain custody of the child while the permanent plan is APPLA. If the home in which the child is placed is a licensed caregiver or becomes licensed, they must receive standard board payments to help support the placement. If they are not a licensed placement, they must be informed of and given the opportunity to become licensed.

When the youth’s permanent plan is APPLA, the county child welfare agency must provide and document services as follows:

- Permanency Planning Services to ensure the child’s ongoing safety and well-being needs are met;
- Provision of relevant LINKS services, based on a written, objective assessment, and a Transitional Living Plan developed with the youth;
- Access to resources for the youth through the LINKS program and other resources as appropriate;
- Diligent efforts to help the youth to establish a strong personal support network with friends and relatives;
- Ensure the caregivers are following the Reasonable and Prudent Parent Standard, supporting the youth’s engagement in age or developmentally-appropriate activities and social events; and

APPLA may be appropriate for relative or non-relative placements in licensed or court-approved non-licensed homes when the criteria for APPLA is met.

For youth 17 and older, the option of continuing in extended foster care through the Foster Care 18 to 21 program, as well as the eligibility requirements of the program, should be discussed with the youth.
Permanency Planning Services: Permanency Planning: Permanency Options

- Ongoing support for the caregiver in order to avoid placement disruption.

APPLA must be reviewed at least every six months, or more often as needed, at a facilitated Child and Family Team (CFT) meeting, which includes the youth and caregiver, and their supports, as well as the agency LINKS Coordinator. The CFT must review the plan and the agency’s effort to maintain the stability of the placement and to assist the youth in his/her transition to independence.

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<tr>
<td><strong>ADOPTION:</strong></td>
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Adoption is the permanent plan offering the most stability to the child who cannot return to their parents. Factors to consider include whether the child is likely to return home and whether the child can be freed for adoption. In order for the child to be adopted, both parents must voluntarily relinquish their parental rights or their parental rights must be terminated by the court. Adoption by relatives or kin must be considered if the relative or kin are willing to adopt and can provide a safe home.

When the court has ordered a primary permanent plan of adoption, the county child welfare agency must:

- File a petition for termination of parental rights within 60 calendar days of the hearing that determines the primary permanent plan is adoption, unless the court makes other findings. Note: there must be legal grounds to terminate each parent’s rights.

When the child is legally freed for adoption (both parents’ rights have been voluntarily relinquished, or terminated by the court), the agency must:

- make every effort to locate and place the child in an appropriate adoptive home;
- develop a child-specific written strategy for recruitment of an adoptive home within 30 days. At a minimum, the plan must document the child-specific recruitment efforts such as the use of state, regional, and national adoption.

When adoption is being considered as a permanent plan, satisfactory answers to the following questions should be considered:

- Have all relative placement options been considered and eliminated?
- Has the child’s ethnic and cultural needs been considered and addressed?
- Has the best interest of the child been considered and documented?
- Are the parents willing to relinquish their rights, or is the agency ready to proceed with termination of parental rights?
- Do legal grounds for termination of parental rights exist?
- Is the child already living with caretakers who are willing to adopt?
- How soon can the child be placed in an adoptive home?
- How long will the court process take?
- Who will help the child through the placement process?
- Has a pool of potential adoptive families been recruited or is the agency willing to commit to child-specific recruitment?
- Has the child’s particular needs and strengths been thoroughly assessed and evaluated?
- Has a placement option that will be able to meet the child’s needs been identified?
- What is the child’s relationship with siblings?
- Should the child be placed with siblings and, if so, can this be accomplished?
- Is the child able to accept “parenting?”
Permanency Planning Services: Permanency Planning: Permanency Options

- exchanges, including electronic exchange systems, to facilitate orderly and timely in-state and interstate placements;
- develop a Child Profile that describes the kind of child needing placement to be available for prospective adoptive families;
- conduct or arrange for a Pre-Placement Assessment (PPA) or a PPA Addendum based on potential adoptive family’s status; and
- Register all children who are free for adoption and who are not in their identified adoptive home with the North Carolina Adoption Exchange (NCKids), as well as regional and national adoption exchanges including electronic exchange systems, in order to facilitate matches between persons interested in adoption and the children who are available.

When adoption is the secondary permanency plan for a child, the agency must search for an appropriate adoptive family.

If the agency is unsuccessful in locating a person willing to adopt the child within one year of the court ordering a primary permanent plan of adoption, the permanent plan must be changed unless the agency is able to justify to the court why the plan should remain "adoption. Justification includes the agency's progress toward locating a person willing to assume legal responsibility for the child through adoption.

Youth, ages 12 and older, who are reluctant to consider adoption must be given an opportunity to talk in a facilitated Child and Family Team Meeting about their concerns. Other permanency options must be offered, and the youth’s preferred plan must be given strong consideration whenever feasible.

When considering relatives or kin, care should be taken in assessing this option to consider whether there may be conflict or divided loyalties between the parent of the child and the adopting relatives, and how these issues would be handled. If an adoption by relative or kin can be achieved, the child’s sense of identity and family history can be preserved.

If adoption by a relative, kin, or foster parent is not an option, the agency should recruit an appropriate adoptive home for the child.

Children and youth who are able to provide input should be asked for their recommendations regarding potential adoptive families, since they may know individuals or families with whom they are comfortable.

Adoption by foster parents is often an appropriate plan, especially if the child has developed a close relationship with the foster family. Such a plan has the benefit of providing continuity for the child with a family that they already know without requiring an additional move. Increasingly, foster families are working with the team toward reunification efforts, and are encouraged to consider committing to the child permanently through adoption if reunification is not possible.

Sometimes the child’s parent(s) recognize they cannot be the permanent family for the child. When they know and respect the care their child is receiving from the foster family, they may voluntarily relinquish their parental rights so the child can be adopted by that family.

The advantage in this situation is that it allows for the possibility that the child and birth parent continue some relationship while the child is raised by a committed and caring adoptive family.

When adoption by a relative, kin, or foster parent is not an option, the agency should place the child in an approved adoptive home. There may be approved families waiting that may be appropriate for...
the child, or potential adoptive families may need to be recruited specifically for the child. Recruitment activities should include the use of media resources and the faith community.

A child may be placed in a “legal risk” placement before the child is legally cleared for adoption. The purpose of legal risk placement is to move the child into a permanent home as soon as possible without jeopardizing the legal or social well-being of the child. A legal risk placement does not allow the agency to consent to the child’s adoption, therefore, the home in which the child is to be placed must be licensed as a foster home or approved by a court order. Legal risk placements are appropriate when the child is not yet legally free for adoption but there is a high probability that parental rights will be terminated.

### Protocol – What you must do

### Guidance – How you should do it

**REINSTATEMENT OF PARENTAL RIGHTS (RPR)**

Three conditions must be met in order to consider filing a motion for RPR:

- The youth is at least 12 years of age or if under age 12, and extraordinary circumstances exist that warrant consideration of reinstatement of parental rights;
- The youth does not have a legal parent, is not in an adoptive placement, and is not likely to be adopted within a reasonable time period; and
- The order terminating parental rights was entered at least 3 years prior, unless the youth’s plan is no longer adoption.

If these three conditions are met, only the youth, the county child welfare agency, or the youth’s guardian ad litem attorney advocate may file a motion to reinstate parental rights. If a former parent whose rights have been terminated contacts the county child welfare agency or contacts the youth’s guardian ad litem regarding RPR, then the youth must be informed of their right to file a motion for RPR.

When considering RPR, the agency should hear from the youth and explore with them their thoughts, concerns, needs, etc. A youth may be afraid to freely speak in front of a parent, and/or placement provider for fear of being disloyal or hurtful; therefore, the youth should be given an opportunity to express themselves without the former parent or placement provider present. The youth should be able to speak with the county child welfare worker or therapist prior to any CFT meeting.

The agency should ensure the former parent is interested and appropriate. The agency should consider what the impact might be for the youth.

A CFT meeting should be held to discuss RPR and there should be flexibility in who should attend the CFT. The youth should be able to invite any supports or connections that are important to them. The CFT should assist the youth in making an informed decision and provide them with an understanding of any possible repercussions.

If a youth does not currently have a guardian ad litem, one should be requested and will be required if a motion to reinstate parental rights is filed.
When a motion for RPR is filed and the court determines it to be the permanent plan for the youth, the county child welfare agency will continue to have responsibility for the youth’s placement and care. This must include supervising visitation and monitoring placement with the former parent, if ordered, until a final determination is made to either reinstate parental rights or determine another permanent plan.

Questions for the youth and their team to consider when RPR is an option:

- What efforts have been made to achieve adoption or find a permanent guardian? Has the agency actively worked toward other permanency plan options?
- Has the former parent remedied the conditions that led to the youth’s removal and placement in foster care and subsequent termination of parental rights? What specifically has changed? What evidence is there that the change will continue?
- Will the youth receive appropriate care and supervision with the former parent?
- How mature is the youth and is the youth able to express their preference? Is there any reason to believe the youth is receiving pressure from the former parent to choose this plan?
- Is the former parent willing to resume contact with the youth and have rights reinstated?
- Is the youth willing to resume contact with the former parent and have rights reinstated?
- What services would the former parent and youth require to succeed if rights are reinstated? Will therapy be required and will access to it be available, including insurance and transportation needs?
- Would this plan support the best interests of the youth? What LINKS services, including educational support, would still be available to the youth? Would the former parent and the youth be open to those services, if in the youth’s best interest? Will the youth have health insurance?
- Would the youth be able to maintain current meaningful connections, including those with siblings? Does the youth have an ongoing relationship with any sibling? How is the connection supported? Will there be new family dynamics to work through for the connection to continue? What are the other meaningful connections the youth has and how will they be impacted?
**Permanency Planning Services: Permanency Planning: Concurrent Planning**

**Legal Basis**

N.C.G.S. § 7B-906.2(b) states the court shall adopt concurrent permanent plans for each child in foster care and shall identify the primary plan and secondary plan. N.C.S.G.§ 7B-906.2(a1) states concurrent planning shall continue until a permanent plan has been achieved.

**Definition:**

**CONCURRENT PLANNING**

Concurrent permanency planning is the process of working towards a primary permanent plan for a child, such as reunification, while developing at least one alternative, or secondary, permanent plan at the same time. Concurrent planning is used to keep the focus on the child’s urgent needs for safety and permanence and to reduce the length of time a child spends in county child welfare agency custody.

Concurrent planning ensures a secondary plan is developed if efforts to achieve the primary plan are unsuccessful. A secondary permanency plan is developed, and efforts to achieve the primary and secondary plan are made concurrently. If the primary plan is unsuccessful, the secondary plan has been developed and can be fully implemented. It is not inconsistent to work toward reunification while building a case which will support concurrent planning and alternative resolutions.

When a child enters county child welfare agency custody, the primary plan is usually reunification with the parents or caretakers from whom the child was removed. In concurrent planning, the county child welfare worker is developing at least one secondary permanent plan jointly with the family.

**Protocol – What you must do**

**Guidance – How you should do it**

<table>
<thead>
<tr>
<th>County child welfare agencies must develop concurrent plans for each child in county child welfare agency custody. In addition, agencies must make diligent efforts to achieve both the primary and secondary permanent plans.</th>
<th>Conditions supporting early concurrent planning include:</th>
</tr>
</thead>
<tbody>
<tr>
<td>County child welfare agencies must help parents who are seeking reunification with their child. At the same time, agencies must explore and develop secondary permanent plans that can be implemented even when reunification is the primary plan.</td>
<td>• The reasons the child is being removed are fresh on the minds of county child welfare workers and parents;</td>
</tr>
<tr>
<td>Concurrent planning must continue throughout the case, until a permanent plan is achieved.</td>
<td>• Parents have not yet adjusted to their loss and are motivated to change;</td>
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<td></td>
<td>• If a parent is missing, it is easier to find them and involve them in planning for the future; and</td>
</tr>
<tr>
<td></td>
<td>• The child has not settled into a psychologically permanent relationship with the foster parents, nor has he/she had to suffer repeated damaging moves.</td>
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</tbody>
</table>
| In concurrent permanency planning, relatives and kin should be identified early and assessed for their interest as a possible permanent placement for the child. If the court determines reunification to be inconsistent with the juvenile’s health or safety, relatives and kin that have been assessed to be appropriate resources for a child may become the permanent placement resource. | }
Adoption by a relative, non-relative kin, or foster family should always be considered as a secondary permanent plan. If neither reunification nor adoption is possible, custody or guardianship with relatives, kin, or foster parents provides another permanency option.

If the juvenile court determines the primary plan is not possible because it is inconsistent with the child’s needs for safety and permanence, the secondary plan should be implemented.
# Permanency Planning Services: Permanency Planning: Permanency Planning Hearing

## Legal Basis

**N.C.G.S. § 7B-906.1** states within 12 months of the date of the initial order removing custody, there shall be a review hearing designated as a permanency planning hearing. Review hearings after the initial permanency planning hearing shall be designated as subsequent permanency planning hearings. The subsequent permanency planning hearings shall be held at least every six months thereafter or earlier as set by the court to review the progress made in finalizing the permanent plan for the juvenile, or if necessary, to make a new permanent plan for the juvenile.

According to **PL 113-183** with each permanency hearing held with respect to the child, the agency shall document the intensive, ongoing and, as of the date of the hearing, unsuccessful efforts made by the agency to return the child or secure a placement for the child with a fit and willing relative (including adult siblings), a legal guardian, or an adoptive parent, including thorough efforts that utilize search technology (including social media) to find biological family members for children.

## Protocol – What you must do

**PERMANENCY PLANNING HEARING**

A permanency planning hearing must occur:

- for all children under the responsibility for placement and care of a county child welfare agency; and
- within twelve (12) months of a child entering care, and every six (6) months thereafter.

During permanency planning hearings, the court must review agency recommendations and reports of the placement. Written reports to the court must document the following:

- the intensive, ongoing and, as of the date of the hearing, unsuccessful efforts made by the agency to return the child to the parent(s) or caretaker from whom the child was removed; or
- secure a placement for the child with a fit and willing relative (including adult siblings), a legal guardian, or an adoptive parent, including through efforts that utilize search technology (including social media) to find biological family members for children; and
- the steps the agency is taking to ensure the placement follows the **Reasonable and Prudent Parent Standard** and whether the child has regular opportunities to engage in age or developmentally-appropriate activities.

In any hearing or review the child must be consulted in an age-appropriate manner about any permanency plans for the child. If the child is 14 years or older, the child must be consulted regarding any permanency planning arrangements.

The agency **must** request a Permanency Planning Hearing be held within 30 days of the court’s decision to discontinue the plan of reunification if a new permanent plan has not been established.

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>PERMANENCY PLANNING HEARING</strong></td>
<td>The <strong>Model Court Report for Dispositional and Review Hearings</strong> and the <strong>Model Court Report for Permanency Planning Hearings</strong> should be utilized by the agency when preparing information to report to the court.</td>
</tr>
<tr>
<td>A permanency planning hearing must occur:</td>
<td>The agency should have a clear plan for permanence that is based on a shared decision-making process.</td>
</tr>
<tr>
<td>• for all children under the responsibility for placement and care of a county child welfare agency; and</td>
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<tr>
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<tr>
<td>• secure a placement for the child with a fit and willing relative (including adult siblings), a legal guardian, or an adoptive parent, including through efforts that utilize search technology (including social media) to find biological family members for children; and</td>
<td></td>
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<tr>
<td>• the steps the agency is taking to ensure the placement follows the <strong>Reasonable and Prudent Parent Standard</strong> and whether the child has regular opportunities to engage in age or developmentally-appropriate activities.</td>
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</table>

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Return to Permanency Planning TOC

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Permanency Planning Services: Child and Family Team / Permanency Planning Review Meetings

### Legal Basis

**Sec. 475.** [42 U.S.C. 675] of the Social Security Act states that the status of each child is reviewed periodically by a panel of appropriate persons, at least one of whom is not responsible for the case management of, or the delivery of services to, either the child or the parents who are the subject of the review. The purpose of the review is to determine the safety of the child, the continuing necessity for and appropriateness of the placement, the extent of compliance with the case plan, and the extent of progress which has been made toward alleviating or mitigating the causes necessitating placement in foster care, and to project a likely date by which the child may be returned to and safely maintained in the home or placed for adoption or legal guardianship, and, for a child for whom another planned permanent living arrangement has been determined as the permanency plan, the steps the child welfare agency is taking to ensure the child's foster family home or child care institution is following the reasonable and prudent parent standard and to ascertain whether the child has regular, ongoing opportunities to engage in age or developmentally appropriate activities (including by consulting with the child in an age-appropriate manner about the opportunities of the child to participate in the activities).

### Protocol – What you must do

<table>
<thead>
<tr>
<th>CHILD AND FAMILY TEAM MEETINGS</th>
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</thead>
<tbody>
<tr>
<td>For children who are in the legal custody of a county child welfare agency, a CFT meeting must be held at the following times:</td>
</tr>
<tr>
<td>• Within 30 days of entering the custody of the county child welfare agency;</td>
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<tr>
<td>• Within 90 days of entering the custody of the county child welfare agency;</td>
</tr>
<tr>
<td>• Every 90 days thereafter throughout the life of the case; and</td>
</tr>
<tr>
<td>• When there is a change in the plan or family circumstance and it is necessary to reconvene the team to discuss the case.</td>
</tr>
</tbody>
</table>

If the child(ren) enters the legal custody of the county child welfare agency during a CPS Assessment, the worker must immediately begin exploring who the family would like to have on the team.

**NOTE:** If a child(ren) enters the custody of the county child welfare agency after having been served in CPS In-Home Services, a team would have already been formed, although there will be new members.

### Guidance – How you should do it

Child and Family Teams are valuable tools for assessing the strengths and needs of families and children in the early phase of permanency planning. By involving the child's family, relatives and other kin, foster parents, community supports and all of the agencies involved with the child and family in an early assessment process, everyone involved has the opportunity to understand clearly the reasons for child’s removal and the issues that need to be resolved in order for reunification to occur or, if reunification is not the plan, the child’s need for permanency. Everyone involved contributes to the plan for permanency for the child and can clarify what each person is expected to do to contribute to that plan. Although the assessment process is ongoing throughout permanency planning, a CFT meeting within the first two weeks of the placement provides an opportunity to focus on the permanency plan quickly, thereby facilitating timely achievement of that plan. A CFT meeting within the first 30 days of placement can motivate parents to make changes early and often leads to shorter lengths of time in placement.

A broad definition of family should be used when considering who should be a part of the CFT. Children/youth should always be consulted as to whom they would like to have on their team, and this is especially important if the birth parents are no longer attending the meetings.

A CFT meeting should be used to discuss and strategize for concurrent planning options at various points throughout the life of a
The purpose of the CFT is to bring the family and their supports together to engage and partner with one another and to develop a Family Services Agreement. The Family Services Agreement must be documented on the Permanency Planning Review & Family Services Agreement (DSS-5240 Parts I, II, IV, V & VI):

A CFT meeting must still be held after reunification is no longer the primary or secondary plan. The team may not include the birth parents, but will still include the current placement provider, and any possible placement providers who might assume custody or guardianship, or be a potential adoptive family.

NOTE: If the parent(s)/caretaker(s) are not willing or able to participate in a CFT within the required timeframes, the Family Services Agreement must still be developed or updated.

Permanency Planning case. While primary plans must reflect reunification, early inclusion of family in understanding and planning for concurrent long-term placement options can be an appropriate use of the CFT process. Families should be informed about and allowed to plan for all the options they feel can support permanence for the children.

As the case progresses the team may change, especially if the primary goal changes.

NOTE: With the exception of the first CFT, these timeframes are the same as the requirements for the Permanency Planning Review (PPR) meetings.

The goal of these timeframes is for a CFT to be held at any time a Family Service Agreement is developed or reviewed and updated. A CFT and PPR meeting can be combined as long as all requirements for both meetings are met. The Permanency Planning Review & Family Services Agreement (DSS-5240) is updated at each meeting.

If the family does not agree for the required members of the Permanency Planning Review to participate in the development/update of the Family Services Agreement, the agency should hold the CFT and PPR meetings consecutively so the family can attend both without further interruption of the normal schedule.

Please refer to the Child and Family Team Meeting Planning tool for more information on planning and preparing for a CFT.

<table>
<thead>
<tr>
<th>PARTICIPANTS IN THE CFT</th>
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<tbody>
<tr>
<td>Participants who must be invited to the CFT include (but are not limited to) the following:</td>
<td>Involving children and youth in the CFT meeting is a critical and complicated issue. However, it is not a question about whether the child(ren) and youth should be involved in the process, but rather how they should be involved in the process. Children and youth often have information to offer and can benefit from seeing the process of the meeting. This allows them to know that many people care about them and are working together for their benefit. It is important to remember that while it is natural to want to protect children and youth from hearing traumatic details, it will be helpful to</td>
</tr>
<tr>
<td>• the child’s parent(s), unless parental rights have been terminated;</td>
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<tr>
<td>• the child, if appropriate; and</td>
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<tr>
<td>• natural supports identified by the family</td>
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</tbody>
</table>
NOTE: The Guardian ad litem (GAL) must be notified of the CFT; however, the family has the right to choose whether or not the GAL attends the meeting.

If reunification is no longer the primary plan, any identified permanent placement resources (custodian/guardian/adoptive parent) must be invited to participate in the CFT.

The child must be consulted in an age appropriate manner about any permanency plans for the child. If a youth has obtained the age of 14 years or older, by federal law, the child must be consulted and given the opportunity to select up to two members as part of the team who are not a foster parent of, or caseworker for, the child.

Signatures of all persons attending the CFT meeting must be recorded on the Permanency Planning Review and Family Services Agreement form.

Remember that they have already lived through much of what will be discussed. There are several things to take into consideration when deciding how the child(ren) and youth will be involved in a CFT meeting.

- The child(ren) and youth’s own wishes shall be the first consideration. It is important that children and youth know that although they may be mandated to receive services, they still drive the planning process. An honest conversation is the best way to achieve this.
- The child(ren) and youth’s developmental and cognitive abilities shall be considered. This will be important in deciding how much of the meeting and in which parts of the meeting the child(ren) and youth might participate.
- If the child(ren) and youth is in counseling, the therapist shall be consulted about what kind of involvement is best.

Please refer to the Child and Family Team Meeting Planning tool for more information on how to involve children in the CFT process.

PERMANENCY PLANNING REVIEW MEETINGS

For children who are in the legal custody or placement responsibility of a county child welfare agency, a Permanency Planning Review (PPR) must be held at required intervals.

PPRs are open, non-adversarial forums for focusing on casework practice and planning. The PPR process allows each party involved to have input into service needs of the child and family; to document progress of the parents in improving the conditions that led to county child welfare agency custody; to develop the most appropriate permanent plan; and to ensure permanency is achieved for every child. The PPR process also ensures the plan that is developed will be followed regardless of changes in child welfare staff. In addition, disagreements can be addressed prior to court hearings, helping each party to understand the position of Permanency Planning Reviews should be action-oriented. These reviews are valuable in achieving a safe, permanent home for every child in the legal custody or placement responsibility of a county child welfare agency within one year. While these reviews are needed to discuss agency decisions, they also ensure that every county child welfare agency custody case moves quickly toward a permanent resolution.

Every effort should be made to meet at a time and location that enables parental attendance.

Decisions made at PPRs should be made “through the eyes of the child.” Children have no control over the decisions that are made for them by adults yet these decisions have significant impact on their lives. The more agencies can empower children by including them in the decision-making process, the better those agencies serve them. One of the individuals selected by the child may be designated to be the child’s advisor and, as necessary, advocate, with respect to the
the others, and thus providing the opportunity for informed negotiation.

The PPR must be documented on the **Permanency Planning Review & Family Services Agreement** (DSS-5240 Parts I, II & III). Cases that must be reviewed include:
- Children who are in the legal custody of a county child welfare agency; and,
- Children who are in foster care placement under a Voluntary Placement Agreement.

Note: PPR meetings must continue after children are legally free, until the Decree of Adoption has been issued.

**PERMANANCY PLANNING REVIEW PURPOSE**

The primary purpose of the PPR is to ensure reasonable efforts to achieve a safe, permanent home for a child are being pursued actively. The PPR must provide an unbiased, objective, and thorough review of all elements of a child’s placement in county child welfare agency custody and the agency’s plan for the child’s future.

Specifically, the PPR includes a discussion and recommendations regarding the following:
- the need for continued custody of the child with the county child welfare agency;
- the need for continued placement of the child;
- the appropriateness of the child’s current placement;
- if reunification is the plan, the extent of progress made by the parents toward improving the conditions that caused the child to be removed;
- if reunification is the plan, the barriers or safety issues that prevent reunification from being achieved today;
- the extent of agency efforts to achieve the child’s permanent plan;
- application of the Reasonable and Prudent Parent Standard to the child.

Each PPR should include the following in the discussion:
- At the initial review, discuss reasons that necessitated placement and type of placement provided. Include in the discussion what efforts have been made; why those efforts did or did not work; and what efforts are currently being made.
- At subsequent reviews, discuss: why the child still is in care; why the placement was chosen, changes in the placement, and whether the placement remains appropriate.
- Specific tasks to be completed by the agency and the parents: Do these tasks or services relate to what brought the child into care? Will these tasks or services result in the desired changes in behavior?
- Tasks completed or not completed by the agency and by the parents: Are these tasks reasonable and appropriate? Has progress been documented? Why have some tasks not been completed?
- Are there any changes that any party feels should be made to the placement, the permanent plan, services needed, or behaviors required of the parents?
### Permanency Planning Services: Child and Family Team / Permanency Planning Review Meetings

- the services that have been provided by other community agencies to help the family achieve the goals identified in the Family Services Agreement;
- the services that are still needed from the county child welfare agency or other community agencies to help the family achieve the goals identified in the Family Services Agreement;
- the extent of compliance with the Family Services Agreement;
- if the Family Time and Contact Plan is reasonable and appropriate, or if changes need to be made;
- the most appropriate permanent plan for the child and how to achieve the plan quickly; and
- the most appropriate secondary permanent plan for the child that is ready to implement if the primary plan becomes unworkable; and/or
- the expected date by which the permanent plan will be achieved.

#### Reasonable and Prudent Parent Standard

- Does the child have regular, ongoing opportunities to engage in age or developmentally appropriate activities? Are the placement providers following the reasonable and prudent parent standard? Are there any barriers to applying the standard? What is the agency doing to address these barriers?
- The long-range plan for permanence for this child: What treatment and services are being provided for the parents, the child, and support for the foster parents including respite?

### REQUIRED TIMEFRAMES FOR PPR

PPRs must be conducted at the following intervals:

- within 90 days of the child coming into agency custody or placement responsibility; and
- every 90 days thereafter throughout the life of the case; and
- When there is a change in the plan or family circumstance and it is necessary to review the case.

When needed, county child welfare workers should convene PPRs more frequently than required. Frequent PPR meetings when children are first placed into county child welfare agency custody increase the likelihood of achieving a safe, permanent home within one year.

### PARTICIPANTS IN THE PPR

Participants who must be invited to the PPR include (but are not limited to) the following:

- the child’s parent(s), unless parental rights have been terminated;
- the child, if appropriate;
- the child’s placement provider;

Foster parents and other placement providers have the most current and complete knowledge of the child’s adjustment in foster care. They play a vital role in the planning and decision-making regarding the child’s future. They should always be strongly encouraged to attend and participate fully in the case planning and review meetings.

Parents should be encouraged to bring relatives, kin or any other support person they would like to have present at the meeting.
### Permanency Planning Services: Child and Family Team / Permanency Planning Review Meetings

- community resource persons, at least one of whom is not responsible for the case management or delivery of services to the child or parents; and
  - the Guardian ad Litem.

If reunification is no longer the primary plan, any identified permanent placement resources (custodian/guardian/adoptive parent) must be invited to participate in the PPR.

Parents have the right to participate in every Permanency Planning Review of their child’s case. Parents must be provided timely written notice of team meetings, and every reasonable effort must be made to meet at a time and location that enables the parents’ attendance.

The agency must notify the parent(s) of:
- their right to attend and present information from their prospective;
- issues that will be discussed;
- the date and location of the meeting; and
- the right to have an attorney present

The child must be consulted in an age appropriate manner about any permanency plans for the child. If a youth has obtained the age of 14 years or older, by federal law, the child must be consulted and given the opportunity to select up to two members as part of the team who are not a foster parent of, or caseworker for, the child.

Signatures of all persons attending the PPR meeting must be recorded on the Permanency Planning Review and Family Services Agreement form.

- It is considered appropriate for the child to participate in a PPR meeting if the child is of sufficient age and maturity, and it is developmentally-appropriate for the child to be present. The child should have a voice at the meeting, and should be encouraged to share his/her wishes for their future.

By providing services to children and/or their families, community resource providers may have information essential to planning and decision-making. It is crucial to involve them in the planning and review process. The child’s teachers and/or guidance counselors should be included in this process.

In addition, having at least one resource person who has no direct service or case management responsibilities to the case strengthens case decision-making. Not only does this provide for additional input into the child’s case, but an individual with no direct case responsibility is better able to view the “big picture” objectively and make recommendations from the broader community perspective.

Community resource persons with no direct case management responsibility can include, but are not limited to the following:
- Mental Health Representative;
- School Representative;
- Healthcare Provider/Representative;
- Fatherhood Initiative Representative; or
- Social Services Representative such as a Work First or Economic Services worker, as long as the representative has no knowledge or association with the case.

The child’s Guardian ad Litem (GAL) can bring a different perspective to the case review.
### Permanency Planning Services: Termination of Services

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
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<tbody>
<tr>
<td><strong>PREPARING THE CHILD</strong></td>
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<tr>
<td>County child welfare agencies must help prepare the child for an exit from county child welfare agency custody, no matter the permanent plan being achieved.</td>
<td>Whether a child has been in county child welfare agency custody for a short or a long period of time, the move out of care is equally as significant as the move into care. The child may have conflicting feelings about the change in living arrangements. It is the county child welfare worker’s responsibility to help him/her express and understand these conflicting feelings and to move gradually toward making the change. The county child welfare worker should plan with the child appropriately in relation to his/her age and the kinds of responsibilities the child can take in getting ready for the move.</td>
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<tr>
<td>For youth exiting foster care at age 18 the agency must:</td>
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<tr>
<td>• provide <a href="#">important documents</a> to the youth prior to the exit;</td>
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<tr>
<td>• complete the <a href="#">Transitional Living Plan: 90 Day Transition Plan for Youth in Foster Care (DSS-5096b)</a>; and</td>
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<tr>
<td>• discuss the option of participating in <a href="#">Foster Care 18 to 21</a> with the youth.</td>
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<tr>
<td>Services may be extended by the agency to youth ages 13 to 21 who leave foster care and meet the eligibility requirements for <a href="#">LINKS</a> services, regardless of their living arrangement and whether the agency retains custody or placement responsibility of the youth during this time. This extension of services will allow the county child welfare worker to provide needed support to the youth after discharge from foster care placement. The services should be based upon an assessment of the youth’s needs, to assist him/her in making a successful transition to living independently.</td>
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<tr>
<td>The child’s Life Book should be given to the child and/or the parent(s)/guardian/custodian/adoptive family.</td>
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<tr>
<td><strong>PREPARING THE FAMILY FOR REUNIFICATION</strong></td>
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<tr>
<td>The agency must request that visitation between the child and parent(s) increase, including unsupervised visitation and a trial home visit.</td>
<td>The child and family have changed during the time of placement. Even over a matter of months, the child will have achieved developmental milestones, will have formed new relationships with foster parents, and may have new interests. Families will have adjusted their daily routines around the absence of the child. Parents may have learned new parenting skills that have impact on the familiar family practices.</td>
</tr>
<tr>
<td>The agency must also comply with the requirements of <a href="#">Rylan’s Law/CPS Observation</a> prior to recommending reunification occur.</td>
<td>During the planning process, the county child welfare worker should keep the child and family abreast of the changes that are occurring. When placement providers are encouraged to work with the birth families, both the child and the family would have a better understanding of the child’s needs and the family’s ability to meet them.</td>
</tr>
</tbody>
</table>
The child welfare agency must provide the family with any important documents and other items pertaining to the child including, but not limited to:
- medical records;
- medications; and
- school records

family can benefit from a significant increase in the amount of information shared.

As the family moves toward reunification, the county child welfare worker should be very sensitive to the fears of the family. They may be afraid they are not ready for the child’s return and they could lose their child again. The county child welfare worker should work with the family to assure needed supports are in place. Family Preservation Services may be included during the trial home visit or as part of the aftercare plan to further stabilize the family.

County child welfare agencies should provide assistance with transitioning Medicaid and other services the child is receiving, when appropriate.

<table>
<thead>
<tr>
<th>PREPARING THE FOSTER FAMILY</th>
</tr>
</thead>
<tbody>
<tr>
<td>The foster family must participate in planning for the child’s exit from county child welfare agency custody.</td>
</tr>
<tr>
<td>The foster family must assist in transitioning the child to their permanent living arrangement.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>PREPARING THE ADOPTIVE FAMILY OR OTHER PERMANENT CAREGIVER</th>
</tr>
</thead>
<tbody>
<tr>
<td>If the adoptive family or other permanent caregiver has not lived with the child, the agency must arrange for a transitional period of visitation to help the child and family learn about each other.</td>
</tr>
<tr>
<td>The adoptive family or other permanent caregiver must be provided with all information that is relevant to the child’s history, relationships, behaviors, health, interests, and educational needs.</td>
</tr>
<tr>
<td>Non-identifying information about the child’s birth family must be provided to the adoptive family so</td>
</tr>
<tr>
<td>Permanency Planning Services: Termination of Services</td>
</tr>
<tr>
<td>-----------------------------------------------------</td>
</tr>
<tr>
<td>the child will be able to know the reason for his/her adoption.</td>
</tr>
<tr>
<td>The agency must make post-adoption services available to every adoptive family. These services must be provided to facilitate the integration of the child and family and to resolve problems they may encounter. The agency must provide regular and ongoing support, monitoring, and/or counseling of the family as appropriate. A referral to Family Preservation Services may be appropriate for post-adoption services.</td>
</tr>
<tr>
<td>AFTERCARE SERVICES</td>
</tr>
<tr>
<td>The agency must inform families and children that they can request services from the agency and obtain these services on a voluntary basis, as available.</td>
</tr>
<tr>
<td>Families must be informed of services that may be available to them including, but not limited to:</td>
</tr>
<tr>
<td>• adoption assistance;</td>
</tr>
<tr>
<td>• post-adoption support;</td>
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<tr>
<td>• guardianship assistance;</td>
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<tr>
<td>• LINKS services and funding; and</td>
</tr>
<tr>
<td>• Foster Care 18 to 21 Services.</td>
</tr>
<tr>
<td>The agency should establish a minimum period for providing supportive aftercare services and supervision to the child and his/her permanent family. In most cases, agency supervision can be terminated after six months unless the Court orders otherwise and/or the final Risk Reassessment indicates additional service needs.</td>
</tr>
<tr>
<td>Guardians and legal custodians should also be made aware of available services so they can select services they need. If they indicate no need for services, they should be informed that services are available to them, should they need them later.</td>
</tr>
</tbody>
</table>
## Permanency Planning Services: Documentation and Record Keeping

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
</tr>
</thead>
<tbody>
<tr>
<td>Documentation and record keeping are critical in managing a permanency planning case. Documentation and record keeping must be maintained to meet federal, state, and local mandates.</td>
<td>Documentation and record keeping should be viewed as a valuable tool to the county child welfare worker and the child welfare supervisor, as well as to the court.</td>
</tr>
</tbody>
</table>

### MAINTENANCE OF THE PERMANENCY PLANNING RECORD
A record for each child in the custody of a county child welfare agency must be maintained throughout the life of the case.

### CONTENTS OF THE PERMANENCY PLANNING RECORD
Prompt and adequate documentation in the case record must include:
- a description of the actions taken;
- current progress toward the goal and objectives stated on the Family Services Agreement (DSS-5240);
- a current copy of the Child Placement and Payment Report (DSS-5094); and
- the rationale for agency involvement and services delivery on an ongoing basis.

Case documentation must be current within 7 working days.

The agency must maintain an individual record for each child or sibling group. Each record must contain:
- Demographic Information, which must include:
  - The name, address, sex, race, Social Security Number, date of birth, and birth place of the child;
  - The names, addresses, telephone numbers, Social Security Numbers, dates of birth, races, religion, and marital status of the child's parents; and

The demographic information should be provided on a standardized face sheet in the case record. It is extremely important that this information be updated as new
### Permanency Planning Services: Documentation and Record Keeping

- **The names, addresses, and telephone numbers of siblings and other significant relatives and kin.**

- **Annual Pictures of the Child**
  - At the time permanency is achieved, the pictures must be given to the adult assuming responsibility for the child’s care.
  - All additional pictures of the child must be maintained in the record or Life Book so they are available to the child, their family, or their adoptive family after resolution of the case.

- **Child Placement and Payment Report (DSS-5094)**
  - This form must be maintained in the case record, and must be updated as required and whenever there are changes related to any field.

- **SIS Client Eligibility Form (DSS-5027)**
  - This form must be maintained in the case record, and must be updated as required and when there are any changes related to any field.

- **Eligibility Forms**
  - All relevant eligibility forms, including the IV-E Eligibility Determination forms, must be maintained in the case record.

- **Placement History**
  - A placement history log must be maintained in each child’s record. Copies of required notifications to parents regarding a change in a child’s placement must be included in the record.

- **Out-of-Home Family Services Agreement**
  - All applicable parts of the Out-of-Home Family Services Agreement, including the health and education components, Family Assessment of Strengths and Needs, Family Reunification Assessment and/or Family Risk Reassessment, must be in the case record and signed by all appropriate parties.

- **Transitional Living Plan for youth ages 14 and older**
  - All applicable parts of the Transitional Living Plan, including documentation of LINKS services provided and/or offered.
## Permanency Planning Services: Documentation and Record Keeping

- **Court Documents**
  - All court documents must be maintained in the case record, including the original petition, all motions for review, all court orders, all procedural notices, and court reports.

- **Legal Documents**
  - Legal documents of importance to the child, including a birth certificate must be maintained in the record.

- **Reports and Evaluations**
  - Medical, dental, and psychological reports, including history, written assessments, and immunization records must be maintained in the case record and updated annually.

- **Educational Information**
  - A plan for educational stability must be in the case plan for each child in a county child welfare agency custody and efforts to maintain the child in their current school whenever a placement change occurs must be documented.
  - Efforts to maintain a child in their current school, or if not feasible, documentation why a change of school was in the child’s best interest must be in the case record.
  - Educational records and reports for school-age children, including IEPs when appropriate must be maintained in the case record and updated annually.

- **Written Assessments**
  - Any assessments of relatives or kin who may be considered as a potential placement resource for the child; and
  - Assessments for consideration of a child for Independent Living, including the Transitional Living Plan, must be included in the case record.

- **Interstate Compact Documents**
  - All required documentation for accessing the Interstate Compact must be included in the case record.

- **Correspondence**
**Permanency Planning Services: Documentation and Record Keeping**

- Letters of attempts to contact parents, relatives, and/or kin; reminder letters of scheduled visits and reviews; and referral letters to service providers must be carefully maintained in the case record.

Copies of notifications to participants in the Permanency Planning Review meetings must be maintained in the child’s record.

**DOCUMENTATION**

Documentation must reflect the following:

- The dates and content of the county child welfare worker’s face-to-face and telephone contacts with the child, the parents, the foster parents or other caregivers, and collaterals.

- Progress the county child welfare worker is making in providing the services reflected in the Out-of-Home Family Services Agreement. This documentation is important to show reasonable efforts toward reunification or another identified permanent plan are being made.

- When reunification is the plan, documentation must reflect the progress or lack of progress the parent is making toward the goals and objectives identified in the Out-of-Home Family Services Agreement.

Dates and length of visits between the parent and child, as well as the substantive interactions between the child and parent during the visit.

See Cross Function topic of [Documentation](#) for definitions and additional protocol and guidance.

Correspondence letters constitute legal evidence and document attempts to contact absent parents and attempts to provide services. Maintaining correspondence from parents, relatives, and kin document the family’s response to these attempts.

Documentation should assist in tracking progress toward the case goal, guiding service delivery and decision-making, and pointing out when the case goal may need revision.

Documentation should reflect the frequency of county child welfare worker visits (monthly contact required). It should also document reasons that justify when the requirements for a child are adjusted or not met.

Documentation should focus on parental behaviors and efforts that relate to the central issue that must be corrected for the child to return home safely.

Since visitation is an indicator of progress or lack of progress in achieving case plan objectives, quality documentation of visits should be used to support decision-making.

Documentation should also reflect issues related to compliance with the Indian Child Welfare Act and the Multi-Ethnic Placement Act.

**END OF PERMANENCY PLANNING POLICY, PROTOCOL, & GUIDANCE SECTION**
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<td>- Safety Circumstances Requiring Non-secure Custody</td>
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<td>Documentation</td>
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</tbody>
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### Definition

**Intensive Family Preservation Services (IFPS)** (*IFPS Family Service Manual*):

- Provide intensive, in-home crisis intervention services designed to help families with children at imminent risk of being removed from the home,
- Are time-limited (a maximum of six weeks), and
- Are characterized by very small caseloads for workers, 24-hour availability of staff, and the provision of services primarily in the child's home.

### Protocol – What you must do

To qualify for IFPS, there must be a child at “imminent risk of out of home placement” through:

- Substantiation of child abuse, neglect, and/or dependency or a finding of services needed, and
- Risk rating of high (on Risk Assessment, DSS-5226 or Risk Reassessment [DSS-5226](#)).

When requesting IFPS, the following forms are to be provided:

- [DSS-5230](#) or [DSS-5226](#), and [DSS-5027](#).

During IFPS:

- The IFPS worker is to be a member of the Child and Family Team. This collaboration will assist in prioritizing IFPS activities towards addressing the existing high-risk factors.
- The county child welfare worker must maintain weekly contact with the IFPS worker and document discussion regarding progress towards case activities.
- The ongoing county child welfare worker and supervisor must staff the case and document the frequency of contact between the county child welfare worker and the family/child(ren).

Upon completion of IFPS, the county child welfare worker must facilitate a meeting with the IFPS worker (preferably a CFT) to discuss, with the family, progress achieved towards case objectives. This meeting must occur within seven days of completion of Intensive Family Preservation Services.

IFPS is to provide the county child welfare worker written documentation regarding case objectives and family progress on the objectives.

IFPS should be considered as an option for all cases in which there is a risk rating of high.

Contact between IFPS and the county child welfare worker can either be over the telephone, via e-mail, or in person.
**CROSS FUNCTION TOPICS: Safety**

<table>
<thead>
<tr>
<th>Policy</th>
<th>Legal Basis</th>
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</thead>
<tbody>
<tr>
<td>The primary concern of Child Welfare Services is protecting children.</td>
<td>Non-secure custody will only be granted when one or more criteria exist</td>
</tr>
<tr>
<td>When a safety threat (present or impending) is identified, the county</td>
<td>as specified in N.C.G.S. § 7B-503.</td>
</tr>
<tr>
<td>child welfare agency must respond and develop a plan of safety. At no</td>
<td>North Carolina statute N.C.G.S. § 7B-101 (19) defines a safe home as</td>
</tr>
<tr>
<td>time, should a county child welfare agency worker leave a child in</td>
<td>“a home in which the child is not at substantial risk of physical or</td>
</tr>
<tr>
<td>unsafe circumstances. The intent of safety planning is to reach an</td>
<td>emotional abuse or neglect.”</td>
</tr>
<tr>
<td>agreed upon plan with the family that imposes the lowest level of</td>
<td></td>
</tr>
<tr>
<td>intrusiveness possible while assuring a child’s safety.</td>
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</tbody>
</table>

**Definitions**

**Safety Threat Defined**

A safety threat exists when there are conditions or actions within the child’s home that represent the likelihood of imminent serious harm to the child. There are two types of safety threats: present and impending.

1) Present safety threat refers to an immediate, significant, and clearly observable family condition (severe harm or threat of severe harm) occurring to a child in the present. Present danger is easier to detect because it is transparent and is occurring now. If present danger is observed, the child is not safe.

2) Impending safety threat refers to threatening conditions that are not immediately obvious or currently active but are out of control and likely to cause serious harm to a child in the near future. Impending danger is covert. Impending danger is a threat that can be reasonably expected to result in serious harm if safety action is not taken and/or sustained. These threats may or may not be identified at the onset of involvement by a county child welfare agency, but are understood upon a more complete evaluation and understanding of the individual and family conditions and functioning.

To be classified as a safety threat, a situation, condition, or behavior must meet the safety threshold. The safety threshold is the point when a parent’s behaviors, attitudes, emotions, intent, or circumstances create conditions that fall beyond mere risk of future maltreatment and have become an actual imminent threat to the child’s safety. These conditions could reasonably result in the serious and unacceptable pain and suffering of a vulnerable child.

**Safety Agreement Defined**

A safety agreement/plan is made between a parent and a county child welfare agency when a child is in immediate danger in their own home because of a safety threat. A safety agreement/plan must be all the following:

1) Sufficient to manage safety;
2) Tailored to the address the child safety issues that exist within the family;
3) Immediately available so that it is capable of being in operation the same day it is created; and
4) A plan that includes actions and goals that are specific and measurable.
CROSS FUNCTION TOPICS: Safety

Due Process Considerations
Under the United States Constitution, parents have a fundamental right to the care, custody, and control of their children. Safety actions that require the separation or restriction of a parent’s access to their child(ren) affect a parent’s custodial rights. When a county child welfare agency interferes with this right, reasonable procedural protections must be in place. This procedural protection often takes the form of a hearing in juvenile court. In certain situations, to protect a child, a county child welfare worker conducting an assessment may be required to perform actions that affect a parent’s custodial rights without first providing procedural due process. These instances should be used only to the extent necessary to protect the child and should not continue longer than necessary to assure safety. Procedural protection must be provided within a reasonable period, even when a parent agrees to the infringement on the parent’s own custodial right.

Guardians, custodians, caretakers, and other relatives, do not have these same constitutional rights; this due process consideration only applies to birth and adoptive parents.

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
</tr>
</thead>
<tbody>
<tr>
<td>Assessing Safety</td>
<td>The Safety Assessment DSS-5231 is completed during a CPS Assessment. However, the Safety Assessment can be referred to for guidance regarding safety concerns identified during ongoing services.</td>
</tr>
<tr>
<td>The Safety Assessment DSS-5231 must be used during a CPS Assessment and establishes the safety threats for ongoing service needs. The assessment of safety is an ongoing process that starts at the time a case is accepted for a CPS Assessment and continues until case closure.</td>
<td></td>
</tr>
<tr>
<td>Safety Planning</td>
<td>Safety Planning</td>
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</tbody>
</table>
| An individualized safety agreement must be developed when a safety threat has been identified. The safety agreement/plan must be documented through:  
  - The Temporary Parental Safety Agreement developed with a CPS Safety Assessment or  
  - The safety agreement developed with a family during a CFT during the provision of CPS services (Assessments or In-Home). |
| When a Safety Agreement requires modification (i.e. new concerns arise; some safety issues identified have been addressed and others remain) the Safety Agreement must reflect the changes. |
| As soon as the county child welfare agency obtains sufficient evidence that the safety threats no longer exist, the agency must dissolve the Safety Agreement. |
| The Safety Agreement must be signed by:  
  - A parent (someone with legal authority) and  
  - The county child welfare worker and |
| Resource support refers to safety actions that address a shortage of family resources and resource utilization (such as obtaining heat, water, electricity, food, child care, etc.), the absence of which directly threatens the safety of the child. |
| Social support includes actions that reduce social isolation. Social support may be used alone or in combination with other actions to reinforce and support the capacity of the parents or other caretakers. |
### CROSS FUNCTION TOPICS: Safety

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
</tr>
</thead>
<tbody>
<tr>
<td>• The county child welfare supervisor.</td>
<td>3) Crisis management is specifically concerned with intervening to bring a halt to a crisis and to facilitate problem solving to bring a state of calm to a family. The purpose of crisis management is to quickly control the threat to the child’s safety. Crisis management will often be employed along with other safety actions.</td>
</tr>
</tbody>
</table>

If applicable, a guardian, custodian, or caretaker, and/or approved Temporary Safety Provider(s) must also sign the agreement. The Safety Agreement must be signed the same day that it is developed by the parent and county child welfare worker. The county child welfare supervisor must review and approve the Safety Agreement the same day (within 24 hours). This must be evidenced by:

• A Safety Agreement signed by the county child welfare supervisor or
• Documentation that reflects the joint decision-making process between the county child welfare worker and supervisor and the supervisor’s subsequent approval of the plan.

A CFT meeting must be held when a safety threat exists and:

• A Safety Agreement requiring separation or restriction is being proposed or
• Non-secure custody is the only means necessary to ensure safety of the child.

During this CFT meeting, other safety interventions, as well as, possible Temporary Safety Providers must be discussed.

If a CFT cannot be held prior to making a Safety Agreement involving separation or restriction or filing a petition for non-secure custody, a CFT must be held as soon as possible.

A Safety Agreement must be used when part of the environment must be controlled to determine whether there is sufficient evidence to support a case decision finding that the reported allegations of abuse, neglect, or dependency occurred. In some cases, it may involve one or more family members leaving the home or an agreement that certain family members will not have unsupervised contact with other family members.

When a Safety Agreement involves separation or restriction, the county child welfare agency must complete an Initial Provider Assessment (DSS-5203) and have it approved by the county child welfare supervisor, prior to the child being in the care of the identified Temporary Safety Provider. See Temporary Safety Provider regarding ongoing monitoring.

At any time while a Safety Agreement is in place, the county child welfare agency may consider involving the court.

A CFT meeting may be held at any time during a CPS involvement to address issues of safety planning.
WHEN A PETITION IS REQUIRED

There are some circumstances when juvenile court involvement (through filing a petition) must occur. When risk to the safety of a child is so great that the agency must protect the child by removing the child from the home, the county child welfare agency must file a petition including non-secure custody. Although this is not an exhaustive list, it covers many of the circumstances requiring immediate removal.

- The juvenile has been abandoned; or
- The juvenile has serious physical injuries that are not accidental such as abusive head trauma, internal injuries, or numerous broken bones injury; or
- The juvenile has serious sexual abuse; or
- The juvenile is exposed to a substantial risk of injury or sexual abuse due to the actions or inaction of the parent, guardian, or custodian; or
- The juvenile needs medical treatment to cure, alleviate, or prevent suffering serious physical harm which may result in death, disfigurement, or substantial impairment of bodily functions and the parent, guardian, or custodian is either unable or unwilling to provide or consent to treatment; or
- A safety threat exists, and a prior Safety Agreement/plan was executed, but the parent did not adhere to the agreement; or
- A safety threat exists and the parent’s ability to make changes is limited because of limited intellectual ability or a mental health diagnosis; or
- A safety threat exists and there is no identified alternative caregiver that is willing to protect the child; or
- A safety threat exists and there is no identified alternative caregiver whose home environment is appropriate; or
- The parent consents to continuation of the non-secure custody order; or
- The juvenile is a runaway and consents to non-secure custody; and
- That there is a factual basis to believe that no other reasonable means are available to protect the juvenile.

Additionally, filing a juvenile petition during the CPS involvement must occur when:

- A Safety Agreement is not sufficient to ensure the safety of the child(ren) or
- There is reason to suspect the parent, guardian, or custodian will not abide by the Safety Agreement.

Voluntary Placement Agreements are not appropriate for use in any of the above situations regarding immediate removal.
### CROSS FUNCTION TOPICS: Safety

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<thead>
<tr>
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<tbody>
<tr>
<td>The filing of a juvenile petition requesting non-secure custody must occur in lieu of a Safety Agreement when a child will move to a home in another state, unless specifically allowed by a border agreement with the other state. The Interstate Compact on the Placement of Children (ICPC) must be followed whenever required by N.C.G.S. § 3800 et. seq. or the ICPC regulations.</td>
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<tr>
<td>When a safety threat exists and at least one parent has communicated that he or she will not agree to a Temporary Parental Safety Agreement or other safety agreement, the county child welfare agency must file a juvenile petition when protective services are refused, regardless of whether the agency requests custody of the child.</td>
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#### VOLUNTARY REQUIREMENT

Safety Agreements are only available when the parent voluntarily agrees. Only the court may restrict a parent(s)’s access to their child(ren), including supervised visitation between a parent and that parent’s child.

Because a Safety Agreement exists only when it is voluntary, it may be revoked at any time.
- Revocation by a parent must include notification of the county child welfare agency.
- The Temporary Safety Provider must communicate their inability or unwillingness to continue to care for the child(ren) directly to the county child welfare agency.
- If a Safety Agreement is modified or dissolved by the county child welfare agency, the county child welfare agency must ensure that everyone included in the Safety Agreement has been notified as soon as possible.

Any time that a Safety Agreement is revoked or dissolved, the county child welfare agency must:
- Inform all individuals involved with the Agreement, and
- Assess safety and take action to ensure that the child(ren) is safe.

#### VOLUNTARY REQUIREMENT

A county child welfare worker should never attempt to coerce a parent into agreeing to a Temporary Parental Safety Agreement with threats or promises that would affect the voluntary nature of the Temporary Parental Safety Agreement. An offer of a Temporary Parental Safety Agreement, even when the parent does not agree, may be included as an effort to prevent removal when asking the court to find that the agency made reasonable efforts.

If a Safety Agreement is revoked or dissolved, the county child welfare agency should consider:
- If safety still requires the need for a Temporary Safety Provider;
- Scheduling of a CFT;
- Other options to address remaining safety threats; including if necessary;
- Filing a petition.
### CROSS FUNCTION TOPICS: Safety

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<tr>
<td><strong>MONITORING SAFETY</strong></td>
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<tr>
<td>The county child welfare agency must monitor all aspects of the Safety Agreement to ensure that the child continues to be safe and the Agreement continues to be necessary and voluntary.</td>
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<tr>
<td>The county child welfare agency worker must meet with the parents and the child at regular intervals sufficient to ensure the safety and protection of the child, as well as, monitor progress towards goals. At each contact, it is important that the county child welfare worker assess safety, risk, and any other concerns that have arisen.</td>
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</tbody>
</table>

Return to [CPS Family and Investigative Assessments TOC](#)

Return to [In-Home Services TOC](#)

Return to [Permanency Planning TOC](#)

Return to [Cross Function TOC](#)
CROSS FUNCTION TOPICS: Risk and Use of Assessment Tools

Policy
The primary concern of Child Welfare Services is protecting children from maltreatment.

Definition
Risk is the likelihood that a child will be harmed (abused or neglected). Safety threats are a subset of risk that represent the likelihood of immediate or imminent serious harm to the child.

Risk:
• Occurs on a continuum from mild to severe;
• Includes family situations and behaviors from onset progressing into seriously troubled;
• Applies to aspects of family life relevant to understanding the likelihood of maltreatment;
• Impacts child well-being and safety;
• Is based on an unlimited time frame (could occur any time in the future);
• Is associated with family functioning and behaviors that need to be managed or treated; and
• Requires a judgement about the negative effects on the child from future maltreatment.

Risk assessment is an ongoing process to determine the possibility of future harm to the child. It does not predict when or how serious the harm may be, but rather the likelihood that harm will occur. Risk assessment, based on an examination of factors, attempts to address whether the harm may continue, and whether the harm is acute or chronic in nature. It is used as a vehicle for decision making in child maltreatment cases. The risk scales are based on research on cases with “substantiated” abuse or neglect or “services needed” findings that examined the relationships between family characteristics and the outcomes of subsequent abuse and/or neglect. The scales do not predict recurrence; simply the likelihood that a family will have another incident without intervention by the county child welfare agency.

Protective Capacity is defined as the ability and willingness to mitigate or ameliorate the identified safety and risk concerns. Protective capacity can be demonstrated by a parent through their statements, actions, and reactions. Protective capacity exists both within the parent/caretaker and within the family environment.

Protocol – What you must do
MONITORING AND ASSESSING RISK
Risk assessment is an ongoing process that starts at the time a case is accepted for a CPS Assessment and continues until case closure.

County child welfare efforts must assess the risk and develop a plan to reduce the risk to an acceptable level with a focus on

Guidance – How you should do it
When assessing risk, a county child welfare agency should consider:
• CPS history, how long has risk been occurring;
• Parent(s)/Caretaker(s) reaction to and/or explanation regarding the risk, what was the parent’s/caretaker’s intent;
• Related criminal history;
• Parent(s)/Caretaker(s) willingness to engage and/or agreement with safety and risk planning, what is the parent’s/caretaker’s attitude;
• How severe the potential risk is to the child(ren);
## CROSS FUNCTION TOPICS: Risk and Use of Assessment Tools

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<tr>
<td>maintaining the child(ren) in the family home.</td>
<td>- What is the impact of the potential risk on the child(ren);</td>
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<tr>
<td>County child welfare social workers when assessing for risk must observe and document the impact of maltreatment on the child(ren). The social worker must use objective language to document the child’s behavior or condition and relate that behavior or condition to the identified maltreatment.</td>
<td>- What is the degree of change needed by the parent(s)/caretaker(s) to remediate the risk;</td>
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<td><strong>ASSESSMENT TOOLS</strong></td>
<td>- What is the timeframe within which the risk is likely to occur; and</td>
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<tr>
<td>The following assessment tools must be completed <strong>accurately and thoroughly</strong>, approved and signed within the timeframes indicated in the appropriate functional protocol:</td>
<td>- What is protective capacity of the parent(s)/caretaker(s) to address the identified risk.</td>
</tr>
<tr>
<td>- Safety Assessment <a href="#">DSS-5231</a> (Assessments),</td>
<td><strong>Families should be involved in the completion of all the assessment tools used by the county child welfare agency (based on System of Care principles and Family-centered practice).</strong></td>
</tr>
<tr>
<td>- Risk Assessment <a href="#">DSS-5230</a> (Assessments),</td>
<td><strong>While the approach is family-centered, decisions regarding the risk, needs, and strengths are the responsibility of the county child welfare agency. The outcome of any decision should not be surprising to the family if the county child welfare worker has successfully involved family members.</strong></td>
</tr>
<tr>
<td>- Risk Reassessment <a href="#">DSS-5230</a> (In-Home),</td>
<td><strong>IMPACT ON CHILDREN</strong></td>
</tr>
<tr>
<td>- Reunification Risk Assessment <a href="#">DSS-5227</a> (Permanency Planning), and the</td>
<td>When assessing for risk, county child welfare agencies social workers should be alert for conditions, behaviors, and reactions in children that indicate an impact from maltreatment. In some cases, the impact may be directly and clearly related to the maltreatment, including, but not limited to:</td>
</tr>
<tr>
<td>- Family Strengths and Needs Assessment <a href="#">DSS-5229</a> (Assessments, In-Home, and Permanency Planning).</td>
<td>- Bruising, burn, bites or broken bones from abuse or neglect;</td>
</tr>
<tr>
<td>These tools assess safety and risk for all children living in the home throughout a case, define service needs of the family, and establish the basis for Family Services Agreements.</td>
<td>- Medical condition from lack of medical care; and/or</td>
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<td>- Exposure to an unsafety condition, for example: young child running across busy street due to lack of supervision.</td>
</tr>
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<td>However, some impact is less obvious and the agency will have to link the maltreatment to the conditions/impact on the child. The following observations or conditions regarding a child provide may indicate abuse or neglect:</td>
<td><strong>However, some impact is less obvious and the agency will have to link the maltreatment to the conditions/impact on the child. The following observations or conditions regarding a child provide may indicate abuse or neglect:</strong></td>
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<tr>
<td>- Changes in behavior, for example, a change in school performance, acting out or irrational behavior, or change in appetite;</td>
<td>- Changes in behavior, for example, a change in school performance, acting out or irrational behavior, or change in appetite;</td>
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<tr>
<td>- Difficulty focusing that cannot be attributed to physical or psychological causes;</td>
<td>- Hyperactive, inability to calm themselves;</td>
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<td>- Hypervigilant, as if always concerned that something will happen;</td>
<td>- Anxiety, with symptoms that may include headaches, stomach aches, nightmares, inability to relax or sleep through the night;</td>
</tr>
<tr>
<td>- Anxiety, with symptoms that may include headaches, stomach aches, nightmares, inability to relax or sleep through the night;</td>
<td>- Overly compliant, passive or withdrawn;</td>
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<td>- Demanding or aggressive;</td>
<td>- Reluctance to interact with or be around a specific adult;</td>
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### CROSS FUNCTION TOPICS: Risk and Use of Assessment Tools

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<td>The tools must be:</td>
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<td>• Based on face-to-face interviews with and/or observation of parents, caretakers, other household members, and children,</td>
<td>• Attaches easily and quickly to strangers or new adults;</td>
</tr>
<tr>
<td>• Based on information gained through collateral contacts,</td>
<td>• Fear, stated or demonstrated (shrinks away from an adult);</td>
</tr>
<tr>
<td>• Be reviewed and updated as necessary when new information is received regarding safety and risk, and</td>
<td>• Abuses animals or pets;</td>
</tr>
<tr>
<td>• Be signed by the case county child welfare worker and case supervisor to designate two-level review within time frames specified by each functional area.</td>
<td>• Poor hygiene, lack of self-care;</td>
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Assessments must be completed for the household of the parent(s)/caretaker(s) where the safety or risk of maltreatment was alleged or where services are to be provided. When the parent(s)/caretaker(s) have separate households and each parent/caretaker provides care independently, separate assessments based on their household must be considered. If determined that assessments are not required on parent/caretaker household, the justification must be documented.

The North Carolina Family Risk Assessment (Risk Reassessment) of Abuse / Neglect identifies the level of risk of future maltreatment to the child(ren) in the family and determines the level of service to be provided to each family.

The North Carolina Family Risk Assessment (Risk Reassessment) of Abuse / Neglect identifies the level of risk of future maltreatment to the child(ren) in the family and determines the level of service to be provided to each family.

PROTECTIVE CAPACITY

Parent/Caretaker protective capacity should be assessed in three domains:

- Behavior characteristics;
- Cognitive characteristics; and
- Emotional characteristics.

Behavioral characteristics are defined as specific actions and activities consistent with and resulting in parenting and protective vigilance. Questions to consider include:

- Does the parent/caretaker have the physical capacity and energy to care for the child? If the parent/caretaker has a disability(ies) (i.e., blindness, deafness, paraplegia, chronic illness), how has the parent/caretaker addressed the disability in parenting the child?
- Has the parent/caretaker acknowledged and acted on getting the needed supports to effectively parent and protect the child?
### CROSS FUNCTION TOPICS: Risk and Use of Assessment Tools

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| The Risk Assessment identifies which families have high, moderate, or low probabilities of continuing to abuse and/or neglect their children. Completing the North Carolina Family Risk Assessment of Abuse / Neglect provides an objective appraisal of the likelihood that a family will maltreat the children in the next 18 to 24 months. The difference between the risk levels is substantial. High-risk families have significantly higher rates than low-risk families of subsequent reports and substantiations and are more often involved in serious abuse and/or neglect incidents. | • Does the parent/caretaker demonstrate activities that indicate putting aside one’s own needs in favor of the child’s needs?  
• Does the parent/caretaker demonstrate adaptability in a changing environment or during a crisis?  
• Does the parent/caretaker demonstrate actions to protect the child?  
• Does the parent/caretaker demonstrate impulse control?  
• Does the parent/caretaker have a history of protecting the child given any threats to safety of the child? |
| The Risk Reassessment identifies changes in risk after a family has been engaged in services. | Cognitive characteristics are defined as the parent/caretaker’s specific intellect, knowledge, understanding and perception that contributes to protective vigilance. Questions to consider include:  
• Is the parent/caretaker oriented to time, place and space? (Reality orientation)  
• Does the parent/caretaker have an accurate perception of the child? Does the parent/caretaker see the child as having strengths and weaknesses, or do they see the child as “all good or all bad”?  
• Can the parent/caretaker recognize the child’s developmental needs or if the child has special needs?  
• How does the parent/caretaker process the external stimuli? (i.e., a battered woman who believes she deserves to be beaten, because of something she has done.)  
• Does the parent/caretaker understand their role to provide protection to the child?  
• Does the parent/caretaker have the intellectual ability to understand what is needed to raise and protect a child?  
• Does the parent/caretaker accurately assess potential threats to the child? |
| The North Carolina Family Assessment of Strengths and Needs:  
• Evaluates the presenting strengths and needs of the family, and  
• Identifies family strengths and needs to be utilized in case planning. | Emotional characteristics are defined as the parent/caretaker’s specific feelings, attitudes and identification with the child and motivation that results in parenting and protective vigilance. Questions to consider include:  
• Does the parent/caretaker have an emotional bond to the child? Is there a reciprocal connectedness between the parent/caretaker and the child? Is there a positive connection to the child?  
• Does the parent/caretaker have empathy for the child when the child is hurt or afraid?  
• Is the parent/caretaker flexible under stress? Can the parent/caretaker manage adversity?  
• Is the parent/caretaker able to control their emotions? If emotionally overwhelmed does the parent/caretaker reach out to others, or expect the child to meet the parent/caretaker’s emotional needs? |
### CROSS FUNCTION TOPICS: Risk and Use of Assessment Tools

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<tr>
<td>• Does the parent/caretaker consistently meet their own emotional needs via other adults, services?</td>
<td>A statement by the parent/caretaker that he or she has the capacity to protect should be respected but observations of this capacity are equally if not more important. Observations and supporting information include:</td>
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<td>• A history of behavioral responses to crises may indicate what may likely happen. Spontaneous behavior will provide insight into how a parent/caretaker feels, thinks and acts when they are or feel threatened.</td>
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<td>• Recognize that a parent/caretaker may initially react in anger or “righteous indignation” and that this initial reaction may be appropriate and natural. However, once the initial shock and emotional reaction subsides, does the parent/caretaker blame everyone else for the “interference”?</td>
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<td>• What are the dynamics of the relationship of and between multiple parents/caretakers? Is there domestic violence? What efforts have been made by the victim to protect the child? Does the victim align with the batterer?</td>
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<tr>
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<td>• Does the parent/caretaker actively engage in a plan to protect the child from further harm? Is the plan workable?</td>
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<td>• Does the parent/caretaker demonstrate actions that are consistent with verbal intent or is it contradictory?</td>
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### Environmental Protective Capacities

While the assessment of the parent/caretaker’s protective capacities is critical, an assessment of environmental capacities may also mitigate the safety concerns/risk of harm to a child. Below are several categories of environmental protective capacities to be considered.

- Family/kinship relationships that contribute to the protection of the child;
- Informal relationships;
- Agency supports;
- Community supports;
- Financial status;
- Spiritual supports;
- For American Indians, the tribe; and
- Concrete needs being met such as food, clothing, shelter.

Scaling is a great way to assess risk with a parent/caretaker. When using scaling questions, the county child welfare worker needs to anchor the scale with specific descriptors for high
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<td>and low numbers. The county child welfare worker should plan to ask follow up questions. Identifying the number is just the beginning; the real value of scaling is in the follow-up questions. What does the parent/caretaker think makes it that number? What’s one thing they could do to lower the risk?</td>
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**RISK PLANNING**

Family Service Agreements and safety agreements/plans must be individualized based on the level of risk. Refer also to [Safety](#) for requirements for safety planning.

When there is severe potential risk to the child(ren) and/or severe potential impact on the child(ren), the county child welfare agency must determine if an intervention is necessary.

**RISK PLANNING**

For ongoing cases, risk planning should be addressed by the activities in the Family Services Agreement.

An intervention to address a severe potential risk, or risk with severe potential impact, could occur through development of a plan or holding a CFT. A plan may be required to reduce the risk even if a current safety threat is not present. Filing a petition for custody may be necessary in some circumstances for the protection of the child(ren).
### Legal Basis
N.C.G.S. § 7B-302 (e) states: "in performing any duties related to the assessment of the complaint or the provision or arrangement of social services, the director may consult with any public or private agencies or individuals, including the available State or local law enforcement officials who shall assist in the assessment and evaluation of the seriousness of any report of abuse, neglect, or dependency when requested by the director. The director or the director's representative may make a written demand for any information or reports, whether or not confidential, that may, in the Director's opinion, be relevant to the protective services case. Upon the Director's or the Director's representative's request and unless protected by the attorney-client privilege, any public or private agency or individual shall provide access to and copies of this confidential information and these records to the extent permitted by federal law and regulations."

### Protocol – What you must do
A collateral contact is any person(s) identified as having information relevant to the CPS case or other persons or agencies known to be currently involved with the family or known to have knowledge of the situation. This includes, but is not limited to:
- Medical and mental health providers. When a child is alleged to have a medical or mental health condition, disease or illness, relevant to the allegation, the county child welfare agency must consult the medical or mental health provider treating the condition. This consultation must be focused on determining the family's assertions about that medical or mental health condition, or there must be justification for why this was not done.
- Educational providers.
- Collateral sources provided by the family. The county child welfare worker should ask the family for collateral information sources. These contacts should be people who can provide reliable information concerning the child and family-not simply character references. This would include, but not be limited to:
  - Extended family members,
  - Friends,
  - Community members,
  - Faith community members.
- Reporters/Intake Form Collaterals.

The following case participants must be contacted but are not considered collateral contacts:
- Placement provider, including but not limited to:
  - Foster care provider, including residential providers
  - Kinship provider
  - Temporary Safety Provider

### Guidance – How you should do it
#### Professional Collateral Contacts
It is expected that professional service providers and agencies will share concerns about the family, with the family members themselves. When a professional collateral is to be contacted, whether provided by the reporter, the family, or the county child welfare worker, the parent/caretaker should be given the option to be present for this collateral contact. In those instances, when the parent chooses not to be present, the county child welfare worker should advise the parent of the information gathered from that collateral source.

#### Non-professional Collateral Sources
The parent will be with the county child welfare worker when contact is made if the parent chooses, and if the safety of the non-professional collateral information source is not compromised as a result. The county child welfare worker should contact the non-professional collateral information source to determine whether that individual has any concern about his/her own personal safety if the parent...
CROSS FUNCTION TOPICS: Collateral Contacts

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<tr>
<td>• <strong>Parents or caretakers, including non-residential parents</strong></td>
<td>and county child welfare worker make contact with them together. If that collateral expresses no concern for his/her own personal safety, the parent should be given the option of being present during the contact.</td>
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When a child has, or is alleged to have a medical condition, disease or illness, relevant to the allegation or to the need for ongoing services, the county child welfare agency must consult the medical provider treating the condition. This consultation must be focused on determining the family's assertions about that medical condition and/or the family’s engagement in the medically recommended treatment for that medical condition, or there must be justification for why this was not done.

The county child welfare agency must exercise discretion in the selection of collateral sources to protect the family's right to privacy and the confidentiality of the report.

Parents must be advised of any professional collateral that will be contacted and their permission obtained to talk to that collateral. If the parent refuses permission, the county child welfare worker must first discuss the reason for the parents' refusal, and try to gain their permission. If that fails, then the county child welfare worker must decide if contact with the professional collateral is necessary to assess the safety and risk of maltreatment for the child(ren). If so, then the parent must be advised that due the statutory obligation to make a thorough assessment, based on the concerns reported, the collateral will be contacted, and the findings reported will be considered in the case decision.

The court may designate certain local agencies authorized to share information concerning juveniles. Agencies that are so designated must share, upon request, information that is in their possession that is relevant to any case in which a juvenile petition is filed alleging abuse, neglect, dependent, undisciplined, and/or delinquent and must continue to do so until the juvenile is no longer subject to the jurisdiction of juvenile court.

Documentation regarding collateral contacts must include

• **Whom the county child welfare worker talked with, when, and what observations have been made regarding:**
  - Safety and risk of maltreatment, and
  - The family’s progress or barriers toward case goals, and

• **Attempts to contact a collateral contact.**
CROSS FUNCTION TOPICS: Diligent Efforts

Legal Basis
10A NCAC 70A.0105 regarding children: “the director shall make diligent efforts to locate the alleged victim child or children until such efforts are successful or until the director concludes that the child or children cannot be located. Diligent efforts shall include, but not be limited to, visits to the child's or children's address at different times of the day and on different days. All efforts to locate the child or children shall be documented in the case record.”

N.C.G.S.§ 7B-505(b) regarding diligent efforts to notify identify and notify relatives of child in agency custody

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<td><strong>Protocol / Standards</strong></td>
<td>To locate a parent that is in prison, contact the <a href="http://www.doc.state.nc.us/dop/index.htm">NC Department of Corrections</a> Records Office. Contact numbers and addresses for specific prisons can be found on the NC Division of Prisons website <a href="http://www.doc.state.nc.us/dop/index.htm">http://www.doc.state.nc.us/dop/index.htm</a>. All inmates have a case manager or county child welfare worker that can assist in contacting a prisoner.</td>
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<tr>
<td><strong>LOCATING VICTIM CHILDREN AND THE VICTIM CHILDREN’S FAMILY</strong></td>
<td><strong>Diligent efforts to locate must be performed to:</strong></td>
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<tr>
<td><strong>Diligent efforts to locate</strong></td>
<td>County child welfare agencies are expected to be creative and flexible in determining the whereabouts of children, families, and/or parents who are not located by routine means.</td>
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<tr>
<td>are defined as persistent, relevant attempts to locate an individual or family. Diligent efforts must include, but are not limited to:**</td>
<td>A <a href="#">diligent efforts guide</a> is available for use.</td>
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<tr>
<td>visits to the child's or parent’s address at different times of the day and on different days;</td>
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<td>attempts to call last known phone number(s);</td>
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<td>searches on Accurint, ASSIST and/or equivalent;</td>
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<td>letters to possible address(es);</td>
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<td>visits to the school or daycare the child attends;</td>
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<td>contact with extended family members;</td>
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<td>initial and ongoing discussion with children and known parent regarding any contact with absent parent or missing family member;</td>
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<td>review of past CPS records or another agency history (NCFAST);</td>
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<td>contact with utility providers and landlord(s);</td>
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<td>contact with service providers, public and private;</td>
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<td>contact with reporter or other collateral contacts;</td>
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<td>contact with current or past employer(s);</td>
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<td>contact with Child Support, vital records, check of civil records, including VCAP;</td>
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## CROSS FUNCTION TOPICS: Diligent Efforts

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| • Review of police reports, criminal history (DOC, NC and Federal inmates, sex offender registry), court calendars check, contact with parole officers, etc.;  
• Review of internet searches (WhitePages, Anywho, etc.); and  
• Review of Social media (Facebook, etc). | |

Diligent efforts to locate a victim child, victim child’s family member or the victim child’s family must continue throughout an open case. A case staffing, including supervisor approval, must occur:

- To determine the frequency of diligent efforts for each case based on the safety and risk, and
- Prior to ceasing diligent efforts.

### IDENTIFYING AND LOCATING EXTENDED FAMILY MEMBERS

Diligent efforts to identify and locate extended family members must occur at least once a month throughout an open case. See Extended Family. The same listing of diligent efforts described above pertain to the identification and location of extended family members.

Documentation in the case file must include:

- What diligent efforts were made by the county child welfare agency to locate the child/family;
- What the county child welfare agency considers as sufficient diligent efforts for each case. The documentation must support the decisions by the agency regarding the frequency and length of time that diligent efforts continue.
CROSS FUNCTION TOPICS: Filing a Petition

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<th>Legal Basis</th>
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<td>The agency must make reasonable efforts to protect the child(ren) in their own home and to prevent placement.</td>
<td>Under N.C.G.S. § 7B-302(c), a county child welfare agency is required to file a petition for the protection of the child when the parent, guardian, custodian, or caretaker refuses to accept the protective services provided or arranged by the child welfare agency. This petition may be filed with or without requesting non-secure custody, depending on the circumstances that exist in the family at the time.</td>
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<tr>
<td>A county child welfare agency must file a petition requesting adjudication of abuse, neglect, and/or dependency:</td>
<td>When preparing the Juvenile Petition alleging abuse, neglect, and/or dependency, N.C.G.S. § 7B-402 states, “The petition shall contain the name, date of birth, address of the juvenile, the name and last known address of the juvenile’s parent, guardian, or custodian, and allegations of facts sufficient to invoke jurisdiction over the juvenile.” N.C.G.S. § 7B-404 allows for the authorization of a magistrate by a judge when the clerk’s office is closed.</td>
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<td>• When safety related circumstances necessitate the need for immediate removal;</td>
<td>N.C.G.S. § 7B-406 reads, “Immediately after a petition has been filed alleging that a juvenile is abused, neglected, or dependent, the clerk shall issue a summons to the parent, guardian, custodian, or caretaker requiring them to appear for a hearing at the time and place stated in the summons.”</td>
</tr>
<tr>
<td>• Due to the family’s unwillingness to accept critically needed services and those services are necessary to keep the family intact; or</td>
<td>In extreme safety situation, N.C.G.S. § 7B-500(a) provides the county child welfare worker authority to take temporary physical custody without a court order if there are reasonable grounds to believe that the juvenile is abused, neglected, and/or dependent and that the child would be injured or could not be taken into custody if it were first necessary to obtain a court order.</td>
</tr>
<tr>
<td>• When despite agency efforts to provide services, the family has made no progress towards providing adequate care for the child and those services are necessary to keep the family intact.</td>
<td>In cases in which custody of the child has to be removed from the caretaker due to the immediate safety needs of the child, the agency is authorized to obtain an order for non-secure custody under N.C.G.S. § 7B-502. Non-secure custody will only be granted when one or more criteria exist as specified in NCGS § 7B-503.</td>
</tr>
<tr>
<td>For the 2nd and 3rd bullet above, the petition may be filed with or without requesting non-secure custody, depending on the circumstances that exist in the family at the time.</td>
<td>N.C.G.S. § 7B-504 explains that the Order for Non-Secure Custody shall be in writing (form AOC-J-150) and directs a local law enforcement officer the authority to assume custody of the juvenile and to give a copy of the custody order to the juvenile’s caretaker.</td>
</tr>
<tr>
<td></td>
<td>Under N.C.G.S. § 7B-505, the court may place the child in a foster home or facility, with a relative, or with nonrelative kin. The Adoption and Safe Families Act (and § 7B-505(b)) includes the following statement: “In placing a juvenile in non-secure custody, the court shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able</td>
</tr>
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</table>
to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that placement with the relative would be contrary to the best interest of the juvenile.”

The county child welfare agency may request custody under N.C.G.S. § 7B-903 at the dispositional hearing following adjudication.

N.C.G.S. § 7B-904 statute specifically sets the procedure governing the contempt proceedings. Failure to comply with the order of the court may lead to the parent being found in civil or criminal contempt.

All state and county agencies must comply with the Multiethnic Placement Act of 1994, as amended by the Interethnic Adoption Provisions of 1996 (MEPA-IEP). The Multiethnic Placement Act is designed to “prevent discrimination in the placement of children in foster care and adoption on the basis of race, color, or national origin; decrease the length of time that children wait to be adopted; and facilitate the identification and recruitment of foster and adoptive parents.” The Act prohibits states or agencies from delaying or denying the placement of any child on the basis of race, color, or national origin. Further, any consideration of race or ethnicity must be done in the context of individualized needs of the child, with the rationale specifically documented in the placement record.

N.C.G.S. § 7B-101 statute defines reasonable efforts as: “The diligent use of preventive or reunification services by a department of social services when a juvenile's remaining at home or returning home is consistent with achieving a safe, permanent home for the juvenile within a reasonable period of time. If a court of competent jurisdiction determines that the juvenile is not to be returned home, then reasonable efforts means the diligent and timely use of permanency planning services by a department of social services to develop and implement a permanent plan for the juvenile.”

FILING A PETITION
This section specifies how to file a petition for adjudication for Abuse / Neglect / Dependency with or without filing for non-secure custody. See Assessments policy for petitioning regarding Refusal to Cooperate with / Obstruction of a CPS Assessment.

When a county child welfare agency determines that a petition is needed for the protection of a child alleged to be abused, neglected, or dependent, the petition must be drawn by the director or his designee, verified before an official authorized to administer oaths, and filed by the clerk, recording the date of filing. Whether removal of the child is required, the Juvenile Petition (form AOC-J-130) is filed with either the local clerk of court’s office or when the clerk’s office is closed, with the local magistrate’s office. Using the Administrative Office of the Courts (AOC) Juvenile Petition (form AOC-J-130) ensures that all of the information required is captured.
CROSS FUNCTION TOPICS: Filing a Petition

When a child is placed outside their county of residence as the result of a TAPA or Conflict of Interest (COI), whether during an Assessment or In-Home Services, this does not change the original venue (resident county) when filing a Juvenile Petition.

Along with Juvenile Petitions, a Juvenile Summons must also be filed (form AOC-J-142). The juvenile summons also contains the following information:

- A parent’s rights to legal representation;
- In many districts, information relative to the date, time, and location of a prehearing conference or child planning conference;
- If the agency has assumed custody of the child or children when filing a petition, information related to the hearing on need for continued non-secure custody (7-day hearing);
- Information that the dispositional order (or any subsequent order) may require certain activities of either the parent or the juvenile or may even remove the juvenile from the parent’s custody;
- Information related to the local law enforcement officer’s ability or inability to serve the summons, petition, affidavit as to the status of a minor child, and order for non-secure custody (if applicable) on the persons identified within the summons;
- A notice to parents, guardians, or caretakers that they may be held in contempt of court if they fail to show, without reasonable cause, at the hearing specified; and
- An additional notice that with the service of the summons on the parents, guardians, or caretaker the court system has obtained jurisdiction over them and that their failure to comply with any court order may result in the court issuing a show cause order for contempt.

Juvenile Petitions should also include information relative to the agency’s knowledge about issues including:

- Paternity or information on absent / missing parent(s);
- Known relatives able and willing to provide care for the child(ren);
- Child’s Mexican heritage;
- ICWA related issues;
- MEPA related issues;
- Information regarding the parent’s military affiliation (http://www.nccourts.org/Forms/Documents/1664.pdf); and
- Siblings or other juveniles remaining in the home and any specific findings of the assessment of the juveniles or any actions taken to secure the protection of the juveniles.

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<tr>
<th>Protocol – What you must do</th>
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<tr>
<td>Any petition initiated by a county child welfare agency must:</td>
<td>Parental behavior alone does not constitute a basis for a petition or non-secure custody. There is a basis for agency intervention only when the parent’s behavior causes harm or risk of harm to a child(ren).</td>
</tr>
<tr>
<td>• Clearly state all the conditions that would invoke the court’s jurisdiction and</td>
<td>County child welfare workers should consider the situation and its effect on the child before exercising the right to intervene, and</td>
</tr>
<tr>
<td>• Contain sufficient information to make a legally valid case.</td>
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**CROSS FUNCTION TOPICS: Filing a Petition**

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<tr>
<td>A county child welfare supervisor (or another county manager position) must approve the decision to file a petition prior to filing a petition.</td>
<td>most especially the need to remove a child. County child welfare workers should consider the possibility of first reducing the risk of harm to the child through the provision of services in the home. In making the decision whether to remove a child, county child welfare workers should evaluate the risk of harm to the child in the home compared to the harm that will be caused by the removal.</td>
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</table>

**SAFETY CIRCUMSTANCES REQUIRING NON-SECURE CUSTODY**
See Safety for list of circumstances requiring non-secure custody.

Temporary Custody in Extreme Safety Situations
In extreme safety situation, the county child welfare worker must take temporary physical custody without a court order if there are reasonable grounds to believe that the juvenile is abused, neglected, and/or dependent and that the child would be injured or could not be taken into custody if it were first necessary to obtain a court order. The county child welfare worker must arrange for the placement, care, supervision, and transportation of the juvenile while in the temporary custody of the county child welfare worker.

Upon notification by the CPS county child welfare worker of the extreme safety situation, the agency director or the designee determines whether to file a petition for non-secure custody. If no petition is filed, the child must be returned to the parent from whom he or she was removed. When taking a juvenile into temporary custody, the agency must:

- Notify the parent, guardian or custodian that the juvenile has been taken into custody and advise the caretaker of the right to be present with the juvenile until a determination is made of the need for non-secure custody (worker must make every reasonable effort to notify the caretaker; however, failure to notify the caretaker that the juvenile is in temporary custody is not be grounds for release of the juvenile); |

- County child welfare workers should consider staffing the case with the county child welfare agency's designated attorney prior to the decision to file a petition. |

**SAFETY CIRCUMSTANCES REQUIRING NON-SECURE CUSTODY**

The initial decision to remove the child should be based on whether it is safe for the child to remain in the home. Criteria determining safety should be objective and behaviorally specific, and documented. The documentation should include terms which describe specific behaviors and patterns of parental care which have resulted in, or are likely to result in harm to the child.

Removal of a child from his home has negative consequences for the child, even when necessary to protect the child's safety. Therefore, removal should be approached with great caution. Removal will never be in the child's best interest unless the removal is part of an overall plan, not only for safety but also for a timely, appropriate and permanent resolution.

County child welfare agencies are strongly encouraged to record the allegations of fact regarding the caretaker's neglectful and/or abusive behavior along with allegations of fact of the harm this neglectful and/or abusive behavior has caused to the children. Both should be stated in a plain, concise, and objective manner. Petitions should also state the severity of harm and explain how the behavior of the caretaker has resulted in the children's condition. The petition should also state the ability and willingness of the caretaker to adequately care for the child and, if appropriate, any services the parents
CROSS FUNCTION TOPICS: Filing a Petition

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| • Release the juvenile to the parent, guardian or custodian when the need for custody no longer exists; and  
• File a petition within twelve (12) hours and obtain an order from the district court judge for non-secure custody if the need for non-secure custody exists. | have been offered but have refused. Petitions should also specifically state the efforts the agency made with the family to prevent the need for removal of the child. Finally, the petition should state clearly that the children need the court’s protection by citing any relevant statutes.

These petition statements should be broad enough to allow introduction of all evidence that the agency considers important to the case. Statements should only include what the agency believes to be facts in the case, not observations or opinions held by others. Workers should be aware that while only those allegations that rise to level of abuse, neglect, and/or dependency are to be included on the petition, some allegations might support more than one category. County child welfare workers should, in consultation with their agency’s legal counsel, thoughtfully examine the benefits and the drawbacks to whether to petition for abuse, neglect and/or dependency.

UNWILLINGNESS TO ACCEPT CRITICALLY NEEDED SERVICES or DESPITE AGENCY EFFORTS TO PROVIDE SERVICES, NO PROGRESS HAS BEEN MADE TOWARD PROVIDING ADEQUATE CARE FOR THE CHILD

The Juvenile Petition (form AOC-J-130) filed by county child welfare agencies in situations above is the same petition filed when the agency is seeking custody. The petition can be filed without an Order for Non-secure Custody (form AOC-J-150) if the county child welfare agency determines that removal of the child(ren) from the home is not required due safety.

Upon an adjudication finding that the juvenile is abused, neglected, and/or dependent, a dispositional hearing is held. At the dispositional hearing, the court can require the caretaker to engage or comply with actions or services to remediate or remedy behaviors or conditions that led or contributed to the juvenile being adjudicated as abused, neglected, and/or dependent.

Filing a petition requesting adjudication of abuse, neglect and/or dependency due to a lack of progress or engagement does not have
## CROSS FUNCTION TOPICS: Filing a Petition

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<td>to involve non-secure custody. An individualized decision must be made for each case about the need for court involvement with or without custody based upon whether removal of the child(ren) from the home is necessary for their protection.</td>
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<tr>
<td>If the child has been adjudicated abused, neglected, and/or dependent and, at a later date, the agency decides that non-secure custody is necessary to protect the child, the agency must insure that the non-secure custody order removing the child contains language stating that the removal is in the child’s best interest or that the child remaining in the home is contrary to the welfare of the child. This involves removing the child after a hearing on custody or, if non-secure custody grounds exist, obtaining an ex-parte non-secure custody order.</td>
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### PETITION REQUIREMENTS REGARDING PARENT/CARETAKER SERVICES

Whenever a juvenile is removed from the home of a parent, guardian, custodian, stepparent, or adult relative entrusted with the juvenile's care due to physical abuse, the director must conduct a thorough review of the background of the alleged abuser or abusers. This review must include a:
- Criminal history check and
- Review of any available mental health records.

If the review reveals that the alleged abuser or abusers have a history of violent behavior against people, the director must petition the court to order the alleged abuser or abusers to submit to a complete mental health evaluation by a licensed psychologist or psychiatrist.

### NOTIFICATION

The county child welfare agency must notify the following when a juvenile petition is filed. This includes, but is not limited to:
- All named respondents (parents, caretakers);
- Within 30 days, adult relatives (grandparents, great-grandparents, siblings, nieces, nephews, aunts and uncles).

See Permanency Planning policy. This notification must occur even if the child is placed with a relative or fictive kin at the
### CROSS FUNCTION TOPICS: Filing a Petition

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<td>time when the county child welfare agency petitions for custody.</td>
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### Notification of Mexican Heritage
The county child welfare agency must inquire at the time the decision is made to take custody whether a child has any Mexican parentage. The County must notify the Mexican Consulate within 10 days of the decision to take custody the following information:

- The full name of the child;
- The child’s date of birth;
- The full name of the parent or custodian; and
- A name and phone number of the agency worker directly responsible for the case.

### ICWA
See [ICWA](#) for additional notification requirements for American Indian children.

### COURT HEARING
A hearing must occur within seven days when a child is removed from home by a non-secure order and may be postponed for no more than 10 business days with the parent's consent. The non-secure order must give specific sanction for a placement other than a licensed placement provider.

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Return to [CPS Family and Investigative Assessments TOC](#)

Return to [In-Home Services TOC](#)

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### CROSS FUNCTION TOPICS: Placement (or Placement Change) Preparation and Follow-Up

#### Preparing Parents, Children and Placement Providers

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<tr>
<td><strong>PREPARING PARENTS AND CHILDREN</strong></td>
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<tr>
<td>The parents must be appropriately prepared for placement of their children into agency custody by explaining:</td>
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<tr>
<td>• The reason for the removal;</td>
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<tr>
<td>• Appropriate details about the placement provider;</td>
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<tr>
<td>• What to expect from the placement provider and county child welfare worker;</td>
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<tr>
<td>• How to reach the county child welfare worker and/or agency;</td>
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<tr>
<td>• When the next contact with the child will occur; and</td>
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<tr>
<td>• The legal process.</td>
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<tr>
<td>The Understanding Foster Care – A Handbook for Parents (<a href="https://example.com">DSS-5201</a>) must be provided to the parents.</td>
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<tr>
<td>The child must be prepared for placement into agency custody based on their level of understanding by explaining:</td>
<td></td>
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<tr>
<td>• The reason for the removal;</td>
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<tr>
<td>• Appropriate details about the placement provider;</td>
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<tr>
<td>• What to expect from the placement provider and county child welfare worker;</td>
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<tr>
<td>• How to reach the county child welfare worker and/or agency;</td>
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<tr>
<td>• When the next contact with their parents will occur; and</td>
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<tr>
<td>• When the next contact with their siblings will occur.</td>
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<tr>
<td>For youth ages 12-17 entering county child welfare custody, a copy of the Understanding Foster Care – A Handbook for Youth (<a href="https://example.com">DSS-1516</a>) must be provided to the youth.</td>
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Preparing children and parents for placement can be accomplished even when the removal is an emergency. County child welfare workers need to enlist the cooperation of the parent in helping the child understand the need for a new living arrangement. If the parent cannot do this, the county child welfare worker must take this role with the child. Even very young children can understand that a change is being made and that the parent cannot care properly for the child at this time.

It is generally helpful if the county child welfare worker can provide pictures of the placement provider when the child does not know the provider. This can be done on the way to the foster home and can help the child begin to master the move.

Young children have a different concept of time and they have vivid imaginations. In strange surroundings, they imagine that terrible things have happened to the parent or that they will never see members of the family again. The county child welfare worker is the child’s link to his family in the first few hours of the move.

Through the eyes of the child, it is traumatic to be removed from parents and home. To be separated from siblings adds to the impact of loss and trauma. When siblings can remain together in an out of home placement, there can be a greater sense of continuity of family. Frequently, older children will have had some responsibilities for caring for younger siblings when in their own home, and they may feel worried and protective regarding these siblings if separated from them. Likewise, the younger siblings may have looked to their older siblings for comfort and guidance.
## CROSS FUNCTION TOPICS: Placement (or Placement Change) Preparation and Follow-Up

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</table>
| **PREPARING PLACEMENT PROVIDERS**  
The placement provider must be appropriately prepared for the placement by providing the following:  
- Medical information about the child;  
- Any medications, glasses, hearing aids, etc.;  
- Any upcoming appointments the child(ren) will need to attend;  
- Necessary information regarding the child's educational needs; and  
- Specific information regarding the child's behaviors;  
- Any other strengths and needs of the child; and  
- Any other information that will make the transition less traumatic for the child(ren).  

Placement providers must be provided county child welfare agency contact information.  

Placement providers have a need to know the HIV status of children in their care. Infections or viruses that are less serious in a non-infected child can be fatal to an HIV-infected child, and placement providers must be aware of symptoms that require immediate medical attention. However, prior to disclosure of a child’s HIV status, child welfare agencies must consider and protect the child’s right to confidentiality. While concern for confidentiality exists throughout the service delivery system, information regarding persons infected with HIV requires special consideration. This is due to the potential social and psychological damage that can be caused by inappropriate sharing of such information.  

If the child is in the legal custody of the county child welfare agency, the county child welfare worker must provide the placement provider with the Child Health Status Component (DSS-5206) at the time of placement.  

**PREPARING PLACEMENT PROVIDERS**  
Before a child is placed with prospective placement providers, the provider should be adequately prepared and have appropriate knowledge and skills to provide for the needs of the child.  

Any information regarding the child’s bedtimes, routines, favorite foods, etc. that was gathered from the parent(s) should be shared with the placement provider at the time of placement. Knowledge of such things can help the child feel more comfortable.  

It is important for the placement provider to know what may be expected from the child behaviorally in order to respond appropriately to those behaviors.  

The county child welfare worker should also inform the placement provider of the concurrent permanency planning process for the child and of possible concurrent plans for achieving permanence for the child. The foster parent should be informed of their role in planning for the child in partnership with the agency and the birth family.  

At the time of placement, when the county child welfare agency provides agency contact information, the placement provider should be reminded to contact the agency when, but not limited to:  
- Any child injury or medical issue;  
- Any child significant behavioral issue;  
- Any disclosure by the child regarding incidents of abuse and/or neglect;  
- Any scheduled or canceled child appointments; and/or  
- Any challenge that could have an impact on the stability of the placement.
PLACEMENT OF CHILD(REN)

When removal from the home is required, the agency must arrange for and maintain a single, stable living arrangement for the child. The agency must first assess:

- Whether any relatives are willing and able to care for the child and
- The extent to which the placement with a relative is in the best interest of the child.

The Initial Provider Assessment (DSS-5203) and the Comprehensive Assessment (DSS-5204) and the Comprehensive Assessment instructions (DSS-5204ins) along with criminal and other background checks must be used to assess relatives/kinship care providers. See Using Kinship Provider.

The assessment of any identified placement must be sufficiently thorough to allow the court to make an informed decision. The judicial process must be directed toward the goal of ensuring a safe, permanent home for the child within a reasonable time.

Prior to placement with a relative outside North Carolina, the placement must be in accordance with the Interstate Compact on the Placement of Children.

If a relative cannot be identified as an appropriate placement for the child, a placement resource must be chosen for the child(ren) that ensures that the child is placed:

- In the least restrictive setting;
- In the most family-like setting;
- In close proximity to the parent’s home; and
- In a setting that is consistent with the safety and best interests, strengths and special needs of the child.

Documentation must reflect the diligent efforts made to provide a placement that meets the above criteria or reasons why this is not possible. Carefully choosing the best placement resource is critical to the goal of one single, stable, safe placement within the child’s own community.

PLACEMENT OF CHILD(REN)

Carefully choosing the best placement resource is critical to the goal of one single, stable, safe placement within the child’s own community.

When children cannot be assured safety in their own homes, the best alternative resource can often be found within the extended family and other “kin.” Kinship is the self-defined relationship between two or more people and is based on biological, legal, and/or strong family-like ties. Parents and guardians facing the risk of child placement should be given a reasonable opportunity to identify and come together with their kinship network to plan for and provide safety, care, nurture, and supervision for the child. The agency has the responsibility of assessing the suggested resource to assure that the child will receive appropriate care.

At the first conversation with relatives or kin about having a child(ren) placed with them, it is critical that a thorough discussion about all options occurs. A critical piece of information for the relative or kin considering taking the child(ren) into their home at the time of non-secure custody is the possibility of becoming a licensed foster parent or for adoption should the plan for reunification not be achieved. This conversation should occur during the kinship care assessment as well as when any changes in the planning occur.

Whether licensed as a foster home or not, kinship care providers should be valued and treated as partners with the birth family and the agency. This includes notifying relatives providing care for a child of any court review or hearing to be held about the child and of their opportunity to be heard in court.

Kinship care providers may not be aware of the impact of abuse, and may be reluctant to agree to a non-corporeal punishment policy. The agency should discuss and formalize a
### CROSS FUNCTION TOPICS: Placement (or Placement Change) Preparation and Follow-Up

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<td>Out of State placements must comply with the <a href="#">Interstate Compact</a> on the Placement of Children (ICPC). County child welfare agencies must:</td>
<td>child-specific alternative discipline plan for children in agency custody.</td>
</tr>
<tr>
<td>• Consider in state and out-of-state options when making reasonable efforts to place the child in accordance with the permanent plan and to finalize the permanent plan;</td>
<td>County child welfare workers should use family-centered practice tools which focus on a mutual sharing of information among agency staff, other professionals, the family, and their kinship network. Families, along with their kinship network, should be fully involved in the decision-making process from the point of initiation of services so that the resources and wisdom of the family and its culture can be tapped. The family’s understanding incorporates an historical perspective of the problems faced by the family, as well as their efforts to remedy those problems. They can confront the problems and to help provide realistic supports needed to help the child and their family of origin move toward healing.</td>
</tr>
<tr>
<td>• Consider in state and out-of-state permanent placement options at permanency hearings. (If a child is in an out-of-state placement at the time of the hearing the permanency hearing must determine whether the out-of-state placement continues to be appropriate and in the child’s best interests.)</td>
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<tr>
<td>A child must only be moved when it is in their best interest and there are clear indicators documented to support the necessity of the move.</td>
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**EDUCATIONAL STABILITY**

Placement of a child must consider the appropriateness and proximity of the current educational setting. To comply with this requirement the county welfare agency must:

- Coordinate with the local educational agency to ensure that a child remains in their current school, or
- If remaining in that school is not in the child’s best interest, assure immediate enrollment of the child in a new school with all educational records provided.

When a county child welfare agency takes custody of a child(ren) a Best Interest Determination (BID) meeting regarding a child’s school placement must occur prior to a change in school. If the BID meeting does not occur prior to the child’s new placement, a BID meeting must be scheduled within five school days after the child’s placement.

The Notification form ([DSS-5133](#)) must be provided to the child’s current school. See [DSS-5133ins](#).
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| When an emergency placement requires a school change prior to holding a BID meeting, the Immediate Enrollment form (DSS-5135) must be provided to the new school. See [DSS-5135](#). | **EDUCATIONAL STABILITY**  
The BID meeting regarding a school change for a child(ren) should be coordinated with the pre-petition CFT meeting, whenever possible, and appropriate. |

**SHARED PARENTING**  
The county child welfare agency worker must facilitate an initial shared parenting meeting between the parent(s) and placement provider(s) no later than fourteen days after a child(ren)’s placement out of the home. The county child welfare worker must document if there is a family reason that prevents this meeting from taking place within seven days.

**SHARED PARENTING**  
A shared parenting meeting between the parent(s) and placement provider(s) should occur as soon as possible to ensure that the partnership has a strong beginning and is supported by the child welfare agency. When the parent and placement provider meet the day the child(ren) enters county custody, the adults can share information about the child(ren) that will make the transition for the child(ren) must less difficult. The county child welfare worker should coach the parent through this first interaction to maintain focus on the needs of the child(ren). The foster parent and county child welfare worker partner should with the birth parent to maintain the parent’s connection to their children while continually focusing on the welfare of the child. This connection can preserve and/or rebuild their relationship leading to long term good outcomes for children and families. Shared parenting emphasizes foster parents as being a support to birth families instead of substitute caretakers.
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<tr>
<td>Within 3 calendar days following out-of-home placement the county child welfare agency must:</td>
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<tr>
<td>• Have face to face contact with the child to assess the child’s adjustment to the placement, or</td>
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<tr>
<td>• Document diligent efforts and a plan to address these requirements.</td>
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<td>The 3-day contact with a child(ren) is in addition to any contact or interaction with the child(ren) at time of placement.</td>
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<td>Within 7 days the county child welfare agency must:</td>
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<tr>
<td>• Provide to the placement provider the Child Educational Status DSS-5245</td>
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<tr>
<td>• Ensure a medical exam occurs for the child(ren), use Form DSS-5206,</td>
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<tr>
<td>• Have face to face contact with the placement provider in the provider’s home (if it is a two-adult provider home, contact must occur with both providers). This 7-day contact with the provider is in addition to any contact or interaction with the provider at time of placement, and/or</td>
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<tr>
<td>• Document diligent efforts and the plan to address these requirements.</td>
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</table>

See [Permanency Planning](#) for additional After Placement requirements.

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CROSS FUNCTION TOPICS: Temporary Safety Providers & Kinship Providers

Policy
When during provision of child welfare services, a child is placed in the care of a provider other than the parent or caretaker, the county child welfare agency must remain involved and maintain the required contacts with the child, the family providing placement, and the family until safety can be assured and the child can be reunified with the family or until the child is in a legally secure placement, whether it be custody or guardianship or adoption. Parents must be involved, as well as the safety provider, with the county child welfare agency in planning at every stage of the case.

Definitions
Safety Provider – Any person or persons (either Temporary Safety Provider or Kinship Provider) that is not the parent or caretaker but is providing care for a child and is required for child safety.

Temporary Safety Provider - A voluntary, temporary intervention made between a parent and a county child welfare agency during the delivery of child protective services. Temporary Safety Providers are used to address immediate safety threats to a child when a child is found unsafe in the care of their parents/caretakers during child protective services. Temporary Safety Providers must only be used when less intrusive safety interventions are not sufficient. Temporary safety providers may care for the child outside of the child’s home or provide supervision of the parent’s contact with the child in or outside of the child’s home.

Kinship Provider – A relative or fictive/nonrelative kin identified or in place during Child Permanency Planning Services. Kinship is the self-defined relationship between two or more people and is based on biological, legal, and/or strong family-like ties. Identification of a Kinship Care Provider by a parent is desired; however, a parent may not always agree with the decision to evaluate or place a child with a specific kinship care provider. Placement with a Kinship Care Provider often lasts for months or years, must have court oversight, and addresses safety and/or risk factors.

Nonrelative kin. – An individual having a substantial relationship with the juvenile. In the case of a juvenile member of a State-recognized tribe as set forth in G.S. 143B-407(a), nonrelative kin also includes any member of a State-recognized tribe or a member of a federally recognized tribe, whether or not there is a substantial relationship with the juvenile.

http://www.ncga.state.nc.us/enactedlegislation/statutes/pdf/bychapter/chapter_7b.pdf

Protocol – What you must do

INITIATING USE OF A SAFETY PROVIDER, TEMPORARY SAFETY PROVIDER OR KINSHIP PROVIDER
When a Temporary Safety Provider or Kinship Provider is identified, the following must occur prior to the child being left in the care of the provider:
• Background checks that includes:
  o Criminal check. A review of ACIS for any criminal charges or convictions in North Carolina through the AOC data base or equivalent;

Guidance – How you should do it
INITIATING USE OF A SAFETY PROVIDER, TEMPORARY SAFETY PROVIDER OR KINSHIP PROVIDER
ASSIST can be used to complete provider background checks but results should be validated.

Critical information for the relative or kin considering taking the child into their home is the potential for

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### CROSS FUNCTION TOPICS: Temporary Safety Providers & Kinship Providers

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<tr>
<td>o Check of Civil Case Processing System (VCAP) for civil actions such as domestic violence protective orders; and</td>
<td>adoption down the road, even if that is not the plan at the time. If the child has never been in the custody of a county child welfare agency before being adopted, Adoption Assistance is not an option. If that relative or kin later adopts the child, they cannot receive Adoption Assistance. Relatives need to understand that the county child welfare agency may be involved and not have custody; therefore, it is critical because of future implications as described above, that the county child welfare agency is very clear about this when working with relatives.</td>
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<tr>
<td>o Review of county child welfare agency records and RIL records;</td>
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<tr>
<td>• Initial Provider Assessment, DSS-5203, which includes a home visit, as evidenced by county child welfare worker and provider signatures.</td>
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<tr>
<td>• Approval of the Initial Provider Assessment by the county child welfare agency supervisor. Approval at the time of the assessment may be verbal. The Initial Provider Assessment must be signed by the supervisor within 3 days.</td>
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<tr>
<td>• Documentation of all the above.</td>
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<tr>
<td>CPS Central Registry check for previous CPS involvement must be completed prior to use of a Temporary Safety Provider (for open CPS cases).</td>
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<tr>
<td>When a Temporary Safety Provider will be supervising contact of the parent with his or child, and not providing care in the Safety Provider’s residence, some aspects of the Initial Provider Assessment are not required as defined in the instructions. All background checks must still be completed.</td>
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<tr>
<td>A review of 911 call logs for the address of all Temporary Safety Providers or Kinship Providers must also occur. As this cannot always be completed within the timeframe necessary to assess and approve use of a Temporary Safety Provider or Kinship Provider, it must be completed within one week.</td>
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### USE OF TEMPORARY SAFETY PROVIDERS (CPS ASSESSMENTS & IN-HOME SERVICES)
The county child welfare agency must assess the Temporary Safety Provider and their residence (assessment of the provider's residence is not required when the Temporary Safety Provider moves into the family home or supervises contact with a parent at a location not within the Temporary Safety Provider's residence) when it is determined that a Temporary Safety Provider is necessary to ensure safety, either through:
- The child staying in the residence of the Temporary Safety Provider or

### USE OF TEMPORARY SAFETY PROVIDERS
Whenever a Temporary Safety Provider is used the county child welfare agency should consider the additional trauma that the child(ren) will experience. The county child welfare agency should prepare the child(ren) for the transition to the Temporary Safety Provider and for the return to their home.
### CROSS FUNCTION TOPICS: Temporary Safety Providers & Kinship Providers

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<td>• A Temporary Safety Provider moving into the family home to supervise parental contact.</td>
<td>The option to use a Temporary Safety Provider, even when the parent does not agree, may be included as an effort to prevent removal when asking the court to find that the agency made reasonable efforts.</td>
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</table>

The Temporary Safety Provider must be someone that both parents and the county child welfare worker agree will safely care for the child.

Use of a Temporary Safety Provider must be a last resort and must not be done if an intervention can be identified that will keep the child safe without use of separation or restriction of a parent’s access.

Use of a Temporary Safety Provider must be voluntary. A county child welfare worker must never attempt to coerce a parent into agreeing to use of a Temporary Safety Provider.

When use of a Temporary Safety Provider is proposed, a Child and Family Team (CFT) meeting must be held. If it is not possible to hold the CFT meeting prior to the separation or restriction due to an urgent need to maintain safety, then the Child and Family Team meeting must be held as soon as possible. Before the child(ren) are placed with a Temporary Safety Provider, see [Initiating Use of Safety Provider](#).

If at any time parent is not in agreement with the use of a Temporary Safety Provider and the county agency determines that use of the Temporary Safety Provider is necessary to ensure safety, the county child welfare agency must [file a petition](#) and request non-secure custody.

If use of the Temporary Safety Provider includes a provision that the Temporary Safety Provider will supervise contact of the parent(s) with the child, it must be clear that the arrangement remains voluntary on the parent’s part. If at any time the parent is not in agreement with the need for the contact to be supervised, the county child welfare agency must [file a petition](#) in juvenile court.

If the proposed Temporary Safety Provider lives in another county, the county child welfare worker must ask the Temporary Safety Provider's county for permission to enter the county for the purposes of conducting the home visit and Initial Provider Assessment.

If the proposed Temporary Safety Provider lives in another county and does not live within driving distance of the county child welfare agency conducting the CPS Assessment, the county child welfare worker conducting the CPS Assessment should contact the agency where the Temporary Safety Provider lives to make an immediate home visit and conduct the Initial Provider Assessment.

When a parent identifies a relative/kin for use as a Temporary Safety Provider, the same protocol for approval and monitoring that placement is used as for all Temporary Safety Providers. The term Kinship Provider is only applied to relative/kin placement providers when a child is open for Permanency Planning Services.
CROSS FUNCTION TOPICS: Temporary Safety Providers & Kinship Providers

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<tr>
<td>Whenever the Safety Assessment determines an intervention requiring separation or restriction of a parent's access to their child is necessary and the family names a Temporary Safety Provider that resides in another state, the agency conducting the CPS Assessment must file a juvenile petition and request non-secure custody and comply with ICPC policy. The only exception is for CPS Assessment cases for families that reside in counties that have a border agreement with a neighboring state.</td>
<td>MONITORING USE OF A TEMPORARY SAFETY PROVIDER</td>
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MONITORING USE OF A TEMPORARY SAFETY PROVIDER

Contacts with each child in the care of a temporary safety provider must:
- Occur in the home at least once a month and
- Occur at the frequency required to monitor safety and risk. Refer to the appropriate function (Assessments or In-Home) for the requirements regarding the frequency of contacts.

Every contact must:
- Include visual observations of each person, their behavior, and the environment, especially related to safety or risk;
- Describe specific interactions with each household member, and
- Explain the inability to interview any child, if appropriate.

Contact with the temporary safety provider must:
- Include discussion regarding any needs or issues regarding the child(ren);
- Occur face to face at least once a month; and
- Include observation of the child(ren) and the safety provider during the face to face contact.

For CPS Assessments, when use of a Temporary Safety Provider continues beyond 29 days, a review of the Initial Provider Assessment must be completed within 30 days and within every 30 days after until the case decision date. An updated criminal records check on anyone in the home over age 16 and a request for 911 call logs must occur at the time of each review.

For In-Home Services cases, the Comprehensive Provider Assessment, DSS-5204, must be completed for Temporary Safety Providers:
- When use of the Temporary Safety Provider continues over 29 days after the case decision date and transfer to In-Home Services, or...
## CROSS FUNCTION TOPICS: Temporary Safety Providers & Kinship Providers

### Protocol – What you must do
- When use of the Temporary Safety Provider initiates during an In-Home Services case and continues in use over 29 days after it was initiated. The Comprehensive Provider Assessment must be completed within 30 days of case decision or initiation based on the above.

Monitoring of the parent(s)’s progress to address the safety threat that requires use of the Temporary Safety Provider must:
- Identify progress by the parent(s) to address the safety threat;
- Confirm with the parent that use of the Temporary Safety Provider remains voluntary;
- Include visits to the home to which the child(ren) will return; and
- Be staffed by the county child welfare worker with the case supervisor, to determine what progress is required and the number/frequency of visits to the home to which the child will return prior to the child(ren)’s return.

The county child welfare agency must remain involved with the safety provider and the birth family until:
- The child’s ongoing safety is assured and the child can return to the home of the birth family and the placement is legally secure or
- The county child welfare agency files petition for custody. If a child(ren) cannot be returned to the home from which they were removed because of safety, the case cannot be closed until legal permanence has been obtained for the children.

Temporary Safety Providers are NOT legally secure for the child or for the caregiver. A case must not be closed until legal security for the child has been established through return to the parents or custody or guardianship to the relative or kin.

### TERMINATION OF A TEMPORARY SAFETY PROVIDER
Use of a Temporary Safety Provider must end once the safety threat has been addressed. When terminating a Temporary Safety Provider, the county child welfare agency must:
- Hold a CFT,
- Develop a plan for return of the child to the care of their parent, and

### Guidance – How you should do it

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## CROSS FUNCTION TOPICS: Temporary Safety Providers & Kinship Providers

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<tr>
<td>Perform a home visit in the parent(s)’s home within 24 hours after the child(ren)’s return to the home. An interview with the child, separate from the parent, must occur within 24 hours after the child(ren)’s return to the home.</td>
<td>USE OF KINSHIP PROVIDERS (DURING PERMANENCY PLANNING SERVICES) Providing all information to a kinship provider is a very important part of concurrent planning and provides the kinship care provider with valuable information that has implications later, especially as plans for permanency change for the child as time goes on.</td>
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</table>

### USE OF KINSHIP PROVIDERS (DURING PERMANENCY PLANNING SERVICES)

Placement with relatives or kin must be considered for children who are removed from their homes and in the custody of a county child welfare agency. In order to maximize the possibility of a positive kinship placement, a thorough assessment must be conducted to evaluate the suitability of the placement. See **Initiating Use of Safety Provider**.

### MONITORING KINSHIP PROVIDERS

**For Permanency Planning cases, the Comprehensive Provider Assessment, DSS-5204, must be completed for Kinship Providers:**

- When use of the Kinship continues over 29 days after the case is transferred to Permanency Planning, or
- When use of the Kinship Provider initiates during Permanency Planning Services and continues in use over 29 days after it was initiated.

The Comprehensive Provider Assessment must be completed within 30 days of the child entering custody if the child is already placed out of the home; or within 30 days of the child’s placement in the home of the kinship provider (if placed after entering custody).

In addition to completing the initial and comprehensive assessment, agency staff must maintain sufficient contact with the kinship care provider and the child to assure that the basic physical and emotional needs of the child are being met and that the kinship care provider is receiving adequate informal and formal support to meet those needs. Whether the home is licensed as a foster home, county child welfare workers must maintain contact as designated in **Permanency Planning** protocol.

County child welfare agencies must discuss with kinship providers the option to become a licensed foster parent and consider licensing a kinship provider as a foster parent if they want to be licensed and meet licensing requirements.
### CROSS FUNCTION TOPICS: Temporary Safety Providers & Kinship Providers

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</table>
| SERVICES FOR SAFETY PROVIDERS, TEMPORARY SAFETY PROVIDERS OR KINSHIP PROVIDERS  
For all safety providers, services must be identified and provided to assure that the safety provider can meet the child’s needs.  
The safety provider must be invited to participate in planning at every stage of the case, to include, but not limited to:  
- Development and reviews of Family Services Agreements;  
- Medical, mental health, educational, and other appointments regarding the child in their care; and  
- CFTs and PPRs. | SERVICES FOR TEMPORARY SAFETY PROVIDERS OR KINSHIP PROVIDERS  
Agency staff should help the safety provider locate and develop support and resources needed in caring for the child.  
Some services that are frequently requested by safety providers are:  
- “grandparent” support groups open to all kinship caregivers regardless of age;  
- legal assistance in obtaining permission to enroll the child in school, to obtain medical attention or to obtain legal custody or guardianship;  
- assistance negotiating the social services system to get approved for food stamps, Work First grants, Medicaid or state supported insurance coverage for the child, child support, or day care services; and  
- information and referral services to connect with informal and formal service providers in the local community. |

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CROSS FUNCTION TOPICS: Domestic Violence

Purpose
Following are the six principles developed through the Child Well-Being and Domestic Violence Task Force to address the intersection of child safety, permanence and well-being and domestic violence.

- Enhancing a non-offending parent/adult victim’s safety enhances their child’s safety.
- Domestic violence perpetrators may cause serious harm to children.
- Domestic violence perpetrators, and not their victims, should be held accountable for their actions and the impact on the well-being of the non-offending parent/adult victim and child victims.
- Appropriate services, tailored to the degree of violence and risk, should be available for non-offending parent/adult victims leaving, returning to, or staying in abusive relationships and for child victims and perpetrators of domestic violence.
- Children should remain in the care of the non-offending parent/adult victim whenever possible.
- When the risk of harm to the child outweighs the detriment of being separated from the non-offending parent/adult victim, alternative placement should be considered.

The primary focus in cases involving domestic violence is the assessment of risk posed to children by the presence of domestic violence. The goals of CPS interventions in cases involving domestic violence are:

- Ensure the safety of the child.
- All family members will be safe from harm.
- The non-offending parent/adult victim will receive services designed to protect and support him or her.
- The children will receive services designed to protect, support, and help them cope with the effects of domestic violence.
- The alleged perpetrator of domestic violence will be held responsible for their abusive behavior.
- The incidence of child maltreatment co-occurring with domestic violence will be reduced.

The challenge in providing Child Protective Services interventions in domestic violence situations is to keep the children safe without:

- Penalizing the non-offending parent/adult victim and
- Escalating the violent behavior of the alleged perpetrator of domestic violence.

Definition

Domestic violence is defined as the establishment of control and fear in an intimate relationship through the use of violence and other forms of abuse including, but not limited to physical abuse, emotional abuse, sexual abuse, economic oppression, isolation, threats, intimidation and maltreatment of the children to control the non-offending parent/adult victim.

While victims and families may experience and be affected by domestic violence in different ways, there are still core aspects of domestic violence that are commonly recognized.

Legal Basis

The N.C.G.S. § Chapter 50-B also defines domestic violence according to the relationship between the parties and behaviors or actions that constitute domestic violence, as well as its available relief. North Carolina General Statutes also identify certain misdemeanor and felony criminal offenses that often occur in the context of domestic violence, such as assault, stalking, violation of a Domestic Violence Protection Order, domestic criminal trespass, harassing telephone calls, communicating a threat, and strangulation.
domestic violence that are consistent across racial, socio-economic, educational, and religious lines:

- The primary goal of a domestic violence perpetrator is to obtain and maintain power and control over their partner.
- While domestic violence may “present” as an incident of violence or neglect, it is rather a pattern of abuse, which may include violent incidents.
- Domestic violence is not simply discord between intimate partners but rather a progressive, intentional, patterned use of abusive behaviors.

### Protocol – What you must do

INTERACTION WITH NON-OFFENDING PARENT/CARETAKER
The non-offending parent/adult victim must never be placed in danger by having to be interviewed; develop safety plans; or meet with the perpetrator of violence against him or her.

### Guidance – How you should do it

Each parent or caretaker is only responsible for their own actions to provide safe, nurturing care for their children.

INTERACTION WITH NON-OFFENDING PARENT/CARETAKER
The Non-Offending Parent/Adult Victim Domestic Violence Assessment Tool, DSS-5235, contains scaled assessment questions and should be used to support the determination of safety and risk factors.

The inability to speak with the non-offending parent/adult victim alone may be an indication of the level of control the perpetrator of domestic violence exerts over the family, and an indication of high risk. The presence of relatives or friends may also affect disclosure and safety.

Information concerning resources and referrals to services should immediately be given to the non-offending parent/adult victim and children (as appropriate).

With cases involving domestic violence, the safety of children is closely linked to the safety of the non-offending parent/adult victim. So, domestic violence cases also include a secondary focus on the safety of the adult victim. The non-offending parent/adult victim of domestic violence is the expert at predicting the domestic violence perpetrator’s reactions. Therefore, development of the family safety plan or services agreement is driven by the non-offending parent/adult victim based on what they think they are capable of and willing to do to ensure safety for their children and themselves.
CROSS FUNCTION TOPICS: Domestic Violence

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<td>A Safety Plan is a tool used by domestic violence advocates in providing services to non-offending parents/adult victims. The Personalized Domestic Violence Safety Plan (DSS-5233) contains suggested steps that may be useful for county child welfare agencies in:</td>
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<tr>
<td>• Safety planning with the non-offending parent/adult victim and</td>
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<tr>
<td>• Assisting in the development of service agreements.</td>
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<tr>
<td>Keep in mind that a perpetrator (or his legal representative) can subpoena the contents of a case file. For the protection of the victim, the county child welfare agency should make decisions on where and how domestic violence safety plans are maintained accordingly.</td>
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<td>To develop and monitor a coordinated services plan for every case with domestic violence, the county child welfare worker should:</td>
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<td>• Seek out and utilize the consultation of a domestic violence expert throughout the life of the case.</td>
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<tr>
<td>• Communicate with a domestic violence perpetrator’s probation or parole officer regarding any current abuse.</td>
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<tr>
<td>• Reach out and make connections with school social workers and teachers to gain information about the child’s day-to-day functioning.</td>
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<td>• Work closely with Work First to create plans together. This is especially true when Work First may already be providing or can assist in referring a family for domestic violence services.</td>
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INTERACTION WITH THE CHILD(REN)
The children must not be interviewed in the presence of the violent adult. It is appropriate to interview the children in the presence of the non-offending parent/adult victim as circumstances allow, and when the safety of the children is not compromised.

Information obtained from the non-offending parent/adult victim or children that may jeopardize the safety of the child or the non-offending parent/adult victim must not be shared, especially with the alleged perpetrator.

INTERACTION WITH THE CHILD(REN)
The Children’s Domestic Violence Assessment Tool, DSS-5237, contains scaled assessment questions and should be used to support the determination of the safety and risk factors.

Every child reacts differently when exposed to domestic violence. Some children develop debilitating conditions, while others show no negative effects from the exposure to violence. As a result, it is important to interview the children regarding their involvement and/or exposure to domestic violence, as well as their general safety and well-being. It is important to recognize that older children are more likely to minimize reports of parental fighting. Younger children may be more spontaneous and less guarded with the information they share. See Impact on Children section of the Cross Function topic of Risk.
### CROSS FUNCTION TOPICS: Domestic Violence

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| of domestic violence. Information shared, including information that may seem inconsequential, and specifically information about the non-offending/adult victim’s whereabouts and/or schedule if he or she has left the home/relationship, can place the child and non-offending parent/adult victim in grave danger. | INTERACTION WITH THE ALLEGED PERPETRATOR  
The Domestic Violence Perpetrator Assessment Tool, DSS-5234, contains scaled assessment questions and should be used to support the determination of the safety and risk factors.

Interaction with the alleged perpetrator of domestic violence provides the opportunity to observe and document behaviors relative to the allegations, both positive and “concerning.” This observation supplements information obtained from:
- Police reports;
- Criminal records;
- Hospital/medical records;
- The child(ren); and
- The non-offending parent/adult victim.

It is important to note that the alleged perpetrator of domestic violence may attempt to:
- Present himself or herself as the “victim”;
- To charm the county child welfare worker;
- Gain control of the interview; and/or
- Deny any domestic violence, insisting that the relationship is “perfect.”

During interaction with the perpetrator, the county child welfare worker should:
- Focus on information from third party reports such as law enforcement, medical providers, or the Administrative Office of the Courts.
- Follow up on legal accountability and/or treatment, and other service referrals for the alleged perpetrator of domestic violence.
- Convey to the alleged perpetrator of domestic violence that based on what happened (citing as much information as possible without compromising confidentiality or safety of the children, non-offending parent/adult victim, and/or the reporter) he or she will be required to take steps to stop the violence and ensure that the children are safe.
- Avoid debates and arguments with the alleged perpetrator of domestic violence. This is crucial. The focus of CPS is not to convince the alleged perpetrator of domestic violence to admit violent behavior, but discuss how to ensure the child’s safety with him or her.
- Set limits within the interaction with the alleged perpetrator of domestic violence and document the behaviors that make limit setting necessary and their capacity to respect efforts at setting limits.

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<td>COLLATERAL CONTACTS</td>
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<td>• It should be remembered that domestic violence usually occurs in private and collaterals will not always be aware of the violence.</td>
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<tr>
<td>• Collateral contacts being unaware of the occurrence of violence does not mean that it is not happening.</td>
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| Forms | Children’s Domestic Violence Assessment Tool (DSS-5237), Non-Offending Parent/Adult Victim DV Assessment Tool (DSS-5235), DV Perpetrator Assessment Tool (DSS-5234), Personalized DV Safety Plan (DSS-5233) |

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**Protocol – What you must do**

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<td>All child well-being needs or <strong>any lack of medical, dental, mental health or other care</strong> of the child must be:</td>
<td>CHILD WELL-BEING Assessment of and identification of child well-being needs is an important aspect of child welfare services.</td>
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<tr>
<td>• Assessed during the provision of all child welfare services,</td>
<td>Involvement with child protective services in and of itself can be traumatic to children and families. Most children, with or without a CPS intervention, have experienced incidents of trauma. Assessment of trauma and the impact of that trauma on each child should be a part of each child’s well-being assessment.</td>
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<tr>
<td>• Addressed by the child welfare agency or through service referrals,</td>
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<tr>
<td>• Reviewed during development and review of Family Services Agreements, and</td>
<td>If the family needs assistance in meeting any of the child well-being needs, the county child welfare worker should provide information, services or referrals to meet the needs.</td>
</tr>
<tr>
<td>• Documented (all the above).</td>
<td>Court proceedings against a parent/caretaker are not appropriate when there is a lack of adherence to child well-being issue(s) if the well-being(s) issue is not a risk/safety concern. Well-being issues alone do not provide sufficient justification to keep a case open when it would otherwise be closed for services.</td>
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Any physical, dental, developmental, psychological, and educational needs must be addressed, and appropriate assessments scheduled, within one week from the identification of the need.

To facilitate meeting the above, all open In-Home and Permanency Planning Services cases must include at a minimum, current copies of:

- Medical exam(s) current within the last year,
- Dental exam(s) current within the last year,
- Mental health or substance abuse treatment plan(s) current within the last year if the child has an associated need,
- Educational reports (academic and behavior) within the last year if the child is of school age, and/or
- Diligent efforts to obtain the above documentation.

Requests for this documentation must occur within the first month of ongoing (In-Home and Permanency Planning) cases. Confirmation of these documents and review of the documents as appropriate must occur during all updates of Family Services Agreements. There are additional requirements for open Permanency Planning Services cases regarding Education and Health. Also, refer to Permanency Planning and LINKS for additional requirements for youth over age 14.

Child Educational/Developmental/Cognitive Needs include:

- Special education classes;
- Normal grade placement, if child is school age;
- Services to meet the identified educational needs, unless no unusual educational needs are identified;
- Other documentation regarding services to meet a child’s well-being needs.
**CROSS FUNCTION TOPICS: Child Well-Being**

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
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</thead>
<tbody>
<tr>
<td>• Early intervention services;</td>
<td></td>
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<tr>
<td>• Advocacy efforts with the school, unless the child is not school age or there have been no identified needs that are unmet by the school; and</td>
<td></td>
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<tr>
<td>• How the educational needs of the child have been included in the case planning.</td>
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</table>

**Child Physical/Medical Health Needs include:**
- Whether the child has received preventive health care and if not, the efforts the agency will take to ensure that this care is obtained;
- Whether the child has received preventive dental care and if not, the efforts the agency will take to ensure that this care is obtained;
- Whether the child has up-to-date immunizations and if not, what efforts the agency will take to obtain them;
- Whether the child/family is receiving treatment for identified health needs and if not, what efforts the agency will take to obtain the treatment;
- Whether the child is receiving treatment for identified dental needs and if not, what efforts the agency will take to obtain the treatment.

**Child Behavioral/Mental Health/Emotional Needs include:**
- Whether the child is receiving appropriate treatment for any identified mental health/behavior/emotional needs/substance abuse needs and if not, what efforts the agency will take to obtain such treatment, and
- Assessment of trauma and impact on child’s well-being.

**Child Social/Cultural/Community Relationship Needs include:**
- Whether the child has social/community connections and if not, what social/community connections could support the child;
- Whether the child in engaged in community (school, church, social groups) activities and if not, identify community activities that the child may benefit from;
- Whether the child has a network for emotional, social, cultural, and/or other needs and if not, how one could be developed.
## Early Intervention

A referral must be made to the local Children's Developmental Services Agency (CDSA) for early intervention:

- There is the appearance or presence of any of the North Carolina Infant Toddler Program eligibility conditions of “Established Conditions” or “Developmental Delay”, or
- There is the likelihood that a child has a mild developmental delay in the areas of:
  - Cognitive Development;
  - Physical Development, including fine and gross motor function;
  - Communication Development;
  - Social-Emotional Development; or
  - Adaptive Development.

Any child under three who has been identified as a substance affected infant must be screened for referral to the North Carolina Infant Toddler Program (NC ITP) through the local Children’s Developmental Services Agency (CDSA) for early intervention services. Refer to the North Carolina Family Assessment of Strengths and Needs (DSS-5229) S6 - Child Characteristics to screen a child for referral to a CDSA.

### Guidance – How you should do it

- Early Intervention
  - Whenever a county child welfare worker or a parent expresses concern about how a child’s development, CDSA can be contacted for consultation.
  - Definition for “Established Conditions” or “Developmental Delay” can be found at [http://www.ncei.org/](http://www.ncei.org/).
  - Use the DSS Referral Form for Early Intervention Services (CDSA) (DSS-5238).
  - Parental consent is not required to make this referral.
  - Acceptance of Early Intervention Assessment and Services is totally voluntary for the family, unless a safety issue has been identified that would necessitate a referral to Early Intervention Services.
# CROSS FUNCTION TOPICS: Child and Family Team (CFT) Meetings

## Purpose

Child and Family Teams are family members and their community supports that come together to create, implement and update a plan for the child(ren), youth, and family. The purpose of a Child and Family Team meeting is to:

- Reach agreement on which identified child welfare issues will be addressed and how they will be addressed throughout the life of the case;
- Develop a Family Service Agreement or safety plan that is created using the best ideas of the family, informal, and formal supports that the family believes in, the agency approves of, and lessens risk and heightens safety for the child/youth and family; and
- Plan for how all participants will take part in, support, and implement the Family Service Agreement or safety plan developed by the team.

A CFT meeting is a way to engage and partner with all the people who surround a family and to support the family in building a support network that will eventually sustain it after the case is closed. A CFT meeting is a way for county child welfare agencies to share responsibility for protecting children/youth with their families and the community.

## Definition

CFT meetings are structured, guided discussions with the family, the natural supports, and other team members about family strengths, needs, and problems and the impact they have on the safety, permanence, and well-being of the family’s child(ren) and youth. The meetings share the following components:

- A clear but open-ended purpose;
- An opportunity for the family to be involved in decision-making and planning;
- Options for the family to consider and decisions for the family to make;
- The family’s involvement in the development of specific safety or permanent plans and in the development of services and supports; and
- The outcome of the meeting will be reflected in the development or revision of a Family Services Agreement or a safety plan.

The primary focus must always be the safety and well-being of the child(ren) and youth.

A meeting is not a CFT meeting:

- When a decision or plan has already been made and there is no room for input from family and natural supports either in deciding the plan or how to achieve the plan;
- When the family and natural supports (either biological or fictive) are not present; and
- When the goal of the meeting is primarily information gathering, rather than case planning. While these fact-finding meetings are important and useful, they are not CFT meetings, and they may hinder the family’s trust in county child welfare staff and services and ultimately negatively affect child welfare outcomes.
### CROSS FUNCTION TOPICS: Child and Family Team (CFT) Meetings

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<thead>
<tr>
<th>Protocol - What Must Occur</th>
<th>Guidance – How it Should be Done</th>
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</thead>
<tbody>
<tr>
<td>All CFTs must have a clear purpose and provide an opportunity for the family to be involved in decision-making and planning.</td>
<td>“Family” is a term that should be defined by the members. This is especially true when working with cases where the birth parents are no longer involved. When this is the case, there should be an in-depth conversation with the child(ren) and/or youth about whom he or she considers as family. Knowing that the people chosen for the team are likely to sustain the child(ren) and/or youth after the agency is no longer involved, it is important to keep an open mind and be creative in finding ways to support not only the child(ren) and/or youth but also those seen as family.</td>
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<tr>
<td>The county child welfare worker and/or the facilitator must assure that the ideas of the family and its natural supports are considered with the same weight as those of the professionals in the room.</td>
<td>While parental wishes about who is invited to the CFT are to be considered and respected, it is important that the county child welfare worker use diligence in helping the family to expand the circle that will sustain it. When parents or caretakers are reluctant to hold a family meeting or invite critical participants, county child welfare workers must seek to understand the source of the reluctance and how the safety and comfort of the parents or caretakers can be achieved while still ensuring the presence of people critical to the lives of the child(ren) and youth. The child(ren)’s wishes are also to be considered. There may be times when the parent is uncomfortable with inviting someone the child may desire to have present. A balance should be found between the parents’ wishes, the child(ren)’s wishes, and what is necessary to achieve the purpose of the meeting.</td>
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</tbody>
</table>
| Non-resident parents (may or may not be non-custodial parents) must be involved in the CFT meeting unless there is a valid conflict or safety issue, and this must be clearly documented in the case record. | Critical participants in addition to the family members at a CFT meeting should include but not be limited to:  
- Involved professional providers  
- Relatives  
- Safety Providers  
- The child(ren) and youth’s own wishes. |
| Children and youth must be involved in the CFT meeting. Participation of the child(ren) and/or youth and/or their input to the CFT must be clearly documented in the case record. | It is not a question about whether the child(ren) and youth should be involved in the process, but rather how they should be involved in the process. It is important to remember that while it is natural to want to protect children and youth from hearing traumatic details, remember that they have already lived through much of what will be discussed. There are several things to consider when deciding how the child(ren) and youth will be involved in a CFT meeting. |
| The county child welfare worker, supervisor, and facilitator (if there is one) must ensure that physical and psychological safety is not compromised by the CFT meeting process. If the county child welfare agency determines that a CFT cannot be held safely, there must not be a CFT meeting. |  
- The child(ren) and youth’s own wishes. |
| A facilitator, who is neither the county child welfare worker for the family nor the supervisor of that |
CROSS FUNCTION TOPICS: Child and Family Team (CFT) Meetings

County child welfare worker, must be used in cases with a current risk rating of high.

The CFT meeting, or the decision to not hold a CFT meeting due to safety concerns, must be documented.

Use of CFT meetings is a key concept that must be applied to support family engagement. If a meeting is scheduled, and CFT participants have been invited, the county child welfare agency must still hold the meeting if a decision is needed regarding a child’s safety, risk and/or wellbeing.

LACK OF PARENT/LEGAL CUSTODIAN

If a parent does not attend a scheduled CFT meeting, the meeting will not meet the criteria to be a CFT. However, the agency must still determine the level of safety and/or risk, identify options to address the safety and/or risk, and make decisions regarding the required next steps.

The child(ren) and youth’s developmental and cognitive abilities.
- If the child(ren) and youth is in counseling, the therapist should be consulted about what kind of involvement is best.

Having the child(ren) and youth take part in a CFT meeting will not look the same in every meeting. Below are a few suggestions:

- Full participation in the entire meeting—preferably with a support person and/or mentor,
- Partial participation in the beginning or the end,
- Attendance, but with little participation. Some children and youth may want to be present but may not be comfortable speaking.
- Participation without attendance could be achieved through a spokesperson, reading a letter they have written, recording a message or by phone,
- For very young, pre-verbal children, having their picture in the room can be a powerful way to keep the meeting focused on the child.

When a child and/or youth participates in a CFT meeting, it will be very important to prepare them, as the adults are prepared.

Use of a neutral facilitator is best practice for all CFT meetings. Below is a list of circumstances in which a facilitator might be especially helpful:

- Cases in which there is conflict or volatility;
- Large or complicated family systems;
- Difficult issues in accessing family members due to distance; incarceration, disability or other factors;
- Strained relationships between family members and agency workers;
- Complex situations such as those involving multi-generational abuse, neglect, sexual abuse, substance abuse, domestic violence, or mental illness; and
- Extensive cultural and language differences between the county child welfare worker and the family or within the family system.

The following are some guidelines for assuring everyone’s safety before, during, and after a CFT meeting:

- The child(ren) and youth’s developmental and cognitive abilities.
- If the child(ren) and youth is in counseling, the therapist should be consulted about what kind of involvement is best.
## CROSS FUNCTION TOPICS: Child and Family Team (CFT) Meetings

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<th>Protocol - What Must Occur</th>
<th>Guidance – How it Should be Done</th>
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<td></td>
<td>a) Be sure the planning process for CFT meetings discusses the history of both conflict and violence with the family members prior to the meeting. Consider factors such as, but not limited to:</td>
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<td>• Have there been any threats of harm, use of weapons, escalation or increase in frequency of the threats or conflict, or criminal involvement?</td>
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<td>• Is there a history of mental illness?</td>
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<td>• Is there a history of substance abuse?</td>
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<td>b) Be sure the planning process for CFT meetings includes the question of whether there are any court-sanctioned protective orders between family members. Do not conduct a meeting that violates protective orders. It may be helpful to consult an attorney about whether a person who is the subject of a protective order may participate by phone. Cases with domestic violence cases or family violence may require separate CFT meetings.</td>
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<td></td>
<td>c) Where there is a history of violence or a concern for potential violence, consider, but don’t limit considerations to:</td>
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<td>• Choose a safe, neutral location;</td>
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<td>• Have support people or mentors for threatened or potentially volatile family members;</td>
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<td></td>
<td>• Have some members participate through pre-meeting interviews, written statements, or conference calls;</td>
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<td>• Arrange for a private check-in after the meeting with any vulnerable participants;</td>
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<td>• Arrange for vulnerable family members or those in conflict with one another to arrive at and leave the meeting separately, or to be escorted by staff or security personnel; and/or</td>
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<td></td>
<td>• Arrange for the presence of security and/or law enforcement.</td>
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Return to [CPS Family and Investigative Assessments TOC](#)

Return to [In-Home Services TOC](#)

Return to [Permanency Planning TOC](#)

Return to [Cross Function TOC](#)
CROSS FUNCTION TOPICS: Parent Engagement and Needs Assessment

Policy
Efforts to locate and engage all maternal and all paternal parents must occur during all phases of child welfare, unless the court has terminated parental rights.

Definitions
Birth Parent means genetic, biological, or natural parents.

Residential Parent for the purpose of the NC CW Modified is the parent with whom the child(ren) primarily resides.


Keep in mind that definitions of terms in NC Statute can vary from statute to statute depending on the context with which the term is applied. For example, in NC guardianship law, Chapter 35A, the clerk of the court will decide if the person is incompetent and requires a guardian. This is a different context of the term guardianship then what is used in juvenile court in awarding guardianship. For this reason, social workers must be careful in their use of terminology and consult with their county attorney as needed. During provision of Permanency Planning Services, Chapter 7B should be the primary statute for consideration. During provision of CPS Assessments or In-Home Services county child welfare agency workers may need to refer to Chapter 50 regarding child custody and or domestic violence court.

NC Statute Chapters:

<table>
<thead>
<tr>
<th>Chapter Number</th>
<th>Title</th>
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<tbody>
<tr>
<td>7B</td>
<td>Juvenile Code</td>
</tr>
<tr>
<td>35A</td>
<td>Incompetency and Guardianship</td>
</tr>
<tr>
<td>48</td>
<td>Adoptions</td>
</tr>
<tr>
<td>50</td>
<td>Divorce and Alimony</td>
</tr>
<tr>
<td>50A</td>
<td>Uniform Child-Custody Jurisdiction and Enforcement Act</td>
</tr>
<tr>
<td>50B</td>
<td>Domestic Violence</td>
</tr>
<tr>
<td>110</td>
<td>Child Welfare – Child Care Facilities &amp; Child Support,</td>
</tr>
</tbody>
</table>

The following definitions are not covered in Chapter X and the location of that definition in statute are provided only for reference.

Custodian - The person or agency that has been awarded legal custody of a juvenile by a court.

http://www.ncga.state.nc.us/EnactedLegislation/Statutes/HTML/BySection/Chapter_7B/GS_7B-101.html
**CROSS FUNCTION TOPICS: Parent Engagement & Needs Assessments**

> “Physical custody” means the physical care and supervision of a child. [http://www.ncleg.net/EnactedLegislation/Statutes/HTML/BySection/Chapter_50A/GS_50A-102.html](http://www.ncleg.net/EnactedLegislation/Statutes/HTML/BySection/Chapter_50A/GS_50A-102.html)

> “Stepparent” means an individual who is the spouse of a parent of a child, but who is not a legal parent of the child. [http://www.ncga.state.nc.us/EnactedLegislation/Statutes/PDF/BySection/Chapter_48/GS_48-1-101.pdf](http://www.ncga.state.nc.us/EnactedLegislation/Statutes/PDF/BySection/Chapter_48/GS_48-1-101.pdf)

<table>
<thead>
<tr>
<th>Protocol</th>
<th>Guidance</th>
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<tr>
<td><strong>PARENT ENGAGEMENT</strong>&lt;br&gt;Both parents must be involved in all aspects of child welfare to include, but not limited to:&lt;br&gt;• CFTs and PPRs,&lt;br&gt;• Shared parenting meetings,&lt;br&gt;• Family Time and Contact Plans,&lt;br&gt;• Safety Agreements, and&lt;br&gt;• Family Services Agreements.</td>
<td><strong>PARENT ENGAGEMENT</strong>&lt;br&gt;Successfully involving parents in case planning may be the most critical component in child welfare practice. When parents are engaged, and have a significant role in case planning, they are more motivated to actively commit to achieving the case plan. Engaged parents are more likely to recognize and agree with the identified needs and problems to be resolved, perceive goals as relevant and attainable, and be satisfied with the planning and decision-making process. Following are reminders regarding the principles and beliefs of NC CW (when manual revisions are complete, these will be links) that support parent engagement.</td>
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<tr>
<td>Absent parents must be involved in the CFT meeting unless there is a valid conflict or safety issue, and this must be clearly documented in the case record. See <a href="#">CFT</a> for alternate methods to involve the absent parent in case planning if it is determined that the parent cannot participate in the CFT meeting due to a conflict or safety issue.</td>
<td><strong>MRS and System of Care (SOC) principles emphasize:</strong>&lt;br&gt;• Every individual has strengths and has the right to be heard without judgments being made,&lt;br&gt;• Families have the most information about themselves and that information is critical for decision-making, and&lt;br&gt;• The importance of the family in meeting the needs of its members.</td>
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<tr>
<td>The county child welfare agency must engage in <a href="#">diligent efforts</a> to locate and contact all parents.</td>
<td><strong>Six Family-Centered Principles of Partnership</strong>&lt;br&gt;1. Everyone desires respect.&lt;br&gt;2. Everyone needs to be heard.&lt;br&gt;3. Everyone has strengths.&lt;br&gt;4. Judgments can wait.&lt;br&gt;5. Partners share power.&lt;br&gt;6. Partnership is a process.</td>
</tr>
<tr>
<td><strong>INITIAL AND ONGOING DETERMINATION OF FAMILY MEMBER’S STRENGTHS AND NEEDS</strong>&lt;br&gt;The determination regarding a family’s strengths and needs starts during the CPS Assessment and must be completed through use of SEEMAPS or an equivalent method. See <a href="#">5010 instructions</a> page 1. Ongoing Services must build upon the information identified during the CPS Assessment to ensure that</td>
<td><strong>Underlying Beliefs of a Family-Centered Approach to Child Welfare</strong>&lt;br&gt;• Safety of the child is the first concern.&lt;br&gt;• Children have the right to their family.&lt;br&gt;• The family is the fundamental resource for the nurturing of children.&lt;br&gt;• Parents should be supported in their efforts to care for their children.</td>
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</tbody>
</table>
The Family Services Agreement identifies services that are appropriate to address family needs.

To ensure that child welfare services are addressing family needs that impact risk and safety, and child well-being, interviews and assessments of each family member regarding the family, their concerns, their environment, must occur and be reviewed regularly. These assessments must include, but not be limited to, a review of:

- Household economic status;
- Family/Household social network, including household make-up, relationships with extended family members, and community engagement (including faith and/or cultural community);
- Parent/Caretaker(s) mental and/or behavioral health;
- Parent/Caretaker(s) physical health;
- Parent/Caretaker(s)’s educational, cognitive, communication and decision-making capacity;
- Parent/Caretaker(s) relationship status (including an assessment of any history of relationship conflict or domestic violence);
- Parent/Caretaker(s) knowledge of child development and parenting skills;
- Trauma history for all family members;
- Parent/Caretaker(s) substance abuse history; and
- Other household conditions, to include but not limited to:
  - Household physical and environmental conditions,
  - Household routines, and
  - Transportation availability.

These assessments can be formal or informal but must be documented in the case file.

### INITIAL AND ONGOING DETERMINATION OF FAMILY MEMBER’S STRENGTHS AND NEEDS

- Families are diverse and have the right to be respected for their special cultural, racial, ethnic, and religious traditions; children can flourish in different types of families.
- A crisis is an opportunity for change.
- Inappropriate intervention can do harm.
- Families who seem hopeless can grow and change.
- Family members are our colleagues.

See DSS-5010 instructions pages 14-16 for guidance in use of SEEMAPS. Use of SEEMAPS should not be limited to CPS assessments. SEEMAPS is a tool that can utilized throughout service provision, to reassess a family’s/family members’ needs and/or when working with a nonresident parent.

Use of other tools such as Genograms or Ecomaps should be considered.

### ABSENT, NON-RESIDENTIAL PARENTS

A parent that has been referred to as absent, non-custodial, or non-residential parent may have information regarding their child. Working to develop an early partnership that includes that parent may provide an excellent foundation for them to not only become more involved in their child’s life, but also may be a resource the child can reunify with and or be a long-term support.

- Ask: How can the county child welfare agency obtain the absent parent’s involvement?
- If the parents have a tenuous relationship, consider facilitating separate meetings between each parent with the foster parent.
- If one parent is unable to travel a long distance for a meeting, consider facilitating a phone conference call or web meeting in order to begin developing a relationship between the parent and foster parent.

If an absent or noncustodial/non-residential parent is not involved in the planning, ask what it would take to become involved, as well as if there are any relatives that may be a resource in supporting the child.

The following county child welfare agency worker behaviors support a collaborative relationship and increased family engagement:
Even if a parent is incarcerated, (in-state or out-of-state), they must be contacted to determine if they can assist in identifying any strengths or needs of the family, receive input on the Family Services Agreement, determine if there are any possible relatives that may be a resource in supporting the child, and determine what level of involvement they can maintain particularly around the planning for and contact with the child.

- Listening to and addressing issues that concern the family;
- Having honest discussions about the agency’s authority and how it may be used (required by CAPTA);
- Sharing openly with family members what to expect, particularly regarding court and timelines;
- Balancing discussions of problems and needs with the identification of strengths and resources;
- Incorporating the family’s terminology regarding needs (rather than the caseworker’s words);
- Setting goals that are mutually agreed upon and when possible primarily created by the family and stated in their words;
- Focusing on improving family members’ skills rather than providing insights;
- Providing family members with choices whenever possible;
- Getting a commitment from family members that they will engage in mutually identified tasks;
- Spending time with the family discussing goals and progress; and
- Recognizing and praising progress.

To locate a parent that is in prison, contact the NC Department of Corrections Records Office. Contact numbers and addresses for specific prisons can be found on the NC Division of Prisons website. All inmates have a case manager or social worker that can assist in contacting a prisoner.

PATERNITY

All the following information comes from Child Support Services Policy and is provided as information only. Child Support policy and Child Welfare policy (and Juvenile Court) vary from each other on some key aspects, especially in defining when paternity testing is required. When collaborating with Child Support Services, this information may be of value.
CROSS FUNCTION TOPICS: Parent Engagement & Needs Assessments

<table>
<thead>
<tr>
<th>ESTABLISHING PATERNITY</th>
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<tbody>
<tr>
<td>If paternity has not been determined (either voluntarily or by court order) and no judicial action to establish paternity has been filed with the court, paternity testing can be initiated by agreement of the parties involved.</td>
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</tbody>
</table>

Testing by agreement is NOT appropriate if:
- An Affidavit of Parentage has been signed and has not been rescinded;
- A judicial action for paternity has been filed; or
- A court order of paternity has been entered.

For more information, specifically regarding establishment of paternity and paternity testing, see also CSS Paternity Policy.

<table>
<thead>
<tr>
<th>PATERNITY TESTING RESULTS</th>
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<tbody>
<tr>
<td>These results have the following effect if ordered under N.C.G.S. § 8-50.1:</td>
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<tr>
<td>• Probability of paternity is less than eighty-five percent (85%) - The alleged father is presumed NOT to be the parent.</td>
</tr>
<tr>
<td>• Probability of paternity is between eighty-five (85%) and ninety-seven percent (97%) - The results have same weight as other evidence.</td>
</tr>
<tr>
<td>• Probability of paternity is ninety-seven percent (97%) or higher - The alleged father is presumed to be the parent.</td>
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<tr>
<th>USING PREVIOUSLY COLLECTED TEST SAMPLES</th>
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<tr>
<td>Paternity test samples and test results for individuals who are tested under the State contract that are maintained by the testing laboratory can be used in subsequent testing conducted under this contract. Rather than collecting new samples, using existing samples or results can reduce the time and cost of subsequent testing.</td>
</tr>
<tr>
<td>DNA samples or results obtained for testing under the State contract can be reused for subsequent tests, including:</td>
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<tr>
<td>• New testing for the same mother/child/father group.</td>
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<tr>
<td>• Testing of an individual in a different mother/child/father group.</td>
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<tr>
<td>• Testing that was conducted by the county which requested the initial test sample.</td>
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<tr>
<td>• Testing that was conducted by a different county than the initial requesting county.</td>
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<tr>
<th>EXCLUSION OF ALLEGED FATHER</th>
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<tr>
<td>Paternity testing that results in the exclusion of a man as the biological father of a child does not constitute a legal determination of non-paternity. However, test results are evidence that the court can consider in making such a determination.</td>
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</tbody>
</table>

If paternity testing excludes the alleged father as the biological father of a child, the appropriate course of action is based on whether a judicial or voluntary determination of paternity has been made, a marital presumption of paternity exists, or the child has no legally responsible father.

If a judicial or voluntary determination of paternity has been entered:
- Exclusionary test results do not void that determination.
• Test results can be used as evidence in a motion or independent action to disestablish paternity.
• The paternity determination remains in effect until a court makes a ruling.

If a marital presumption of paternity exists:
• Exclusionary test results do not invalidate the presumption of paternity.
• Test results can be presented as evidence in a judicial challenge of the presumption by the legal father.
• The presumption of paternity remains in effect until a court makes a ruling.
**LEGAL BASIS**

**42 U.S. Code § 671** (a)(19) provides that the State shall consider giving preference to an adult relative over a non-related caregiver when determining a placement for a child, provided that the relative caregiver meets all relevant State child protection standards.

**42 U.S. Code § 671** (a)(19) provides that, within 30 days after the removal of a child from the custody of the parent or parents of the child, the State shall exercise due diligence to identify and provide notice to the following relatives: all adult grandparents, all parents of a sibling of the child, where such parent has legal custody of such sibling, and other adult relatives of the child (including any other adult relatives suggested by the parents), subject to exceptions due to family or domestic violence, that—
(A) specifies that the child has been or is being removed from the custody of the parent or parents of the child;
(B) explains the options the relative has under Federal, State, and local law to participate in the care and placement of the child, including any options that may be lost by failing to respond to the notice;
(C) describes the requirements to become a foster family home and the additional services and supports that are available for children placed in such a home; and
(D) if the State has elected the option to make kinship guardianship assistance payments, describes how the relative guardian of the child may subsequently enter into an agreement with the State to receive the payments.

**N.C.G.S. §7B-505** Requirements for Placement with Relatives

(b) The court shall order the department to make diligent efforts to notify relatives and other persons with legal custody of a sibling of the juvenile that the juvenile is in non-secure custody and of any hearings scheduled to occur pursuant to G.S. 7B-506, unless the court finds the notification would be contrary to the best interests of the juvenile. In placing a juvenile in non-secure custody under this section, the court shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that placement with the relative would be contrary to the best interests of the juvenile.

(c) If the court does not place the juvenile with a relative, the court may consider whether nonrelative kin or other persons with legal custody of a sibling of the juvenile are willing and able to provide proper care and supervision of the juvenile in a safe home. The court may order the department to notify the juvenile’s State-recognized tribe of the need for non-secure custody for the purpose of locating relatives or nonrelative kin for placement. The court may order placement of the juvenile with nonrelative kin if the court finds the placement is in the juvenile’s best interests.

**N.C.G.S. §7B-903** Requirements for Placement with Relatives

(a1) In placing a juvenile in out-of-home care under this section, the court shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that the placement is contrary to the best interests of the juvenile.
CROSS FUNCTION TOPICS: Parent Engagement & Needs Assessments

<table>
<thead>
<tr>
<th>Protocol</th>
<th>Guidance</th>
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</thead>
<tbody>
<tr>
<td>County child welfare agencies must make <strong>diligent efforts</strong> to identify and locate extended maternal and paternal family members as soon as a county child welfare agency becomes involved with a child/youth and continue throughout the case.</td>
<td>County child welfare workers should consider their beliefs on what is possible for youth through connections with extended family members. Finding extended family members encourages workers to view case planning to address safety, risk, and permanence beyond one route.</td>
</tr>
</tbody>
</table>
| At least once a month throughout the case, county child welfare workers must inquire with parents and children about extended family members to include: | Identification – Requirements to Find and Locate
The goal of identification of an extended family member or other “kin” is to promote connections for children/youth and to create more options for support and planning for the family, parent(s) or child(ren). Techniques to use include:
- Record Review - Closely review case record to identify and record names
- Interview all known family members, maternal and paternal, including child(ren), and fictive kin and/or close friends.
- Internet and Social Media Searches
  - [www.msn.com](http://www.msn.com) (White Pages)
  - [www.USSEARCH.com](http://www.USSEARCH.com)
  - Facebook |
  - Knowledge of (names, when last seen);
  - Location (address, contact information);
  - Contact with (telephone, Facebook, etc.); or
  - Relationships (history with that relative, support that relative may be able to provide, etc.).
  - The fact that the child has been or is being removed from the custody of her or her parents;
  - The options the relative available to participate in the care and placement of the child; and
  - The requirements to become a foster parent to the child. |
| For states to meet the requirements of IV-E federal funding for foster care and adoption assistance, states must “consider giving preference to an adult relative over a nonrelated caregiver when determining placement for a child, provided that the relative caregiver meets all relevant State child protection standards.” IV-E requires states to apply due diligence to identify and provide notice to all grandparents and other adult relatives of the child regarding: | Reconnecting with a Relative
Consideration must be given to the impact of any new or renewed connection to an extended relative. Although this connection is in general a positive event, there may be other extenuating circumstances that should be understood. |
| a. Families have a primary need to know what happened to “lost” relatives. While youth in foster care are not considered to be lost children, the child(ren), their relatives, or individuals who had a close relationship to the child(ren), continue to have a desire to know how their loved ones are doing. A majority of youth who’ve been adopted report a desire to find or be found by their birth parents and/or other extended family members. |
| b. Identification & location of extended family won’t solve the psychological problems that can affect youth in foster care. Being in foster care has a life altering effect on youth and families. The loss of connections, disruption to life cycle and number of transitions can be very traumatic even to resilient children/youth. Maintaining or reestablishing family connections may provide support to help youth and families heal. |
| c. The process of locating and engaging families can open family wounds, rekindling the problems surrounding the child’s birth or removal. Numerous issues and questions may arrive. It is the role of the child welfare agency to |
CROSS FUNCTION TOPICS: Parent Engagement & Needs Assessments

| See Permanency Planning, Relative Notifications. | facilitate all contact to avoid situations involving blame, to ensure that all interaction acknowledges the youth’s current situation and need for wrap around support.  

d. Each person, conservatively, has about 100-300 living relatives.  
e. Permanence for youth in care is more than a legal goal. It involves the stability and continuity of relationships that are meaningful to individuals. Permanence incorporates a sense of belonging and cultural and social connections to a child/youth’s background and permanent home. |

Return to CPS Family and Investigative Assessments TOC

Return to In-Home Services TOC

Return to Permanency Planning TOC

Return to Cross Function TOC
Multiethnic Placement Act

Policy and Definitions

MEPA
The primary purpose of the Multiethnic Placement Act (MEPA) is to find permanent homes for foster children on a timely basis. All state and county agencies that use federal funds must comply with the Multiethnic Placement Act of 1994, as amended by the Interethnic Adoption Provisions of 1996 (MEPA-IEP). The Act prohibits states or agencies that receive federal funds from delaying or denying the placement of any child on the basis of race, color, or national origin. Any consideration of race or ethnicity must be done in the context of individualized needs of the child, with the rationale specifically documented in the placement record.

According to MEPA, agencies must honor birth parent’s requests for placement options, unless it is contrary to the best interest of the child(ren). Training must be offered to all in consideration of licensing.

Legal Basis

MEPA
The Multiethnic Placement Act is designed to “prevent discrimination in the placement of children in foster care and adoption on the basis of race, color, or national origin; decrease the length of time that children wait to be adopted; and facilitate the identification and recruitment of foster and adoptive parents.” The best strategy for full compliance with the Multiethnic Placement Act (MEPA) is a comprehensive recruitment strategy that targets the general public and also specifically targets those communities that reflect the racial and ethnic diversity of your foster care population.

An agency may not rely on generalizations about the needs of children of a particular race or ethnicity, or on generalizations about the abilities of prospective parents of one race or ethnicity to care for a child of another race or ethnicity. Any violation of MEPA-IEP will be deemed a violation of Title VI of the Civil Rights Act.

All state and county agencies using federal Title IV-E funds must comply with MEPA as amended by the Interethnic Adoption Provisions of the Small Business Job Protection Act of 1996. The amendment requires that race, culture or ethnicity may not be used as the basis for any denial of placement, nor may such factors be used as a reason to delay any foster or adoptive placement. Agencies, therefore, are prohibited from delaying or denying foster and adoptive placements on the basis of race, color or national origin.

Protocol – What you must do

MEPA Placement Requirements (Initial and Placement Changes)
Every agency must have a recruitment plan to comply with MEPA-IEP. The major thrust of MEPA’s recruitment requirements is that agencies provide for the diligent recruitment of potential foster and adoptive families that reflect the ethnic and racial diversity of children in the State or county for whom foster and adoptive homes are needed. Federal guidelines specifically call for a thorough recruitment effort that includes both general and targeted campaigns and encompasses the following features:

- Prospective foster and adoptive families throughout the community should be supplied with information regarding waiting children, the adoption process, and supports available to foster and adoptive families.
- All community members should be reached through a general media campaign such as radio, television, and print.
- Information should be disseminated to targeted communities through community organizations such as churches or other religious institutions.
Indian Child Welfare Act of 1978

<table>
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<tr>
<th>Policy</th>
<th>Legal Basis</th>
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<tr>
<td>The Indian Child Welfare Act of 1978 established nationwide procedures for the handling of Indian child placements and authorized the establishment of Indian child and family service programs. The act requires specific actions on behalf of a child who is a member of a federally recognized Indian Tribe, Aleuts, or members of certain native Alaskan villagers. Whenever it is suspected that a child may fit into any of these populations, the procedures outlined in this Act must be followed. Nothing in the Indian Child Welfare Act is to be construed as preventing the emergency removal of an Indian child to prevent imminent physical damage or harm to that child. If a county child welfare worker</td>
<td>ICWA specifies that tribal courts have exclusive jurisdiction of children who reside on the reservation. If the child is a ward of a tribal court, but does not reside on a reservation, the jurisdiction of the case must be transferred to the tribal court. In any action leading to a foster care placement or in any termination of parental rights action affecting an American Indian child who does not reside on the reservation, the parents, guardian or custodian of the child may petition for transfer of jurisdiction to a tribal court. At any time during proceedings of a foster care placement the American Indian custodian and American Indian tribe have the right to intervene in the proceedings at any time. Tribal courts have the same authority as any State court and any decisions made by them that follow the ICWA guidelines have the effect of any other court decision.</td>
</tr>
</tbody>
</table>
believes that a child is in imminent danger, the same procedures are followed as in any other emergency removal.

N.C.G.S. § 7B-505(c) (http://www.ncleg.net/EnactedLegislation/Statutes/HTML/BySection/Chapter_7B/GS_7B-505.html) was added in 2013 to provide changes to the placement of children while in non-secure custody. It enacted a new subsection to expand types of placements available to a child in non-secure custody by identifying individuals who may not be relatives but have a substantial relationship with the child. These individuals are defined as “non-relative kin”. It also gives additional placement options for American Indian children who are members of a state recognized tribe by defining non-relative kin to include members of state or federally recognized tribes regardless of the relationship with the child. One purpose of this change is to allow placement of children from state recognized tribes with American Indian families when in their best interest, given that state tribes are not protected by ICWA. This change also encourages these placements be made at the onset of the case and only when the placement is in the child's best interest.

The Act does not apply to a placement based on an act which, if committed by an adult would be deemed a crime (as in any situation in which a child was adjudicated delinquent and placed in foster care or a group home), or upon an award, in a divorce proceeding, of custody to one of the parents.

MEPA-IEP specifically provides that it has no effect on the Indian Child Welfare Act of 1978.

Definitions

Indian: An Indian is defined as any person who is a member of an Indian tribe, or who is an Alaskan Native and a member of a Regional Corporation, as defined in the Alaska Native Claims Settlement Act.

Indian Child: An Indian child means any unmarried person who is under 18 and is either (a) a member of an Indian tribe; or (b) is eligible for membership in an Indian tribe and is the biological child of a member of an Indian tribe. Tribes determine their own standards for membership eligibility.

Indian Tribe: Any Indian tribe, band, nation, or other organized group of Indians recognized as eligible for the services provided to Indians by the Secretary of the Interior because of their status as Indians, including any Alaskan Native villager as defined in section 3(c) of the Alaska Native Claims Settlement Act.

Cherokee Family Support Services is the agency of the Eastern Band of the Cherokee that handles the cases that involve the Indian Child Welfare act.

If there is belief that the child is a Cherokee Indian child, the county child welfare agency can contact Cherokee Family Support Services at P.O. Box 507 Cherokee, North Carolina 28719. They can assist in checking with the enrollment office to determine whether the child is an “Indian child.” If the child is an “Indian child,” then Cherokee Family Services will be the representative of the Tribe that will be involved in the case. Members of other federally recognized tribes live and work in North Carolina.
Indian Child's Tribe: An Indian child's tribe is defined as (a) the Indian tribe in which an Indian child is a member or eligible for membership or (b) in the case of an Indian child who is a member of or eligible for membership in more than one tribe, the Indian tribe with which the Indian child has the most significant contacts.

Indian Reservation: Indian country as defined in Section 1151 of Title 18, United States Code and any lands, not covered under such section, title to which is either held by the United States in trust for any Indian tribe or individual subject to a restriction by the United States against alienation.

The Act applies to Indian child custody proceedings and includes:
- County child welfare custody, when the parent or custodian cannot have the child returned on demand (as in Voluntary Placement Agreements), but where parental rights have not been terminated;
- In termination of parental rights proceedings;
- In pre-adoptive and adoptive placements; and
- Proceedings regarding juvenile court assigned custody or guardianship of the person of the juvenile.

The only Federally recognized tribal grounds in North Carolina are those of the Eastern Band of the Cherokee.

State Recognized Tribes
While the Indian Child Welfare Act protects members of federally recognized tribes, children in state recognized tribes merit similar consideration. N.C.G.S. § 143B-139.5A was enacted in 2001 to support collaboration between the Division of Social Services, the NC Directors of Social Services Association and the Commission of Indian Affairs.

The goal of this legislation is to create relationships so tribes can receive reasonable notice when Indian children are placed in county child welfare custody or for adoption, recruitment of North Carolina Indians as foster and adoptive parents can be increased, and training on Indian culture and history can be provided to county child welfare workers and foster and adoptive parents. It is important to remember that the Multi Ethnic Placement Act applies to the placement of Indian children who are not covered by ICWA. When considering placement for any Indian child, every effort should be made to involve the tribal community in planning for the child in a setting that reflects their Indian culture.

and are afforded the protections of this Act. The Bureau of Indian Affairs (BIA) has a listing updated each year of the appropriate tribal person to receive questions about membership and ICWA proceedings http://www.doi.gov/bia/.

The North Carolina Commission of Indian Affairs can help regarding local tribes and can also facilitate contact with tribal leadership for tribes located in other parts of the country. Many North Carolina Indians are members of state recognized tribes:
- Coharie Tribe (Harnett and Sampson Counties);
- The Haliwa-Saponi Tribe (Halifax and Warren Counties);
- The Lumbee Tribe of North Carolina (Hoke, Robeson and Scotland Counties);
- The Meherrin Indian Tribe (Hertford County);
- Occaneechi Band of Saponi Nation ( Alamance and Orange Counties);
- Sappony (Person County); and
- Waccamaw-Siouan Development Association (Bladen and Columbus).

Organizations:
- The Cumberland County Association for Indian People (Fayetteville);
- The Guilford Native American Association (Greensboro);
- Metrolina Native American Association ( Charlotte); and
- Triangle Native American Society (Raleigh)
## American Indian Child / ICWA

Throughout the provision of child welfare services, including child protective services, agencies must complete the Indian Child Welfare Act Compliance Checklist ([DSS-5291](#)) whenever a family member indicates any American Indian heritage.

For all cases found to be Substantiated or In Need of Services, when there is information about American Indian heritage, whether in a federally or state recognized tribe, one of these two forms must be completed, sent to the appropriate tribe/agency, and maintained in the file.

- **DSS-5335** - completed with a parent/caretaker who has indicated that he/she has heritage in an American Indian tribe.
- **DSS-5336** – completed when the parent/caretaker is either absent or unwilling to cooperate with the agency and the agency has collateral information that the child(ren) may have heritage in an American Indian tribe.

### ICWA Placement (Initial and Placement Change) Requirements

Tribal courts have exclusive jurisdiction of children who reside on the reservation. If the child is a ward of a tribal court, but does not reside on a reservation, the jurisdiction of the case must be transferred to the tribal court.

### ICWA Placement Notification Requirements

The parents of the child must be notified of the pending proceedings. The parent, Indian custodian and Indian tribe must be informed by registered mail, return receipt requested, of the proceedings and of their right to intervene at any point in the proceedings. The notice must include the following information:

- The name of the Indian child and tribal affiliation;
- Name and address of the petitioner and petitioner’s attorney;
- Location, mailing address and telephone number of the court;
- Statement of right of Indian custodian and tribe to intervene and petition for transfer to tribal court;
- Statement that if the parent or Indian custodian is unable to afford counsel, the court will appoint counsel;
- Statement that the parent, custodian or tribe may request 20 days to prepare for the proceeding;
- Statement of the potential legal consequences of an adjudication on future custodial rights of the parent or Indian custodian; and

### American Indian Child / ICWA

Having knowledge of a child’s American Indian tribe membership, whether a state recognized or federally recognized tribe, is important for assurance of culturally competent practice, as well as for possible future placement planning.

In any action leading to a child entering the custody of a county child welfare agency or in any termination of parental rights action affecting an Indian child who does not reside on the reservation, the parents, guardian or custodian of the child may petition for transfer of jurisdiction to a tribal court.

At any time during proceedings of a Permanency Planning case, the Indian custodian and Indian tribe have the right to intervene in the proceedings at any time. Tribal courts have the same authority as any State court and any decisions made by them that follow the ICWA guidelines have the effect of any other court decision.

Parents and Indian custodians have the right to a court appointed lawyer in custody proceedings whenever indigence is a factor and the court may also appoint an attorney for the child to ensure that his/her interests are protected.
• Statement that the proceeding is confidential and should not be revealed except to authorized tribal members.

If the agency is unable to locate the parent, Indian custodian, or cannot determine the Indian tribe, then the agency must notify the Secretary of the Bureau of Indian Affairs (BIA) at the appropriate office by registered mail, return receipt requested, of the child's pending court proceedings. There is no provision for service by publication. The Secretary has fifteen (15) days after receipt of this notice to inform the parent, Indian custodian and Indian tribe of the proceedings.

If ICWA requirements are not met, the tribe, Indian custodian or parent can move to vacate the proceeding and begin again.

Refer to the Indian Child Welfare Act Compliance Checklist (DSS-5291) for more information regarding the many procedures to comply with ICWA.

ICWA “Active” Efforts Requirements for Obtaining Legal Custody

Though procedures for obtaining legal custody and placement responsibility of an Indian child are similar to those regarding any other child, there are some major differences. All agencies must demonstrate to the court that "active" efforts were made to maintain the child in his/her own home. In the case of an Indian child, the agency must also specifically detail what remedial efforts and rehabilitative programs were provided to the family to keep it intact and how these efforts were unsuccessful. These are efforts that take into account the social and cultural conditions of the tribe and use the resources of the extended family, tribe and Indian social service agencies. Thus, active efforts can be more extensive than reasonable efforts. In addition, the agency must prove by clear and convincing evidence that staying in the home would result in serious emotional or physical damage to the child. That finding must be based on testimony from a “qualified expert witness” who is, in priority order:

1. A member of the child’s tribe recognized by tribe knowledge in tribal custom,
2. A lay expert witness with substantial experience in the delivery of family services to Indians and knowledge of
3. tribal child rearing practices, or
4. A professional person having substantial educational and experience in his specialty.

Under ICWA, “parent” does not include the unwed father where paternity has not been acknowledged or established.

For NC proceedings, BIA notice should be sent to:
Gloria York
Indian Child Welfare Services
BIA Regional Office
545 Marriot Drive, Suite 700
Nashville, TN 37214
(615) 564-6740

Parents have 10 days beyond the 15-day period before any proceeding can take place. However, the parent, Indian custodian or the tribe may request and be granted up to a 20-day extension to prepare for the proceedings. The county child welfare agency may have to ask the court to continue a 7-day or other hearing to comply with ICWA.

The BIA can assist in identifying a qualified expert witness, if requested to do so by a party or the court. If placement is to be made using State laws, each party to the case has the right to examine the documents filed with the court which serve as the basis of a decision by the court. In addition, the agency must demonstrate that it has offered remedial services to maintain the child with the family and that these efforts have failed.
## ICWA Placement Provider Requirements

The placement for a child in county child welfare custody who may be eligible for the Indian Child Welfare Act must be:

- The least restrictive setting which most approximates a family and in which their special needs, if any, may be met.
- Within reasonable proximity to their home. Placement resources for the child must be based on the following preferences:
  - A member of the Indian child's kinship network;
  - A foster home licensed, approved, or specified by the Indian child's tribe;
  - An Indian foster home licensed or approved by an authorized non-Indian licensing authority; or
  - An institution for children approved by an Indian tribe or operated by an Indian organization which has a program suitable to meet the Indian child's needs.

Good cause to deviate from these preferences exists if:

- The parents or child “of sufficient age” so request, or
- The extraordinary needs of the child require another placement or no families meeting the preference criteria can be found after a diligent search.

## ICWA and Use of Voluntary Placement Agreements

For children that fall under the special provisions of the Indian Child Welfare Act, Voluntary Placement Agreements (DSS-1789) between the agency and parent or guardian have additional requirements. A Voluntary Placement Agreement will not be considered valid unless the agreement is:

- Signed before a judge of competent jurisdiction and
- Accompanied by a judge's certificate stating that the terms and conditions of the agreement were fully explained and understood by the parent or Indian custodian of the child. The certificate must also state that the parent or Indian custodian had the agreement explained either in English or through an interpreter in a language that the parent or Indian custodian understood.

Any consent given prior to or within ten (10) days of the birth of the Indian child is not valid.

At any time that the parent or Indian custodian of the child requests that the child be returned, the agency must return the child. If the agency feels that the child would be
harm, then it must petition the Court ensuring that all the rights and duties of an agency are followed in relation to the Indian child.

ICWA and Termination of Parental Rights
To terminate parental rights, the state court must make the same findings as previously discussed, using expert testimony, but the likelihood of damage must be established beyond a reasonable doubt. Absent good cause to the contrary, the child must be placed for adoption with a member of his extended family, other members of his tribe or other Indian families.

Mexican Heritage

Legal Basis
A Memorandum of Agreement was established on March 30, 2017 between the Consulate General of Mexico in North Carolina and the Government of the State of North Carolina through the Department of Health and Human Services Division of Social Services. This agreement recognizes the significance of preserving the cultural, traditions and values of children with Mexican heritage. The purpose of this agreement is to ensure that children and their families are afforded the opportunity to receive necessary services that is beneficial to them. The services guarantee the protection offered by the Vienna Convention, Bilateral Convention and all other applicable treaties and laws. This agreement provides specific details for Child Welfare Agencies when considering securing custody of a child who has Mexican heritage. It is imperative that the identification of Mexican heritage is explored throughout the longevity of the case.

Protocol
Upon assuming legal custody of a child, county child welfare agencies must inquire as to whether the child has any Mexican parentage.

Ongoing efforts to identify Mexican parentage must continue throughout the life of the case.

Notification to the Mexican Consulate
County child welfare agencies must notify the Mexican Consulate in writing of the following:
- When the county child welfare agency identifies a Mexican minor in its custody; or
- When a parent or custodian of the Mexican minor requests that the Mexican Consulate be notified.

The written notification must be made within 10 working days of the minor entering agency custody. If the county child welfare agency learns, at a later time, that the minor has Mexican parentage, then notification must be sent without delay to the appropriate parties.

Counties should provide notice to the Mexican Consulate regarding court hearings involving Mexican minors, so that the Consulate may attend these hearings.
County child welfare agencies must notify the Mexican Consulate and provide additional information:
- When a parent or custodian of a Mexican American minor has requested that the Consulate be notified; or
- When the county child welfare agency learns that a non-custodial parent(s) resides in Mexico.

### Initial Information to be Provided to the Mexican Consulate

County child welfare agencies must provide the Mexican Consulate with at least the following information, if available:
- The full name of the Mexican minor(s);
- The date of birth of the Mexican minor(s);
- The full name of the parent(s) or custodian(s); and
- A name and phone number of the county child welfare worker directly responsible for the case.

As authorized, county child welfare agencies may provide the Mexican Consulate any of the information listed above pertaining to a Mexican American minor.

For additional information, please refer to the Memorandum of Agreement.

For information regarding the services provided by the Mexican Consulate, please refer to Services Provided by the Consulate General of Mexico and International Process Service.

Return to CPS Family and Investigative Assessments TOC
Return to In-Home Services TOC
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## CROSS FUNCTION TOPICS: Documentation

### Definitions

**Documentation:** Case documentation is comprised of all information in the case file. Documentation is critical in child welfare work as it establishes the basis for all decision making, including the critical decision to file a petition for removal of a child from their parent’s care. Documentation includes, but is not limited to:

- **Narrative** (written by agency social worker to capture actions and activities completed)
- **NC CW forms and other forms.** Examples include but not limited to:
  - Intake form 1402
  - Assessment 5010 with case decision
  - Safety Assessment 5231
  - In-Home Services Home Visit Record
  - Risk Assessment 5230
  - Strengths & Needs Assessment 5229
  - Family Services Agreements
  - Monthly Permanency Planning Contact Record 5295

- **Documents from service providers and collaterals.** Examples include but not limited to:
  - Criminal reports
  - Medical records
  - School records
  - Treatment plans

- **Court reports and court orders.**

**Case File:** The case file includes all case documentation and provides a way to manage and organize the documentation.

**Narrative:** The case narrative is the written case notes by the agency social worker to describe activities and actions performed on a case.

### Protocol – What you must do

<table>
<thead>
<tr>
<th>Documentation is critical in child welfare work. As is often stated, “if it is not documented, it didn’t happen!”</th>
</tr>
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</table>
| **Fact** – what, when, where, etc.  
**Information obtained from professionals** – medical, educational, mental health information  
**Family background** – CPS history, criminal history, other service history  
**Assessments**  
**Observations**  
**CASE FILES**  
The county child welfare agency should develop a consistent organizational format to be used in all cases. A consistent, organized format allows the county child welfare worker to locate necessary information readily; for new county child welfare workers to become familiar with their assigned cases more quickly; and for child welfare supervisors to be able to review cases more easily.  
Multiple copies of forms, reports, court documents, and correspondence should be removed and destroyed. Maintaining only one original copy of a document in the case record cuts down on the volume and allows for more ready access to needed information.  
**NARRATIVE**  
The case narrative identifies all actions, including the completion, receipt or review of forms and other documentation. The information in those other forms of documentation should not be repeated in the narrative, except when specific information is cited as the basis of a decision or action taken. Following are the different types of narrative (objective, subjective,
## CROSS FUNCTION TOPICS: Documentation

<table>
<thead>
<tr>
<th>Protocol – What you must do</th>
<th>Guidance – How you should do it</th>
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<tbody>
<tr>
<td>• Plans – what will achieve desired change, what will reduce risk, and/or address safety threat, usually in the form of a Safety Agreement or Family Services Agreement</td>
<td>assessment or decision making, and planning or next steps) and what those narrative types should include.</td>
</tr>
<tr>
<td>• Progress – what changes have occurred, what has a family accomplished, what services were effective</td>
<td>OBJECTIVE NARRATIVE</td>
</tr>
<tr>
<td>• Decisions and/or Findings</td>
<td>Objective case narrative describes every aspect of each activity completed by the agency social worker. Most case narrative is objective narrative that includes the following:</td>
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<tr>
<td>• Summaries (for case transfer or case closing)</td>
<td>• Who (who participated)? Include the social worker, all family members, all professionals, family supports, and others who were a part of the action</td>
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<td></td>
<td>• Why? What is the purpose of the action, what need or concern will be addressed during the action, why must the action occur</td>
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<tr>
<td></td>
<td>• Where? What was the location of the action</td>
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<td>• How? For interactions, state if the contact was by telephone, face to face, in a meeting, etc.</td>
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<td></td>
<td>• When? What was the date and other pertinent information regarding time of action</td>
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<td>The case documentation must provide an ongoing chronological record of activities and track every action completed during an open case to:</td>
<td>• What (what occurred)? Describe what occurred, to include, but not limited to:</td>
</tr>
<tr>
<td>• Ensure safety,</td>
<td>o The interaction witnessed between participants,</td>
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<tr>
<td>• Perform ongoing monitoring of risk of maltreatment,</td>
<td>o Capture statements word for word when appropriate,</td>
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<tr>
<td>• Capture efforts to achieve permanence for each child, and</td>
<td>o Describe the body language,</td>
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<tr>
<td>• Determine child well-being needs and activities to address those needs</td>
<td>o Describe observed behaviors, reactions, and conditions (including tone of voice),</td>
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<tr>
<td>These actions include: face to face or telephone contacts that occur at the office and in the community, completing assessments or interviewing a family member, staffing between the county child welfare worker and supervisor, performing case management tasks, and more.</td>
<td>o Include diagnosis, treatment recommendation, or outcome from meeting or appointment,</td>
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<tr>
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<td>o Describe each service task provided.</td>
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These actions include: face to face or telephone contacts that occur at the office and in the community, completing assessments or interviewing a family member, staffing between the county child welfare worker and supervisor, performing case management tasks, and more.

The above listed questions should be captured using simple, descriptive, and nonbiased language. The What? portion of narrative will often determine when the risk to a child has become significant and requires action by the county agency.

Objective Narrative is typically what will be used for ongoing activities, to include but not limited to:

• Home, school, office or community visits,
• Email or telephone contacts,
• Staffing with supervisor,
• Case meetings (treatment or family meetings),
• Court hearings,
• File review,
• Completing referrals or NC child welfare forms.
### CROSS FUNCTION TOPICS: Documentation

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| Documentation, including narrative, must be current within 7 days of every activity or action. Documentation must be clear, concise, and organized. | Example Home Visit Documentation

Don’t: At the home visit with the Jones family on 10/16/16, Mr. Jones was drunk and belligerent. The children laughed at Mr. Jones as if they were used to the type of activity.

Do: A home visit on 10/16/16 was performed by agency social worker to monitor the children’s safety and Mr. Jones compliance with alcohol treatment. At the visit were Mr. Jones, Ashley, Monica, and Jacob. When the agency social worker arrived at the home, Jacob answered the door and invited social worker into the home. Mr. Jones was sitting in the living room. When social worker approached Mr. Jones she could smell alcohol on his breath and saw a bottle of beer on the table. Mr. Jones asked social worker why she was at the home, even though the visit was scheduled for this time, and told social worker he was tired of her coming to the home. During this time, Ashley and Monica were playing a game on the floor and they looked up and laughed when Mr. Jones told social worker he was tired of her ongoing visits. All three children appeared to be dressed in their school clothes, pants and short sleeve shirts. However, when asked, Jacob stated that they had not yet started to prepare food for dinner. The living room was cluttered with . . .

NC DSS has developed forms that can be used in place of case narrative that support both Objective Narrative and Subjective Narrative (discussed below) including, but not limited to the:

- Monthly In-Home Services Contact Record
- Monthly Permanency Planning Contact Record

Additional case narrative may be required if the above forms do not cover all aspects of the home visit/contact. If all actions are captured on the form, no additional narrative is needed.

### DOCUMENTATION OF DECISIONS

The case narrative regarding any case decision must concisely articulate:
- What decisions were made,
- Who was involved in the decision making,
- What information, condition, or factors the decision was based on, and
- The basis for all decisions.

If this information is not captured on another document (or NC DSS form).

Documentation must include information to support decisions made, including reports, other documentation, and/or agency worker narrative regarding observations or interviews, and that indicates any impact on the child from the abuse and/or neglect. See Impact on Children for behaviors and conditions that may indicate maltreatment.

Case narrative must indicate how a decision will be implemented if not covered in other documentation. Specifically, case narrative must identify next steps, who is responsible, and by when they must be completed, if not

### SUBJECTIVE NARRATIVE

Subjective narrative captures responses from case participants about how they are feeling, how the case is progressing, how unsafe they may be feeling, etc. To assess a family member’s status or change in status, the social worker should ask subjective questions and document the response. Examples include:

- Describe how you feel when this occurs.
- How often does this happen or how long has this been going on?
- What makes it better or worse?
- What helps you to feel safe?

To understand family history, these subjective inquiries are often very important. This information along with scaling questions and what if questions can help social workers develop a better understanding of the family circumstances. This understanding will enable
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<td>covered on a form or other documentation.</td>
<td>the social worker to identify jointly with family members ideas to address concerns and strengths to build upon.</td>
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Case documentation must include case staffing notes and decision but must NOT include information regarding worker performance (positive or negative) that is function of supervision.

This subjective narrative should be completed in the same manner as the objective narrative, in that the social worker must capture what information was shared, where and how. Especially important to demonstrate emotions and/or impact of the feelings, the observed body language should also be captured in the narrative.

The agency social worker should use words that describe the communication and observations like: loudly, shouting, whispering, looking at worker in the eye, or eyes looking back and forth, smiling, crying. The agency social work should not use words that impart the social worker’s feeling or opinion about the communication or observation like: appeared to be happy, sad, upset. Agency workers subjective thoughts or reactions do not belong in the case narrative.

### ASSESSMENT AND/OR DECISION NARRATIVE

During many interactions with a family, the agency social worker will have to assess the situation to determine if action is required. One of the most important aspects of the child welfare social worker’s job is to monitor family situations and assess the safety and or risk to child(ren). The assessment it to be based on professional knowledge and experience, not opinion. Referring to the case example above, the social worker will assess if the children are at risk in the care of Mr. Jones who appears to be under the influence of alcohol. Several factors will be considered (age and maturity of the children, is anyone else in the home or due home shortly, history regarding Mr. Jones’s actions when under the influence, etc.).

Assessment or decision narrative are captured:

- When a situation requires an immediate response and
- For decisions made in meetings or during case staffing with the agency supervisor.

The case narrative about a case staffing should cover what decisions were made, who was involved in the decision making, what information, condition, or factors the decision was based on, and the basis for all decisions. When decisions are made during a Child and Family Team meeting, the same information will be documented within the form used to facilitate and document the meeting and additional case narrative may not be needed.

NC has developed forms that can be used in place of case narrative to support assessment and decision making including, but not limited to:

- Safety Assessment, DSS-5231
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<td>• Permanency Planning Review part of the DSS-5240 form</td>
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<tr>
<td>• Child and Family Team Safety Planning form (pre-petition form)</td>
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<tr>
<td>• Case decision portion of the Assessment Documentation tool, DSS-5010</td>
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<tr>
<td>Model Court Report forms provide a template for reporting recommendations, based on child welfare decisions, to the court.</td>
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PLANNING OR NEXT STEPS NARRATIVE
Decisions not thoroughly captured in another form or document will be covered in the case narrative. For example, when the decision for a CPS Assessment is Services Needed, the next step will be to transfer the case for ongoing services. For the example with Mr. Jones above, if the decision was that the children could not remain in the care of Mr. Jones, next steps were identified and the case narrative would list those next steps, who is responsible, and by when they will be completed.

NC has developed forms that can be used in place of case narrative to support planning including, but not limited to:
• Family Services Agreements for In-Home Services and Permanency Planning Services
• Child and Family Team Safety Planning form (pre-petition form)
• Temporary Parental Safety Agreements

CASE SUMMARIES
There are times when in addition to the ongoing case documentation and or completion of forms, a summary is required. A summary should be created for, but not limited to:
• Transfer: When a case is transferring to another worker or county, except when a summary exists, and
• Closing: When a case is terminated with a family, except when a summary exists.
For both transfers and closings, the assessment documentation 5010 includes a case summary.

Transfer summaries should include, but not be limited to:
• Reason for the case opening,
• Reason for transfer,
• Current case participants (including nonresident parent(s) and providers),
• Current safety and risk concerns,
• Strengths and needs for family members,
• Status of child(ren) and family,
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<td>• Status of family service agreements or safety plans,</td>
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<td></td>
<td>• List of upcoming appointments and meetings (who, where, when, why), and</td>
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<td>• Other pertinent information regarding the family, services, well-being, and/or cultural considerations.</td>
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Closing summaries should include, but not be limited to:
• Reason for case opening,
• Status of child(ren) and family, specifically regarding safety and risk,
• Justification for case closure to include behaviorally specific information about how the family has stabilized and achieved case plan objectives,
• Services provided during case, and
• Recommendations for ongoing services or aftercare.

For Permanency Planning Services, transfer and closing summaries should also include:
• Status of permanency planning,
• Placement status, including strengths and/or issues,
• Family Time and Contact Plan, and how it is progressing,
• Sibling interaction if not placed together,
• Court status, and
• Aftercare services, if closing the case.

NC FAST
Case narrative will be entered into NC FAST as Case Log or Case Notes. Case Notes will only be used to capture agency worker input regarding activities that did NOT involve making a decision, had no impact on safety, risk and/or well-being. Case Notes functionality was provided to capture short, typically one line status updates, including but not limited to:
• Informed supervisor that worker completed follow up with service provider as agreed to during staffing (the narrative regarding the contact with the service provider will be entered into the Case Log).
• Received medical report on a child (when the report is reviewed and the information gained from the report that impacts the case decision or recommendations will be entered in the Case Log).